# Fiscal Year 2025 **BUDGET DOCUMENT**

July 1, 2024 - June 30, 2025





# WAUKESHA COUNTY AREA TECHNICAL COLLEGE DISTRICT

# Fiscal Year 2025 Budget

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# READER'S GUIDE TO THE BUDGET DOCUMENT

#### Introduction

The Adopted Budget ("Budget") contains a wealth of information about many aspects of Waukesha County Technical College's (WCTC or College) operations. To make this budget document easier to use and read, this Reader's Guide and the Quick Reference Guide have been developed. The Transmittal Letter and Budget Message should assist the reader in understanding many of the key issues within this document.

# What is a budget?

The Budget includes the financial planning and legal authority to obligate public funds. Additionally, the budget informs the reader of significant policy direction and goals established by WCTC. The budget serves four major functions:

- **Policy document**: The Budget functions as a policy document in that the decisions made within the Budget will reflect the general principles or plans that guide the actions taken for the future. As a policy document, the Budget makes specific attempts to link desired goals and policy direction from the Strategic Plan to the actual day-to-day activities of WCTC and the Budget.
- **Operations guide**: The Budget reflects WCTC's operations. Activities of each division have been planned, formalized, and described in the following sections. This process will help to maintain an understanding of the various WCTC operations and how they relate to each other and to the attainment of WCTC's mission and vision. In this effort, the Budget addresses areas that may not be traditional budget document topics (i.e. debt management, staffing levels, long-range planning, capital improvement plans). An Appendix section is added to provide additional information.
- A link with the general public: The Budget provides a unique opportunity to allow and
  encourage public review of WCTC's operations. The Budget describes WCTC's activities, the reason
  or cause for those activities, future implications, and the direct relationship to the public. An
  Overview section is included for this purpose.
- A legally required financial planning tool: The Budget is a financial planning tool. It is also a statutory requirement for WCTC. The Budget must be adopted as a balanced budget and must be in place prior to July 1 of each year. The Budget is the legal authority to expend public money and controls those expenditures by limiting the amount of the appropriations at the fund and function level. WCTC's revenues are estimated along with available cash carry forwards to indicate funds available for use. The staffs' requests for funds represent the expenditure side of the Budget.

# Why prepare a budget?

The Budget Process affords both an interesting and challenging opportunity to reassess plans and overall goals and objectives in order to achieve the ends established by the WCTC Board. It is through this effort that the Budget becomes an important policy document each year. Much effort is expended to ensure the Budget and Strategic Plan are aligned in order to achieve the overall goals and objectives of WCTC.

The Budget is also a requirement by state law. The Budget, as adopted, constitutes the legal authority for expenditures. WCTC's Budget is adopted at the fund and function level so expenditures may not legally exceed appropriations at this level without WCTC Board approval. During the year staff may request budget

modifications of the Board to reallocate funds between functions within a fund. If new revenue sources become available during the year, staff may request the Board to modify the Budget. All unused appropriations lapse at year end. Unexpended resources must be re-appropriated in a subsequent year in order for them to be available for use.

# How does the Budget work?

The planning process, in many respects, is an ongoing, year-round activity. The formal strategic planning process begins in July with reviews and updates made to the existing Strategic Plan. Formal budget planning begins in December and ends when the Board adopts the Budget in June. Throughout the year the Board and staff seek input from students, employers, business and industry, customers, taxpayers, and others. Environmental scanning takes place all year long.

The Budget and policies are implemented through individual departments. The Financial Accounting Services Office monitors the accounting controls. The Budget is monitored by a reporting system including reports that are available to staff which compare actual expenditures and revenues with the Budget.

If new sources of funds become available during the year or funds need to be reallocated between funds or between functions, the Financial Accounting Services Office will work with the Board to seek a modification of the Budget. These modifications require a two-thirds vote by the Board.

# How is the Budget structured?

The Budget is divided into eight sections. These sections focus on the following information:

- **Overview section**: This section contains a Transmittal Letter and Budget Message that gives the reader a broad picture of what is happening at WCTC, where WCTC is going, and what its intentions are. This section includes policies and other factors that helped guide the budget development process. This section also gives the reader information about how WCTC is structured and information about WCTC in relationship to the community and other technical colleges. It also gives the reader the big picture of the Budget.
- **General Fund**: Most of WCTC's activities are located in the General Fund. In addition to financial summaries, this section includes the operational plans of the various divisions within WCTC.
- **Special Revenue Fund**: This section contains information about two Special Revenue Funds. The Special Revenue Operating Fund is used to record and track grant activity that WCTC is involved in. Information about the grants that WCTC expects to receive next year is included. The Special Revenue Non-Aidable Fund is used to record and track activity where WCTC is either a trustee or fiscal agent for funds of others.
- **Capital Projects Fund**: This section gives the reader information about the capital equipment and capital projects portion of the Budget.
- **Debt Service Fund**: This section gives the reader information about the amount of debt WCTC has outstanding as well as information about its plans to borrow future debt.
- **Proprietary Fund**: This section contains information about the Proprietary Funds WCTC operates. The Enterprise Funds include such activities as the Bookstore, Child Development Center, and the Classic Room Restaurant.
- **Fiduciary Fund**: This section contains information about the OPEB (other post-employment benefits) Trust WCTC has established to fund post-employment benefits for staff and retirees.

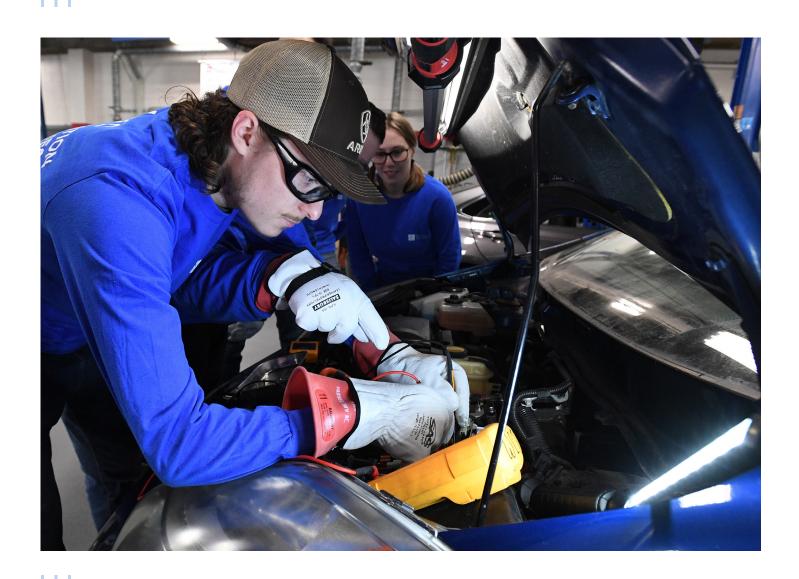


# **QUICK REFERENCE GUIDE**

The following information should assist the reader with answering some of the more commonly asked questions about the Waukesha County Technical College budget:

To answer these questions	Refer to	Page
What is WCTC's vision and mission?	Strategic Plan	18
What are the major policy issues in the budget?	Budget Message	11
	Policies	20
What are WCTC's major expenditures?	Combining Budget Summary	14
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What are WCTC's major revenue sources?	Combining Budget Summary	14
	Combined Budget Summary Revenue Analysis	35 38
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What is the population of the district?	Property Tax Levy per Capita	122
Has the tax rate changed over time?	Operational Mill Rate vs. Levy Cap	123
What has been the enrollment history?	Program Enrollment Statistics	113
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What is the value of property in the district?	Schedule of Equalized Valuation	119
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What activities do the divisions perform?	General Fund divisional write-ups	58 - 64
What is WCTC's web address?	http://www.wctc.edu	
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# Fiscal Year 2025 **BUDGET DOCUMENT**



Overview





To the Waukesha County Technical College community:

The WCTC Board of Trustees is pleased to present the fiscal year 2024/25 (FY 25) Adopted Budget. The Board has kept in mind the needs of the taxpayers, students, and other customers as staff prepared the budget. The FY25 Budget consists of an expenditure budget of 126,346,510 (7.7% increase) and a revenue budget of \$113,580,650 (8.45% increase). As a college, WCTC plans to issue \$11,500,000 (same as FY 24) in general obligation promissory notes to offset the cost of capital expenditures. The remainder of the budget will be funded with funds remaining from prior years, which WCTC plans on using in FY 25.

The budget focuses on realizing the Board End Statements: Students will obtain the critical life, occupational and technical skills needed to achieve their educational goals at an affordable cost. Taxpayers will benefit from customer-driven educational services provided through efficient and effective use of limited resources. Employers will be able to develop and maintain a skilled workforce through available and accessible educational offerings.

The FY 25 budget contains an increased property tax mill rate from fiscal year 2023/24 (FY 24) with an estimated operational levy increase of \$758,000. The mill rate increase means a property owner would pay \$25.49 in property tax for every \$100,000 of property owned, which is \$0.45 more than they paid in FY 24.

The WCTC Board is proud of the accomplishments WCTC has made to help move the college forward so it can continue to provide the highly skilled and trained workforce necessary for economic development in WCTC's district. The WCTC Board feels it has been very responsive to the needs of its students and other customers while maintaining fiscal responsibility to the taxpayers. It is WCTC's intention to continue providing the quality of service it has provided in the past while acknowledging the needs of its students and taxpayers. The WCTC Board appreciates the opportunity to serve you.

Sincerely,

Dr. Richard G. Barnhouse

WCTC President

Courtney Bauer WCTC Board Chairperson

CourtneyBauer



#### To the WCTC Board of Trustees:

We are pleased to submit the 2024-25 Budget to you for your adoption. This budget was prepared using Waukesha County Technical College's (WCTC) mission and vision statements which are used in guiding the College's strategic planning process and key decision-making. Our goal is to ensure WCTC remains financially sound while continuing to provide quality programming to our students, maintaining an engaged and passionate employee group, serving our taxpayers, and meeting the workforce needs of our region. WCTC remains accountable to all College stakeholders by accurately reporting its planned use of resources along with the results of those efforts to achieve College objectives.

The 2024-25 budget plan reflects the efforts of the WCTC Board of Trustees, administration, and staff to allocate resources to support the quality educational programs and services we provide to the residents of the WCTC district. This budget includes a mill rate of 0.25494 for 2024-25 as compared to the 0.25049 that was levied for 2023-24.

The following decision-making criteria were used in budget planning and resource allocation:

- Student impact
- Program viability (current & future)
- Employers' needs for a trained workforce
- Sustainability & financial viability
- Repairs and maintenance
- Organizational impact to the college as a whole
- Sustaining current College commitments and investments
- Workload and staffing
- Reallocate resources whenever possible

## **Major Initiatives**

Some of the major initiatives planned for 2024-25 are:

- Building Toward the Modern College: WCTC continues to advance towards setting precedent for
  what higher education can look like in our region. The College continues to move forward on
  several large-scale initiatives that will positively impact our students, employees, our community,
  and the workforce.
  - The WCTC Excelerate program provides junior and senior high school students with the opportunity to complete an associate degree while enrolled in high school.
  - WCTC has been authorized to provide students with an associate of arts or associate of science degree. Students graduating from WCTC with an associate of arts or associate of sciences degree would then have the opportunity for a full transfer of credits to a bachelor's degree program at a four-year university.
  - Launching the first Associate degree program in Artificial Intelligence in the state of Wisconsin.

- Enrollment: The focus on increasing enrollment is critical to future success of students within the
  community. Initiatives focused on improving enrollment take high priority as financial and human
  resources are allocated and reallocated. Initiatives include the above mentioned Excelerate
  program, the offering of associate of arts and associate of science degrees, providing technology
  solutions to students to ensure successful completion of their program, plus many others.
- Flexible Calendar: To meet the needs of today's students, this initiative involves having classes available when students want to take them, to offer classes in multiple modalities, and at different frequencies to meet student needs throughout the calendar year. Year-round calendaring for class offerings has expanded the way we utilize our existing semesters, offering accelerated/compressed terms within semesters, and increasing the utilization of the summer term. In fiscal year 2020-21, WCTC implemented a new academic calendar to improve course success, increase retention, and expedite credential completion. This initiative impacts all staff and many processes and technology systems across campus. WCTC continues to evaluate course offering needs for our students to provide the options they need for timely completion.
- Diversity, Equity & Inclusion: The new office of Belonging, Access and Cultural Engagement led by the Chief Diversity and Compliance Officer implemented an action plan with five focal themes for FY 22: communication, curriculum, professional development, recruitment, representation and retention, and safety. A recently completed renovation and renaming of the Multicultural Engagement Center aims to increase student and employee connection and belonging. Additional activities include a student of color panel that is held annually to gain an understanding of their experiences as well as administering and obtaining feedback from the annual WCTC Employment Engagement Survey. We also review and revise the 2019-24 Affirmative Action Plan to guide work in this area.

# **Challenges**

WCTC continues to face challenges as it prepares for the new fiscal year. Some of those challenges are:

- Enrollment Trends: Student enrollments for Wisconsin technical colleges have historically been correlated with unemployment rates. When unemployment rates go down, enrollments go down and vice versa. With changing population demographics in the state of Wisconsin and in WCTC's district, there is a stronger emphasis on providing more opportunities for high school students and upskilling our current workforce by partnering further with business and industry. The budget challenge is estimating where enrollments will be in the subsequent year using past trends and year-to-date information along with economic information to predict enrollments.
- In addition to demographics affecting enrollments, other factors also impact WCTC enrollments:
  - WCTC is located in Southeastern Wisconsin and is part of the Milwaukee metropolitan area. There are several other colleges and universities in the area, providing competition as students have many options to meet their higher education needs.
  - The availability of open positions at employers within WCTC's district is widely available with competitive wages and benefits. This has influenced current enrollment trends at WCTC. This has also provided an opportunity to work more closely with WCTC in-district employers to offer additional training and certifications through our traditional programming as well as with contracted training through WCTC's Corporate Training Center.

- High school enrollments for the K-12 school districts located within the WCTC district have been
  declining for several years, resulting in fewer students available to come to WCTC or any college
  or university. That decline is forecasted to be 12.4% by 2032.
  - Based on the stabilization and growth of FTE's projected for the current year, WCTC is conservatively budgeting student FTEs to remain relatively flat in FY 25 with the academic goal for FTEs to increase.
  - WCTC also continues to research and implement programming to meet the demands of the workforce now and in the future. The College is continuing its work on developing and expanding programming in artificial intelligence (AI), electrification, battery cell technology, and automations systems/robotics.
- Moving The Modern College Forward: WCTC is a vibrant and financially sound institution focused on students and the College's mission. WCTC is evolving to become The Modern College with several key initiatives to meet the needs of our students. From investment in technology, to providing additional advising support, college employees continue to evaluate how to build The Modern College over the next ten years. This focus includes maintaining high quality standards and innovation in programs and services to meet the needs of students and the community. The College examines the viability of educational programs to meet student and employment needs, as well as effectiveness and sustainability of programs and college operations. All this is being done in an environment of declining enrollments, strong competition for students, and decreasing high school graduates resulting in fewer potential college aged students.

# **Acknowledgements**

The preparation of this report was completed through the cooperative efforts of all departments at WCTC. We express our appreciation to the staff for their many long hours in the preparation of this budget and executing initiatives. In addition, we convey our appreciation to the WCTC Board for their interest and support in planning and conducting the financial operations of WCTC in a responsible and progressive manner.

Respectfully submitted,

Dr. Richard G. Barnhouse

President

Kristine Golz

Chief Financial Officer

#### **COMBINING BUDGET SUMMARY**

Fiscal Year July 1, 2024- June 30, 2025

Part				Governmental			Proprie	tary	
Page				Funds			Fund	s	Combined
Part	_	Operating I	Funds			-			
Revenues	_	-1 5		evenue					
Revenues		_			Capital	Debt	Internal		
	_	General	Operating					Enterprise	Total
	REVENUES								
State   S2,831,535   1,302,260   1,385,500   1,571,290		11.850.000	757.400	151.500	_	9.900.000	_	_	22.658.900
Program Fees   12,441,000   4,100					1 571 290	-	_	_	
Material Fees					-	-	-	_	
Chief Student Fees   807,500   78,600   900,000   4,788,640   175,000   640,000   3,539,000   12,262,155   10,000   4,788,640   175,000   640,000   3,539,000   12,262,155   10,000	=		4.100	_	_	-	-	_	
Institutional   3,324,000   785,515   10,000   4,788,640   175,000   640,000   3,539,000   13,262,155   Federal   - 885,800   4,908,670   25,000   5,792,470   13,580,670   Total Revenues   81,799,375   3,786,675   7,355,670   6,359,300   10,075,000   640,000   3,564,000   113,580,650   EXPENDITURES				900 000	_	_	_	_	
Pederal   Revenue   Reve					4 788 640	175 000	640 000	3 539 000	
Total Revenues		-			-	-	-		
EXPENDITURES   Instructional   Resources   1,334,736   2,375,575   305,870   3,805,260   -   -   -   -   54,785,589   Instructional Resources   1,334,736   -   -   -   -   -   -   -   -     -     1,334,736   1,334,736   -   -   -   -   -   -     -       1,334,736   1,334,736   -   -   -   -   -   -     -	_	81 700 375			6 359 930	10.075.000	640 000		
Instruction	Total Nevenues	01,799,070	3,700,073	7,333,070	0,339,330	10,073,000	040,000	3,304,000	113,360,030
Instructional Resources	EXPENDITURES								
Student Services   9,465,892   1,083,000   7,054,800   -   -   -   -   -   17,603,692     General Institutional   16,586,311   178,100   -   2,540,000   -   -   -   -   19,304,411     Physical Plant   6,263,552   -   -   12,598,940   10,227,000   -   665,380   3,663,210     Auxiliary Services   -   -   -   665,380   3,663,210   4,228,590     Total Expenditures   81,949,375   3,636,675   7,360,670   18,944,200   10,227,000   665,380   3,563,210   126,346,510     Net Revenue/(Expenditures)   (150,000)   150,000   (5,000)   (12,584,270)   (152,000)   (25,380)   790   (12,765,860)     OTHER SOURCES/(USES)   150,000   (150,000)   -   -   -   -   -   -   -     Proceeds from Debt   -   -   -   11,500,000   -   -   -   -   11,500,000     Total Other Sources/(Uses)   150,000   (150,000)   -   11,500,000   -   -   -   -   11,500,000     Total Other Sources/(Uses)   150,000   (150,000)   -   11,500,000   -   -   -   -   -   11,500,000     TRANSFERS TO/(FROM) FUND BALANCE   -   -   -   -   -   -   -     Reserve for Prepaids & Inventories   -   -   -   -   -   -   -   -     Reserve for Propatis & Inventories   -   -   -   -   -   -   -   -   -	Instruction	48,298,884	2,375,575	305,870	3,805,260	-	-	-	54,785,589
Ceneral Institutional   16,586,311   178,100   - 2,540,000   -   -   -   19,304,411     Physical Plant   6,263,552   -   -   12,598,940   10,227,000   65,380   3,563,210   4,228,590     Total Expenditures   81,949,375   3,636,675   7,360,670   18,944,200   10,227,000   665,380   3,563,210   4,228,590     Net Revenue/(Expenditures)   (150,000)   150,000   (5,000)   (12,584,270)   (152,000)   (25,380)   790   (12,765,860)     OTHER SOURCES/(USES)     Operating Transfer In/(Out)   150,000   (150,000)   -   -   -   -   -       Proceeds from Debt   -   -   11,500,000   -   -   -       Total Other Sources/(Uses)   150,000   (150,000)   -   11,500,000   -       Total Other Sources/(Uses)   150,000   (150,000)   -   11,500,000   -       Reserve for Prepaids & Inventories   -   -   -   -   -     Reserve for Post-Employment Sick Pay   -   -   -   -   -     Reserve for Capital Outlays   -   -   -   -   -   -   -     Reserve for Debt   -   -   -   -   -   -   -   -     Reserve for Debt   -   -   -   -   -   -   -     Reserve for Debt   -   -   -   -   -   -   -     Reserve for Capital Outlays   -   -   -   -   -   -   -     Reserve for Capital Outlays   -   -   -   -   -   -   -     Reserve for Debt Service   -   -   -   -   -   -   -     Reserve for Student Organizations   -   -   -   -   -     Reserve for Student Organizations   -   -   -   -   -     Reserve for Student Organizations   -   -   -   -   -     Resignated for Operations   -   -   -   -   -   -     Designated for Operations   -   -   -   -   -   -     Ortantive	Instructional Resources	1,334,736	_	-	-	-	-	-	1,334,736
Physical Plant	Student Services	9,465,892	1,083,000	7,054,800	-	-	-	-	17,603,692
Auxiliary Services	General Institutional	16,586,311	178,100	-	2,540,000	-	-	-	19,304,411
Total Expenditures	Physical Plant	6,263,552	-	-	12,598,940	10,227,000	-	-	29,089,492
Net Revenue/(Expenditures)         (150,000)         150,000         (5,000)         (12,584,270)         (152,000)         (25,380)         790         (12,765,860)           OTHER SOURCES/(USES)           Operating Transfer In/(Out)         150,000         (150,000)         -	Auxiliary Services	-	-	-	-	-	665,380	3,563,210	4,228,590
OTHER SOURCES/(USES)           Operating Transfer In/(Out)         150,000         (150,000)         -         -         -         -         11,500,000         -         -         -         11,500,000         -         -         -         11,500,000         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         -         11,500,000         -         -         -         -         11,500,000         -<	Total Expenditures	81,949,375	3,636,675	7,360,670	18,944,200	10,227,000	665,380	3,563,210	126,346,510
Coperating Transfer In/(Out)   150,000 (150,000)   -   -   -   -   -   -   -   11,500,000   -   -   -   11,500,000   -   -   11,500,000   -   -   -   11,500,000   -   -   -   11,500,000   -   -   -   -   11,500,000   -   -   -   -   -   11,500,000   -   -   -   -   -   -   11,500,000   -   -   -   -   -   -   -   -   -	Net Revenue/(Expenditures)	(150,000)	150,000	(5,000)	(12,584,270)	(152,000)	(25,380)	790	(12,765,860)
Proceeds from Debt   11,500,000     11,500,000   -     11,500,000   -     11,500,000   -     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000     11,500,000	OTHER SOURCES/(USES)								
Total Other Sources/(Uses)         150,000         (150,000)         -         11,500,000         -         -         -         -         11,500,000           TRANSFERS TO/(FROM) FUND BALANCE           Reserve for Prepaids & Inventories         -	Operating Transfer In/(Out)	150,000	(150,000)	-	-	-	-	-	_
TRANSFERS TO/(FROM) FUND BALANCE           Reserve for Prepaids & Inventories         -	Proceeds from Debt	-	-	-	11,500,000	-	-	-	11,500,000
Reserve for Prepaids & Inventories         -	Total Other Sources/(Uses)	150,000	(150,000)	-	11,500,000	-		_	11,500,000
Reserve for Prepaids & Inventories         -									
Reserve for Post-Employment Sick Pay         -									
Reserve for Capital Outlays         -         -         -         (1,084,270)         -         -         -         (1,084,270)           Reserve for Debt Service         -         -         -         -         (152,000)         -         -         -         (152,000)           Reserve for Financial Aid         -         -         (5,000)         -         -         -         -         (5,000)           Reserve for Student Organizations         -	·	-	-	-	-	-	-	-	-
Reserve for Debt Service         -         -         -         -         (152,000)         -         -         -         (152,000)           Reserve for Financial Aid         -         -         (5,000)         -         -         -         -         (5,000)           Reserve for Student Organizations         -         <		-	-	-	-	-	-	-	
Reserve for Financial Aid         -         -         (5,000)         -         -         -         -         (5,000)           Reserve for Student Organizations         - <t< td=""><td>· · ·</td><td>-</td><td>-</td><td>-</td><td>(1,084,270)</td><td>-</td><td>-</td><td>-</td><td></td></t<>	· · ·	-	-	-	(1,084,270)	-	-	-	
Reserve for Student Organizations         -		-	-	-	-	(152,000)	-	-	
Retained Earnings         -         -         -         -         -         (25,380)         790         (24,590)           Designated for Operations         -		-	-	(5,000)	-	-	-	-	(5,000)
Designated for Operations	=	-	-	-	-	-	-		-
	=	-	-	-	-	-	(25,380)	790	(24,590)
Total Transfers To/(From) Fund Balance (5.000) (1.084.270) (152.000) (25.380) 790 (1.265.860)		-	-	-	-				
	Total Transfers To/(From) Fund Balance	-	-	(5,000)	(1,084,270)	(152,000)	(25,380)	790	(1,265,860)
Beginning Fund Balance 46,517,776 883,470 1,194,274 20,645,095 1,286,800 2,977,623 2,023,271 75,528,309	Beginning Fund Balance	46,517,776	883,470	1,194,274	20,645,095	1,286,800	2,977,623	2,023,271	75,528,309
Ending Fund Balance 46,517,776 883,470 1,189,274 19,560,825 1,134,800 2,952,243 2,024,061 74,262,449	Ending Fund Balance	46,517,776	883,470	1,189,274	19,560,825	1,134,800	2,952,243	2,024,061	74,262,449

# FISCAL IMPACT SUMMARY

#### **General Fund**

The General Fund includes \$81.8 million in revenue and \$81.9 million in expenditures, which is up from \$80.3 and \$80.4 million respectively in 2023-24. The increase in revenue is partially due to a property tax levy increase based on estimated net new construction within the WCTC district. The mill rate is projected to increase slightly from fiscal year 2023-24 at \$0.25 per \$1,000 of property valuation. Expenditure increases are due to normal cost increases and new or expanded initiatives.

#### **Special Revenue Fund**

The Special Revenue – Operating Fund includes \$3.7 million in anticipated revenue and expenditures respectively, which is comparable to the \$3.1 million of expenses in 2023-24. This budget was based on anticipated external federal and state grants to be received in 2024-25.

The Special Revenue — Non-Aidable Fund includes \$7.4 million of revenue and expenditures respectively. This is a slight increase from the \$7.0 million of revenue and expenditures in 2023-24. The majority of these funds are state and federal financial aid to be disbursed to students to pay for tuition and fees. WCTC also acts as fiscal agent for other agencies. These grants are recorded in this fund since WCTC does not receive state aids for these expenditures, does not provide the services, and needs to isolate these activities from the operating funds.

#### **Capital Projects Fund**

The Capital Projects Fund includes \$6.4 million in projected revenue and \$18.9 million in expenditures, which is up from revenue of \$0.6 million in 2023-24 and an increase in expenditures from \$13.4 million in 2023-24.

WCTC will fund \$11.5 million of capital expenditures through general obligation promissory notes. Over the next four or five years, WCTC anticipates it will issue approximately \$11.5 million annually in debt to fund projects included in its Facility Master Plan as well as other capital needs. WCTC has also budgeted to receive \$1.6 million in capital project related grants and approximately \$4.5 million in donations to fund planned capital projects. Additionally, WCTC will utilize \$1.1 million of fund balance to cover the remainder of the costs as previously planned.

#### **Debt Service Fund**

The Debt Service Fund includes \$9.9 million in revenue and expenditures respectively. WCTC increased borrowing in FY 24 and is structuring debt repayment schedules to allow for a gradual increase in levy for repayment.

#### **Enterprise Fund**

The Enterprise Fund includes \$3.6 million of revenue and expenditures respectively for 2024-25 compared to \$3.7 million for 2023-24.

#### **Internal Service Fund**

The Internal Service Fund includes \$640,000 in projected revenue and \$665,000 in expenditures for self-funded dental insurance. This is consistent with the \$625,000 in revenue and \$656,000 in expenditures when compared to 2023-24.

**One-time Use of Fund Balance**: WCTC does not use fund balance for ongoing operations, which is consistent with Board policy. However, there are times WCTC does utilize fund balance for one-time activities. For 2024-25, WCTC plans on utilizing fund balance for the following one-time activities:

- Capital Fund: WCTC plans on utilizing \$1,100,000 of fund balance to fund some of its capital projects.
- o **Debt Service Fund:** WCTC plans on utilizing \$152,000 of reserves built up from premiums received on issuance to offset Fiscal Year 25 debt service costs.
- Internal Service Fund: The Internal Service Fund balance has built up over time and \$25,000
  has been budgeted to be used for wellness and related initiatives to help reduce insurance
  costs.
- Special Revenue Fund Non-Aidable: \$5,000 of the Special Revenue Non-Aidable fund balance is budgeted to be used to assist students.

# **IMPACT ON TAXPAYER**

#### How does the budget affect the taxpayer?

WCTC is considered a unit of government by the state of Wisconsin. By statute, it has authority to levy taxes to cover the services it provides. Annually WCTC is required to adopt a balanced budget. During the budget process, it determines how much tax levy is needed to meet the needs of the budget. In October of each budget year the WCTC Board approves the amount of tax levy to be assessed against each municipality within the district.

By state statute, WCTC cannot increase the operational tax levy by more than the percent increase of net new construction for the year plus one-half of one percent of unused operational levy increase from the prior year. There is no limit on the amount that can be assessed for debt service. However, state statutes limit how much debt WCTC can issue without a referendum. In this way, the statutes put controls on the technical colleges for tax levy and borrowing.

WCTC levies tax with the municipalities based on **equalized valuation** as determined by the Wisconsin Department of Revenue. WCTC bills the municipalities based on mill rates. A **mill rate** is the amount of taxes billed per \$1,000 of property valuation. The tax rates shown within this document are based on equalized valuations that are billed to the municipalities, not on assessed property valuations billed to the taxpayer.

The municipalities, in turn, bill the taxpayers of those municipalities based on **assessed valuation**. Therefore, the mill rate assessed by one municipality for taxes due to WCTC can be different than the mill rate assessed by another municipality. These rates may be higher or lower than the mill rate billed to the municipalities by WCTC based on equalized valuation.

For WCTC's 2024-25 budget, the estimated amount the municipalities within the district will be billed is \$0.14 for operations and \$0.11 for debt for a total of \$0.25 per \$1,000 of equalized valuation. This is based on the assumption that equalized valuation will **increase 5.0%**. For each \$100,000 of property value the municipality would be billed \$25.49, which is \$0.45 more than in the prior year.

The municipality, in turn, will bill the taxpayer based on assessed valuation. The municipality determines the assessed valuation for properties



within the municipality. Equalized valuation is determined by the Wisconsin Department of Revenue based on a formula that standardizes property values across all municipalities within the state.

# HORIZON STATEMENT

To be the modern **COMPREHENSIVE** regional college that **IGNITES** people to **THRIVE** in a changing world.

# AIMS

# FOR THE MODERN COLLEGE



# SHAPE THE FUTURE OF HIGHER EDUCATION

Transform WCTC to meet the needs of the 21st century.



### THRIVING ACADEMIC MISSION

Deliver an unparalleled education in a rapidly changing world.



# **CULTIVATE INCLUSIVE EXPERIENCES**

Foster an environment where people reach their full potential.



# **VITAL COLLABORATIVE ALLIANCES**

Ensure successful partnerships and community prosperity.



# PREMIER REGIONAL HUB

Evolve into a vibrant, multifaceted heart of the community.



# **SLEEK, SIMPLE, INTUITIVE**

Streamline all college functions.

### **WCTC Circle of Values**

#### Commitment

We are dedicated to creating a learning environment that fosters dependability, effectiveness, TRUST

TRUST

Liones Junumos Salis responsiveness, stewardship, and accountability.

#### Integrity

We work together promoting a climate characterized by honesty, truthfulness, fairness, and trust.

#### Relationships

We encourage collaboration through teamwork and respect diversity among our College community.

#### Communication

We share information and ideas in an open, honest, and timely manner throughout the college.

#### Learning

We provide opportunities for learning technical and critical life skills for members of our College community.

#### Excellence

We continually improve as we explore innovative, high quality and flexible learning options.

# **POLICIES**

A number of policies provide the context for planning and developing the budget in any given year. Fiscal policies address the acquisition and general allocation of resources: cash management, reserves, debt service, etc. Programmatic policies focus on what is done with those resources and how it is accomplished. Long-term policies deal with broad goals that vary little from year to year. Short-term policies are specific to the budget year. Policies address the key issues and concerns that frame the task at hand – preparing a balanced budget that effectively achieves WCTC's priorities within the context of the current and expected economic and political realities.

# **Fiscal policies**

#### **Debt management**

The WCTC Board has taxing powers and may incur long-term debt obligations. By statute WCTC cannot have bonded indebtedness greater than 2% of equalized valuation and aggregate indebtedness greater than 5% of equalized valuation. WCTC structures its debt in such a way as to maintain a stable tax levy requirement in the Debt Service Fund. WCTC also structures its debt to be repaid over a five-to-ten-year period or less for any bond or note issue that is not part of a referendum. Referendum-related issues may be paid off over a ten to twenty-year period, depending on the size of the referendum. WCTC annually borrows funds to pay for new construction, land improvements, building improvements, site improvements, and capital equipment that are budgeted in the Capital Projects Fund. WCTC does not borrow funds short-term for operations.

#### Long-term liabilities

Responsible financial management means looking beyond the next fiscal year to potential liabilities that can impact WCTC in the future. Post-employment sick pay and other post-employment benefits are long-term costs that have been addressed. Annually WCTC has an actuarial calculation done of its post-employment benefits liability to document the financial impact of this benefit. Beginning in FY 07, WCTC created an irrevocable OPEB trust to fund its post-employment benefits and continued to fund the trust to reduce and, eventually, eliminate this liability. WCTC also made changes to its post-employment benefits in order to significantly reduce the liability.

#### **Accounting systems**

WCTC is committed to the development of good management systems and controls. Significant efforts are made to employ qualified personnel. Likewise, systems are conscientiously developed within which WCTC employees can function effectively and which provide appropriate levels of supervision, internal controls, and segregation of job duties.

#### Internal control

In developing and modifying WCTC's accounting system, consideration is given to the adequacy of internal controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets.

#### **Cash management**

WCTC has adopted an investment policy, which restricts investments to time deposits that mature in not more than one year, US treasury obligations, repurchase agreements, US instrumentalities, and other high-grade securities that comply with Wisconsin statute 66.04(a). WCTC structures its investments to ensure sufficient funds are available to meet all obligations when due and to provide for safety, liquidity, return, and diversification – in that order.

#### Revenue estimates

In order to maintain good fiscal integrity, WCTC uses conservative estimates when forecasting revenues so that actual revenues equal or exceed the budgeted revenues.

#### **Balanced budget**

State statutes require WCTC to prepare an annual budget. The WCTC Board controls the budget by controlling the rate of growth to the tax levy. WCTC staff must present a balanced budget to the Board that meets the budget guidelines as established by the Board. The budget is balanced when revenues plus other sources equal expenditures plus other uses.

Balanced Budget						
Total Revenues	113,580,650					
Proceeds from Debt	11,500,000					
Use of Fund Balance	1,265,860					
Total Sources of Funds	126,346,510					
Total Expenditures	126,346,510					
Variance	-					

#### Maintenance of fund balance

State statutes prohibit the technical colleges from maintaining any unreserved and undesignated fund balances. WCTC maintains fund balances to cover prepaid expenditures and inventories, operations, post-employment sick pay, capital projects, debt service, student organizations, student financial assistance, retained earnings, and funds designated for subsequent year(s). WCTC does not utilize fund balance to fund ongoing operations. Any use of fund balance is for one-time-only expenditures and emergencies. For Proprietary Funds whose retained earnings have exceeded planned levels, WCTC may implement a planned, gradual drawdown of those funds.

Proceeds from issuance of general obligation promissory notes are not always spent in the year the funds are received. As a result, WCTC's budget may include re-appropriating some of these funds in future years.

When WCTC creates the Debt Service budget, the principal and interest that is due on debt already issued is known. New debt issuance is anticipated and any amount of principal and interest on the new debt that will need to be repaid in the budget year. The amount earned on the levy funds between the time they are received and when payment needs to be made is estimated. When differences occur between actual and projected, WCTC may have additional funds in its fund balance. WCTC will re-appropriate these funds in future years to help repay debt in those years in order to keep the levy amount low and stable.

#### Contingencies

WCTC maintains a Designated for Operations account in its fund balance in the General Fund that can be accessed for emergencies and to help with cash flow in order to avoid short-term borrowing. A similar account is maintained in the Special Revenue – Operating Fund to be used for additional match for grants if the budgeted levy for the year is insufficient for new grants that may become available during the year.

#### **Bond rating**

WCTC values fiscal integrity and strives to retain its Aaa bond rating with each debt issue.

#### Risk management

WCTC maintains a risk management program that includes a risk manager, a comprehensive insurance program designed to meet WCTC's needs, active security and safety committees and programs oriented to the identification and avoidance of risk, as well as regular meetings with employees covering risk management.

#### Independent audit

WCTC hires a certified public accounting firm to conduct an independent audit of its accounting records in compliance with generally accepted accounting and auditing standards and in compliance with the Single Audit Act requirements. WCTC Board policy and state law require an annual audit of the financial statements of WCTC by an independent certified public accountant. WCTC does not maintain an internal audit staff; however, internal audit and operation review services are purchased on an as-needed basis from an independent auditor.

# **Planning processes**

WCTC integrates a number of planning processes into its daily activities. These processes are also integrated into the resource allocation processes, which include financial, human, and capital resources.

#### Strategic planning

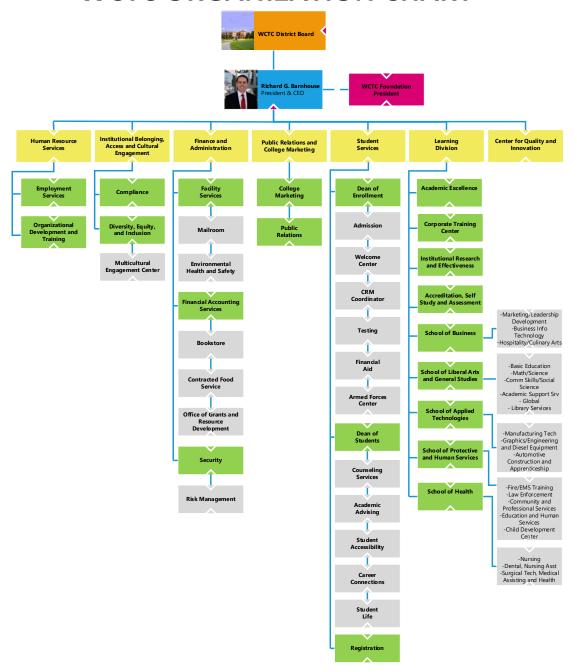
Strategic planning provides a clear focus and direction. The strategic planning process is fully integrated with other planning processes such as academic planning, budgeting, technology planning, resource allocation, capital improvement planning, program planning, etc.

WCTC's strategic planning process includes the development of vision and mission statements which helps steer WCTC on the desired path. The ends statements describe the benefits or long-term results that are desired for WCTC students and other customers and define the expectations of WCTC in meeting its mission. The development of strategic goals helps guide WCTC in achieving its mission, vision, and ends statements.

Annually WCTC reviews this framework and modifies the above documents as necessary. Once the Strategic Plan has been reviewed and updated, the various divisions within WCTC develop action plans that align to WCTC's strategic goals.

These action plans are prepared throughout the fiscal year. Resource allocation, which includes economic, human, facilities, and equipment resources, are allocated based on needs identified in these plans. The budget is one component of the resource allocation process. Budget development responds to the planning guidelines established in the various planning processes.

# WCTC ORGANIZATION CHART



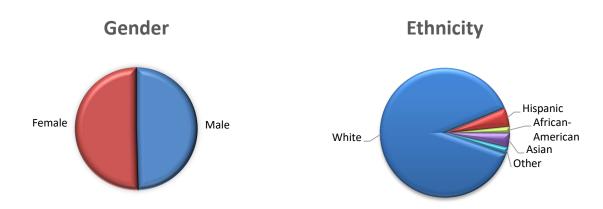


# DISTRICT PROFILE

# **Taxing district**

Located in Pewaukee, Wisconsin, WCTC's main campus is 20 miles west of the City of Milwaukee and approximately 60 miles east of the state capitol in Madison. WCTC encompasses approximately 600 square miles of which 95% is in Waukesha County, 2% in Jefferson County, 1% in Dodge County, and 3% in Racine County and the local municipalities (7 cities, 19 towns, and 21 villages) located therein.

- WCTC was organized as a Waukesha city institution in 1923.
- Between 1923 and 1963 WCTC's programs served apprentices, adults, full-time compulsory-age students and employed part-time students attending school one day per week under a work permit.
- In 1967 WCTC dropped its status as a city institution and became a county-based district known as the Waukesha County Technical Institute.
- In 1973 WCTC's legal name was officially changed to the Waukesha County Area Vocational, Technical and Adult Education District.
- In 1987 WCTC became known as Waukesha County Technical College based on action taken by the WCTC Board and the Wisconsin Technical College System Board; however, its legal name still remained the same.
- In July 1994 WCTC's legal name was officially changed to Waukesha County Area Technical College
  District. The primary purpose of the name change was to communicate more clearly the higher
  education nature of its offerings. WCTC's mission and legislative authority have not changed.
  WCTC's authority includes granting associate of applied science degrees and offering basic skills
  training.



# **Our students**

Students enrolled in post-secondary classes range in age from 12 - 78 with a median age of 24 and represent diversified socio-economic backgrounds. Following graduation, 64% of WCTC's former students reside and 47% work in WCTC's taxing district and 82% are employed in the Milwaukee Metropolitan area. Eighty-six percent of employed graduates are employed in jobs related to their education. Annually more than 18,000 citizens take advantage of educational opportunities offered by WCTC.

# **Our campuses**

In addition to the main campus in Pewaukee, WCTC operates another campus where full-time staff is assigned, in Waukesha. Campus locations and square footages are summarized as follows:

- Pewaukee campus, 800 Main Street, Pewaukee 710,308 square feet
- Waukesha campus, 327 E Broadway, Waukesha 45,010 square feet

Below is an aerial view of the Pewaukee campus taken when school was not in session. Behind the campus is Pewaukee High School, surrounding neighborhoods, and Pewaukee Lake.



# **BOARD MEMBERSHIP**

Board members are qualified to serve and provide a critical balancing perspective on WCTC's vision and direction. The membership consists of two employers, two employees, three citizen members, one public school administrator, and one elected official. Board members are appointed by an Appointment Committee consisting of the chair of each of the four County Boards in the district. Members of the Board serve three-year terms. Regular Board meetings are held once per month and are open to the public. If necessary, additional periodic meetings are scheduled as well. Board members receive no compensation for their services but are reimbursed for actual and necessary expenses in the performance of their duties.

- **Courtney R. Bauer, Chairperson,** is a Special Agent/Deputy State Fire Marshall with the Wisconsin Department of Justice Division of Criminal Investigation, lives in the Town of Lisbon, and has been a Board member since 2016.
- **Brian K. Baumgartner, Treasurer/Secretary** is the Business Representative Glaziers Local 1204/941 of the International Union of Painters and Allied Trades District Council 7 (IUPAT DC7), lives in the Town of Lisbon, and was appointed to the Board in September 2018.
- **Ryan J. Clark** is the Director of Manufacturing Operations at Bruno Independent Living Aids. He lives in the City of Delafield and was appointed to the Board in July 2021.
- Thomas A. Michalski worked in IT at Marquette University for 30 years and serves with the Elm Grove Fire Department. He has served nine years as a Village Trustee, five as a Waukesha County Supervisor, and is a newly elected Wisconsin State Assemblyman. He was appointed to the Board in August 2020.
- **Stephanie A. Reisner** is the President and CEO of GPS Education Partners in Waukesha, Wisconsin. She lives in the Waukesha area and was appointed to the Board in January 2022.
- **Jamie J. Stahulak** is a Vice President at HDR Engineering, Inc. He lives in Pewaukee and was appointed to the Board in July 2023.
- **James C. Zaiser** is the president and CEO of Hydro-Thermal Corporation. He lives in the Waukesha area and was appointed to the Board in November 2022.

# GENERAL FUND 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

		2023/24	2023/24		
	2022/23	Adopted	Modified	2023/24	2024/25
REVENUES	Actual	Budget	Budget	Estimate	Budget
Local Government	10,033,904	10,800,819	11,091,217	11,091,217	11,850,000
State Aids	52,600,080	52,527,628	52,521,539	52,491,500	52,631,535
Program Fees	11,950,542	12,115,000	12,115,000	12,695,000	12,441,000
Material Fees	676,573	755,655	755,655	761,350	745,340
Other Student Fees	941,248	756,000	756,000	795,600	807,500
Institutional	3,676,848	3,318,300	3,318,300	3,294,640	3,324,000
Federal	30,851	-	-	30,000	-
Total Revenue	79,910,046	80,273,402	80,557,711	81,159,307	81,799,375
EXPENDITURES					
Instruction	44,320,001	47,814,705	47,876,535	46,000,000	48,298,884
Instructional Resources	1,483,235	1,523,228	1,531,968	1,530,000	1,334,736
Student Services	8,221,230	9,067,809	9,079,709	8,800,000	9,465,892
General Institutional	13,311,230	15,989,754	16,191,593	15,200,000	16,586,311
Physical Plant	5,500,446	6,027,906	6,027,906	6,200,000	6,263,552
Total Expenditures	72,836,142	80,423,402	80,707,711	77,730,000	81,949,375
Net Revenue/(Expenditures)	7,073,904	(150,000)	(150,000)	3,429,307	(150,000)
OTHER SOURCES/(USES)					
Operating Transfer In/(Out)	(4,980,000)	150,000	150,000	150,000	150,000
Total Other Sources/(Uses)	(4,980,000)	150,000	150,000	150,000	150,000
Total Resources/(Uses)	2,093,904	-	-	3,579,307	-
TRANSFERS TO/(FROM) FUND BALAI	NCE.				
Reserve for Prepaids & Inventories	9,923			(529)	
Designated for Operations	306,000	800,000	800,000	297,000	1,230,000
Designated for State Aid Fluctuations	10,000	500,000	500,000	15,000	5,000
Designated for Subsequent Years	12,000	_		9,000	10,000
Designated for Subsequent Year	1,755,981	(800,000)	(800,000)	3,258,836	(1,245,000)
Total Transfers To/(From) Fund Balance	2,093,904	-	-	3,579,307	-
Beginning Fund Balance	40,844,565	43,930,384	42,938,469	42,938,469	46,517,776
Ending Fund Balance	42,938,469	43,930,384	42,938,469	46,517,776	46,517,776
Enang rana balance	-⊤∠,∪∪∪, <del>+</del> ∪∂	70,000,004	-r∠,∪∪∪, <del>-</del> r∪∂	70,011,110	70,011,110

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual and 3 months of estimate

## SPECIAL REVENUE FUND - OPERATING 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

		2023/24	2023/24		
DEVENUE O	2022/23	Adopted	Modified	2023/24	2024/25
REVENUES	Actual	Budget	Budget	Estimate	Budget
Local Government	757,400	757,400	757,400	757,400	757,400
State Aids	1,290,420	1,147,100	1,147,100	1,147,100	1,302,260
Program Fees	-	-	-	-	-
Material Fees	1,893	3,000	3,000	2,000	4,100
Other Student Fees	67,749	57,000	57,000	70,000	78,600
Institutional	693,191	305,200	1,000,000	1,000,000	785,515
Federal	2,151,243	808,200	808,200	800,000	858,800
Total Revenue	4,961,896	3,077,900	3,772,700	3,776,500	3,786,675
EXPENDITURES					
Instruction	2,226,064	1,672,700	2,366,500	2,300,000	2,375,575
Instructional Resources	2,013	1,072,700	1,000	1,000	2,070,070
Student Services	1,215,688	1,078,300	1,078,300	1,075,000	1,083,000
General Institutional	326,736	176,900	176,900	150,000	178,100
Physical Plant	520,750	170,900	170,900	150,000	170,100
Total Expenditures	3,770,501	2,927,900	3,622,700	3,526,000	3,636,675
Total Expericitures	3,770,301	2,927,900	3,022,700	3,320,000	3,030,073
Net Revenue/(Expenditures)	1,191,395	150,000	150,000	250,500	150,000
OTHER SOURCES/(USES)					
Operating Transfer In/(Out)	(1,007,269)	(150,000)	(150,000)	(150,000)	(150,000)
Total Other Sources/(Uses)	(1,007,269)	(150,000)	(150,000)	(150,000)	(150,000)
Total Resources/(Uses)	184,126	-	-	100,500	-
-					
TRANSFERS TO/(FROM) FUND BALAN	NCE				
Reserve for Prepaids & Inventories	-	-	-	-	-
Designated for Operations	184,126	-	-	100,500	-
Total Transfers To/(From) Fund Balance	184,126	-	-	100,500	-
Beginning Fund Balance	598,844	582,244	782,970	782,970	883,470
Ending Fund Balance	782,970	582,244	782,970	883,470	883,470

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual and 3 months of estimate

# SPECIAL REVENUE FUND - NON-AIDABLE 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

		2023/24	2023/24		
	2022/23	Adopted	Modified	2023/24	2024/25
REVENUES	Actual	Budget	Budget	Estimate	Budget
Local Government	151,500	151,500	151,500	151,500	151,500
State Aids	1,464,635	1,400,500	1,400,500	1,155,500	1,385,500
Other Student Fees	400,234	532,000	532,000	907,000	900,000
Institutional	30,879	10,000	10,000	10,000	10,000
Federal	3,443,802	4,907,800	4,907,800	3,738,000	4,908,670
Total Revenue	5,491,050	7,001,800	7,001,800	5,962,000	7,355,670
EXPENDITURES					
Instruction	406,961	20,000	20,000	272,000	305,870
Student Services	5,035,134	6,986,800	6,986,800	5,221,471	7,054,800
General Institutional	633	-	-	1,500	
Total Expenditures	5,442,728	7,006,800	7,006,800	5,494,971	7,360,670
Net Revenue/(Expenditures)	48,322	(5,000)	(5,000)	467,029	(5,000)
OTHER SOURCES/(USES)					
Operating Transfer In/(Out)	(420,000)	-	-	-	-
Total Other Sources/(Uses)	(420,000)	-	-	-	-
Total Resources/(Uses)	(371,678)	(5,000)	(5,000)	467,029	(5,000)
TRANSFERS TO/(FROM) FUND BALAM	ICE				
Reserve for Financial Aids	19,522	(5,000)	(5,000)	16,500	(5,000)
Reserve for Student Organizations	(391,200)	-	-	450,529	
Total Transfers To/(From) Fund Balance	(371,678)	(5,000)	(5,000)	467,029	(5,000)
Beginning Fund Balance	1,098,923	1,153,403	727,245	727,245	1,194,274
Ending Fund Balance	727,245	1,148,403	722,245	1,194,274	1,189,274

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual and 3 months of estimate

# CAPITAL PROJECTS FUND 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

		0000/04	0000/04			
	2022/23	2023/24 Adopted	2023/24 Modified	2023/24	2024/25	
REVENUES	Actual	Budget	Budget	Estimate	Budget	
Local Government	- Actual	- Budget	- Budget		- Dauget	
State	171,714	_	_	200,000	1,571,290	
Institutional	713,614	650,000	650,000	700,000	4,788,640	
Federal	7,038	-	-	-	-,,,,,,,,,	
Total Revenue	892,366	650,000	650,000	900,000	6,359,930	
EXPENDITURES						
Instruction	1,798,961	2,815,275	2,815,275	2,800,000	3,805,260	
Instructional Resources	-	-	-	-	-	
Student Services	-	-	238,000	238,000	-	
General Institutional	1,151,870	3,369,800	3,369,800	3,369,800	2,540,000	
Physical Plant	6,672,251	7,209,225	7,446,225	10,180,000	12,598,940	
Total Expenditures	9,623,082	13,394,300	13,869,300	16,587,800	18,944,200	
Net Revenue/(Expenditures)	(8,730,716)	(12,744,300)	(13,219,300)	(15,687,800)	(12,584,270)	
OTHER SOURCES/(USES)						
Proceeds from Debt	7,750,000	11,500,000	11,500,000	11,500,000	11,500,000	
Operating Transfer In/(Out)	5,950,000	-	-	-		
Total Other Sources/(Uses)	13,700,000	11,500,000	11,500,000	11,500,000	11,500,000	
Total Resources/(Uses)	4,969,284	(1,244,300)	(1,719,300)	(4,187,800)	(1,084,270)	
TRANSFERS TO/(FROM) FUND BALANCE						
Reserve for Capital Projects	4,969,284	(1,244,300)	(1,719,300)	(4,187,800)	(1,084,270)	
Total Transfers To/(From) Fund Balance	4,969,284	(1,244,300)	(1,719,300)	(4,187,800)	(1,084,270)	
Beginning Fund Balance	19,863,611	17,883,611	24,832,895	24,832,895	20,645,095	
Ending Fund Balance	24,832,895	16,639,311	23,113,595	20,645,095	19,560,825	

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual and 3 months of estimate

# DEBT SERVICE FUND 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

		2023/24	2023/24		
	2022/23	Adopted	Modified	2023/24	2024/25
REVENUES	Actual	Budget	Budget	Estimate	Budget
Local Government	9,200,000	9,200,000	9,200,000	9,200,000	9,900,000
Institutional	358,040	175,000	175,000	300,000	175,000
Total Revenue	9,558,040	9,375,000	9,375,000	9,500,000	10,075,000
EXPENDITURES					
Physical Plant	9,369,905	9,510,000	9,510,000	9,303,095	10,227,000
Total Expenditures	9,369,905	9,510,000	9,510,000	9,303,095	10,227,000
Net Revenue/(Expenditures)	188,135	(135,000)	(135,000)	196,905	(152,000)
OTHER SOURCES/(USES)					
Operating Transfer In/(Out)	-	-	-	-	
Total Other Sources/(Uses)	-	-	-	-	-
Total Resources/(Uses)	188,135	(135,000)	(135,000)	196,905	(152,000)
TRANSFERS TO/(FROM) FUND BALAN	CE				
Reserve for Debt Service	188,135	(135,000)	(135,000)	196,905	(152,000)
Total Transfers To/(From) Fund Balance	188,135	(135,000)	(135,000)	196,905	(152,000)
Beginning Fund Balance	901,760	936,460	1,089,895	1,089,895	1,286,800
Ending Fund Balance	1,089,895	801,460	954,895	1,286,800	1,134,800

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual and 3 months of estimate

# ENTERPRISE FUND 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

	2022/23	2023/24 Adopted	2023/24 Modified	2023/24	2024/25
REVENUES	Actual	Budget	Budget	Estimate	Budget
Institutional	3,130,516	3,707,700	3,707,700	3,004,000	3,539,000
Federal	36,098	20,000	20,000	60,000	25,000
Total Revenue	3,166,614	3,727,700	3,727,700	3,064,000	3,564,000
EXPENDITURES					
Auxiliary Services	3,049,317	3,726,595	3,726,595	3,035,730	3,563,210
Total Expenditures	3,049,317	3,726,595	3,726,595	3,035,730	3,563,210
Net Revenue/(Expenditures)	117,297	1,105	1,105	28,270	790
OTHER SOURCES/(USES)					
Operating Transfer In/(Out)	457,269	-	-	-	
Total Other Sources/(Uses)	457,269	-	-	-	
Total Resources/(Uses)	574,566	1,105	1,105	28,270	790
TRANSFERS TO/(FROM) FUND BALAN	ICE				
Retained Earnings	574,566	1,105	1,105	28,270	790
Total Transfers To/(From) Fund Balance	574,566	1,105	1,105	28,270	790
Beginning Fund Balance	1,420,435	1,660,336	1,995,001	1,995,001	2,023,271
Ending Fund Balance	1,995,001	1,661,441	1,996,106	2,023,271	2,024,061

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual and 3 months of estimate

# INTERNAL SERVICE FUND 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

	2022/23	2023/24 Adopted	2023/24 Modified	2023/24	2024/25		
REVENUES	Actual	Budget	Budget	Estimate	Budget		
Institutional	623,804	625,000	625,000	645,000	640,000		
Federal	-	-	-	-			
Total Revenue	623,804	625,000	625,000	645,000	640,000		
EXPENDITURES							
Auxiliary Services	598,968	656,500	656,500	634,400	665,380		
Total Expenditures	598,968	656,500	656,500	634,400	665,380		
Net Revenue/(Expenditures)	24,836	(31,500)	(31,500)	10,600	(25,380)		
OTHER SOURCES/(USES)							
Operating Transfer In/(Out)	-	-	-	-			
Total Other Sources/(Uses)	-	-	-	-			
Total Resources/(Uses)	24,836	(31,500)	(31,500)	10,600	(25,380)		
TRANSFERS TO/(FROM) FUND BALANCE							
Retained Earnings	24,836	(31,500)	(31,500)	10,600	(25,380)		
Total Transfers To/(From) Fund Balance	24,836	(31,500)	(31,500)	10,600	(25,380)		
Beginning Fund Balance	2,942,187	2,936,787	2,967,023	2,967,023	2,977,623		
Ending Fund Balance	2,967,023	2,905,287	2,935,523	2,977,623	2,952,243		

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual and 3 months of estimate

## COMBINED BUDGET SUMMARY 2024/25 Budgetary Statement of Resources, Uses, and Changes in Fund Balance

		2023/24	2023/24		
	2022/23	Adopted	Modified	2023/24	2024/25
REVENUES	Actual	Budget	Budget	Estimate	Budget
Local Government	20,142,804	20,909,719	21,200,117	21,200,117	22,658,900
State Aids	55,526,849	55,075,228	55,069,139	54,994,100	56,890,585
Program Fees	11,950,542	12,115,000	12,115,000	12,695,000	12,441,000
Material Fees	678,466	758,655	758,655	763,350	749,440
Other Student Fees	1,409,231	1,345,000	1,345,000	1,772,600	1,786,100
Institutional	9,226,892	8,791,200	9,486,000	8,953,640	13,262,155
Federal	5,669,032	5,736,000	5,736,000	4,628,000	5,792,470
Total Revenue	104,603,816	104,730,802	105,709,911	105,006,807	113,580,650
EXPENDITURES	101,000,010	101,700,002	100,100,011	100,000,001	110,000,000
Instruction	48,751,987	52,322,680	53,078,310	51,372,000	54,785,589
Instructional Resources	1,485,248	1,523,228	1,532,968	1,531,000	1,334,736
Student Services	14,472,052	17,132,909	17,382,809	15,334,471	17,603,692
General Institutional	14,790,469	19,536,454	19,738,293	18,721,300	19,304,411
Physical Plant	21,542,602	22,747,131	22,984,131	25,683,095	29,089,492
Auxiliary Services	3,648,285	4,383,095	4,383,095	3,670,130	4,228,590
Total Expenditures	104,690,643	117,645,497	119,099,606	116,311,996	126,346,510
	101,000,010	, ,		, ,	
Net Revenue/(Expenditures)	(86,827)	(12,914,695)	(13,389,695)	(11,305,189)	(12,765,860)
OTHER SOURCES/(USES)					
Proceeds from Debt	7,750,000	11,500,000	11,500,000	11,500,000	11,500,000
Operating Transfer In/(Out)	-	-	-	-	
Total Other Sources/(Uses)	7,750,000	11,500,000	11,500,000	11,500,000	11,500,000
Total Resources/(Uses)	7,663,173	(1,414,695)	(1,889,695)	194,811	(1,265,860)
-					
TRANSFERS TO/(FROM) FUND BALA	ANCE				
Reserve for Prepaids & Inventories	9,923	-	-	(529)	-
Reserve for Post-Employment Sick Pa	-	-	-	-	-
Reserve for Capital Outlays	4,969,284	(1,244,300)	(1,719,300)	(4,187,800)	(1,084,270)
Reserve for Debt Service	188,135	(135,000)	(135,000)	196,905	(152,000)
Reserve for Financial Aid	19,522	(5,000)	(5,000)	16,500	(5,000)
Reserve for Student Organizations	(391,200)	-	-	450,529	-
Retained Earnings	599,402	(30,395)	(30,395)	38,870	(24,590)
Designated for State Aid Fluctuations	10,000	-	-	15,000	5,000
Designated for Operations	490,126	800,000	800,000	397,500	1,230,000
Designated for Subsequent Years	12,000	-	-	9,000	10,000
Designated for Subsequent Year	1,755,981	(800,000)	(800,000)	3,258,836	(1,245,000)
Total Transfers To/(From) Fund Balance	7,663,173	(1,414,695)	(1,889,695)	194,811	(1,265,860)
Beginning Fund Balance	67,670,325	69,083,225	75,333,498	75,333,498	75,528,309
Ending Fund Balance	75,333,498	67,668,530	73,443,803	75,528,309	74,262,449
=					

<sup>\*</sup>Actual is presented on a budgetary basis

<sup>\*\*</sup>Estimate is based upon 9 months of actual & 3 months of estimate

# PRO FORMA BALANCE SHEET As of June 30, 2024

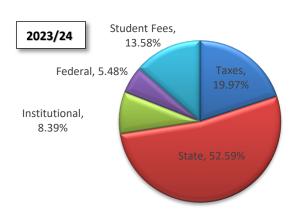
			Governmental			Propri	ietary
			Fund Type			Fund	Туре
		Special	Revenue	Capital	Debt	Internal	
	General	Operating	Non-aidable	Projects	Service	Service	Enterprise
ASSETS							
Cash & investments	41,667,791	-	1,000	22,055,095	1,286,800	2,785,623	-
Receivables	11,500,000	500,000	500,000	100,000	-	-	150,000
Due from other funds	-	533,470	1,843,274	-	-	-	1,503,271
Inventories & prepaids	80,000	-	-	-	-	252,000	400,000
Capital assets		-	-	-	-	-	370,000
Total assets	53,247,791	1,033,470	2,344,274	22,155,095	1,286,800	3,037,623	2,423,271
LIABILITIES							
Accounts payable	750,000	50,000	350,000	1,500,000	-	60,000	100,000
Due to other funds	3,480,015	-	400,000	-	-	-	-
Employer-related payables							
& deferred revenue	2,500,000	100,000	400,000	10,000	-	-	300,000
Total liabilities	6,730,015	150,000	1,150,000	1,510,000	-	60,000	400,000
FUND BALANCE							
Retained earnings	-	-	-	-	-	2,977,623	2,023,271
Reserve for:							
Capital projects	-	-	-	20,645,095	-	-	-
Debt service	-	-	-	-	1,286,800	-	-
Post-employment benefits	-	-	-	-	-	-	-
Post-employment sick pay	-	-	-	-	-	-	-
Prepaid expenses	80,000	-	-	-	-	-	-
Student organizations	-	-	969,573	-	-	-	-
Financial aid	-	-	224,701	-	-	-	-
Unreserved:							
Designated for:							
Operations	18,200,000	883,470	-	-	-	-	-
State Aid Fluctuations	475,000						
Subsequent years	710,000	-	-	-	-	-	-
Subsequent year	27,052,776	-	-	-	-	-	-
Total fund balance	46,517,776	883,470	1,194,274	20,645,095	1,286,800	2,977,623	2,023,271
Total liabilities							
and fund balance	53,247,791	1,033,470	2,344,274	22,155,095	1,286,800	3,037,623	2,423,271

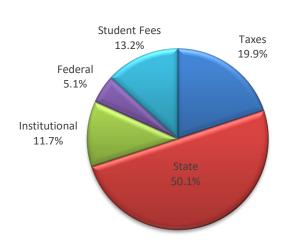
# PRO FORMA BALANCE SHEET As of June 30, 2025

			Governmental			Propri	etary
			Fund Type			Fund <sup>1</sup>	Туре
		Special	Revenue	Capital	Debt	Internal	
	General	Operating	Non-aidable	Projects	Service	Service	Enterprise
ASSETS							
Cash & investments	42,138,581	-	1,000	22,070,825	1,134,800	2,760,243	-
Receivables	11,500,000	600,000	500,000	-	-	-	75,000
Due from other funds	-	483,470	1,843,274	-	-	-	1,624,061
Inventories & prepaids	80,000	-	-	-	-	252,000	400,000
Capital assets	_	-	-	-	-	-	345,000
Total assets	53,718,581	1,083,470	2,344,274	22,070,825	1,134,800	3,012,243	2,444,061
LIABILITIES							
Accounts payable	750,000	100,000	350,000	2,500,000	-	60,000	100,000
Due to other funds	3,950,805	-	400,000	-	-	-	-
Employer-related payables							
& deferred revenue	2,500,000	100,000	400,000	10,000	-	-	320,000
Total liabilities	7,200,805	200,000	1,150,000	2,510,000	-	60,000	420,000
FUND BALANCE							
Retained earnings	-	-	-	-	-	2,952,243	2,024,061
Reserve for:							
Capital projects	-	-	-	19,560,825	-	-	-
Debt service	-	-	-	-	1,134,800	-	-
Post-employment benefits	-	-	-	-	-	-	-
Post-employment sick pay	-	-	-	-	-	-	-
Prepaid expenses	80,000	-	-	-	-	-	-
Student organizations	-	-	969,573	-	-	-	-
Financial aid	-	-	224,701	-	-	-	-
Unreserved:							
Designated for:							
Operations	19,430,000	883,470	-	-	-	-	-
State Aid Fluctuations	480,000	-	-	-	-	-	-
Subsequent years	720,000	-	-	-	-	-	-
Subsequent year	25,807,776	-	-	-	-	-	
Total fund balance	46,517,776	883,470	1,194,274	19,560,825	1,134,800	2,952,243	2,024,061
Total liabilities							
and fund balance	53,718,581	1,083,470	2,344,274	22,070,825	1,134,800	3,012,243	2,444,061

# **REVENUES**

WCTC has a diversified funding base composed of property taxes, state aid, student fees, federal and state grants, and institutionally generated revenues. WCTC believes this diversity, the strength of the local economy and its fiscal management will continue to provide the resources required to fulfill its mission now and in the future.





2024/25

# **Property taxes**

Prior to FY 15, WCTC's major revenue source was local property taxes. In March 2014, the Wisconsin State Legislature approved a major change to the funding structure of the Wisconsin Technical College System. The State replaced \$406 million of operational property tax levy with property tax relief aid from the state, which resulted in the mill rate decreasing \$0.89. In fiscal years 2023 and 2024, the Wisconsin State legislature shifted an additional \$43 million of funding to a new total of \$449 million. In addition to making this shift, the State excluded the property tax relief aid portion from the state aid in lieu of computer taxes calculation. Beginning with FY 19, the Wisconsin Legislature also approved shifting personal property from the property tax levy and replacing it with state aids in lieu of personal property taxes.

The property tax relief aid payment is made the third week in February of each fiscal year, which results in more cash flow during the fiscal year once the payment is received and less outstanding receivable at year-end since the last tax levy payments are not received until August following year-end. It also results in the college needing to have additional cash flow available at the end of a fiscal year to carry the college through until February (eight months into the new fiscal year) instead of January (seven months) in order to avoid short-term borrowing since this is the largest funding source for the college. Annually WCTC will receive \$47,796,729 of property tax relief funds. This amount will not change unless the legislature approves a change to the \$449 million amount.

As part of Wisconsin's FY 14/FY 15 State Biennial Budget, the Legislature included a cap on the operational portion of the levy amount. The operational portion of the levy may not increase more than the percent of net new construction for the year, which is not known until October of the budget year. This calculation does include the property tax relief aid and personal property relief aid portions in the formula. The calculation of net new construction would use the current year's total levy needs (\$69,131,005) less the debt service levy (\$9,200,000) less any refunded or rescinded property taxes (\$15,943) for a total tax related revenue of \$59,915,062.

If a college does not utilize all of this levy authority in one year, it may use up to one-half of one percent the following year. In the event the Legislature would decrease the \$449 million in property tax relief aid, colleges are allowed to increase their operational levy amount by the amount of the reduction. No cap exists on the debt service portion of the levy amount.

	Levy limi	t formula	Mill rate impact		
Description	FY 24	FY 25	FY 24	FY 25	
Property tax relief aid	47,930,888	47,930,888			
Operational levy	12,000,117	12,749,055	12,000,117	12,749,055	
Total operational	59,931,005	60,679,943			
Debt service levy	9,200,000	9,900,000	9,200,000	9,900,000	
Total 'levy'	69,131,005	70,579,943	21,200,117	22,649,055	
Percent change	1.56%	2.10%	5.27%	6.83%	
Mill rate			0.25494	0.25046	

Per discussions with finance staff at Waukesha County, a reasonable projection for net new construction without tax incremental financing (TIF) districts included is 1.3%. More net new construction is occurring in TIF districts, but that growth is not included in the allowable calculation.

#### **OPERATIONAL LEVY LIMIT CALCULATION**

Fiscal Year	Net New Construction	Allowed Increase	Prior Year - Unused 0.5%	Total Allowed	Estimated Amount budgeted
2019/20	0.0146454	\$805,744	\$234,224	\$1,039,968	\$501,930
2020/21	0.0163439	\$916,189	\$0	\$916,189	\$916,189
2021/22	0.0155873	\$888,055	\$0	\$888,055	\$888,055
2022/23	0.0174346	\$1,003,658	\$0	\$1,003,658	\$1,003,658
2023/24	0.0178434	\$1,050,347	\$0	\$1,050,347	\$1,050,347
2024/25	0.0130000	\$758,783	\$0	\$758,783	\$758,783

In October, the property tax levy is billed to municipalities within WCTC's boundaries based on the equalized value of taxable property, excluding tax incremental financing districts. The local municipalities act as assessors and collection agencies. All delinquencies are assumed by the respective counties, thus WCTC will receive the full amount of its levy.

In FY 2000 the State removed the value of personal computers from the property tax assessment and provided a state aid payment in lieu of computer taxes to all governmental entities based on the WCTC's total levy needs. Total levy need was the sum of its property tax levy plus state aid in lieu of computer taxes. The amount of state aid in lieu of computer taxes was the mill rate for property taxes times the equalized value of personal computers.

Beginning with FY 18, the Legislature changed the formula for state aids in lieu of computer taxes. The equalized valuation of personal computer values remains at the FY 17 value of \$294,872,000, and the aid is increased by a CPI factor annually.

Prior to FY 10, increases in housing values within WCTC's boundaries were averaging in the high single digits. Due to an economic downturn, WCTC's housing values decreased for five years. In FY 15 the valuations finally turned around and have been increasing ever since. WCTC is conservatively projecting valuations to increase 5.0% in FY 25. Information received from Waukesha County projects valuations to increase at least

5.0%. WCTC's change in value is always close to Waukesha County's increase since most of WCTC's district is within Waukesha County's boundaries.

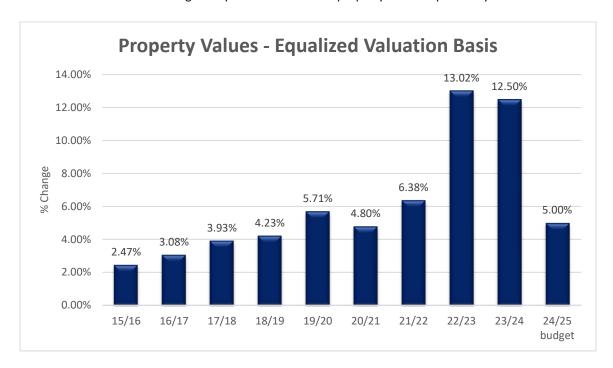
When the equalized valuation increase is greater than the tax levy increase, the mill rate is reduced. The mill rate increased in FY 10 through FY 14 due to valuation declines even though WCTC did not raise its total levy in those years. FY 15 brought a significant decline in the mill rate due to the shift in

	Operational	De	bt Service		Total
Year	Mill Rate	-	Mill Rate		Mill Rate
19/20	\$ 0.21291	\$	0.14725	\$	0.36016
20/21	\$ 0.21790	\$	0.13344	\$	0.35134
21/22	\$ 0.17151	\$	0.13069	\$	0.30220
22/23	\$ 0.14539	\$	0.12227	\$	0.26766
23/24	\$ 0.14177	\$	0.10869	\$	0.25046
24/25	\$ 0.14355	\$	0.11139	\$	0.25494

funding and valuations increasing. For FY 25, valuations are expected to increase, additionally with the increase in the levy amounts, there will be a small increase in the projected mill rate from \$0.25046 in FY 24 to \$0.25494 in FY 25 as shown in this table.

The mill rate is a factor of the tax levy amount divided by the equalized valuation (divided by \$1,000). The mill rate, as stated, equals the amount of taxes paid per \$1,000 of equalized valuation. For consistency purposes, the State of Wisconsin Department of Revenue requires all technical colleges within Wisconsin to bill municipalities for their share of the tax levy assessed by the technical colleges on the basis of *equalized valuation* since their district boundaries cross multiple taxing jurisdictions. The municipalities, in turn, bill their constituents on the basis of *assessed valuation* since they are sending out bills for one taxing jurisdiction only.

The next chart shows the change in equalized valuation of property over the past ten years.

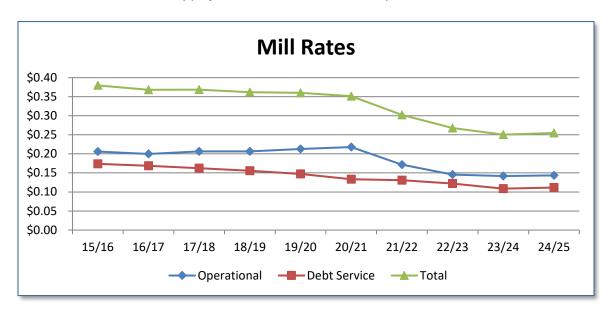


The technical colleges have two components to their mill rate: operational mill rate and debt service mill rate.

The debt service mill rate can only be used to cover that portion of the tax levy assessed to repay
the general obligation promissory notes or bonds WCTC issues to cover its capital needs. There is
no cap on the debt service mill rate; however, there are state statutes limiting the amount of

building construction a college can do without a referendum and how much can be borrowed per debt issue.

- The **operational mill rate** covers the balance of the tax levy assessed. By state statute the operational mill rate may not increase more than the percent of net new construction each year plus 0.5% of total allowed tax revenue carried over as unused taxing authority from the prior year.
  - WCTC has elected to increase its operational levy in FY 25 by levying to include net new
    construction within the district. This net new construction is estimated at 1.3% of total
    tax levy. Equalized property valuations are estimated to increase by 5%.
  - The official percent of net new construction growth to be used to calculate taxes will not be received from the Department of Revenue until October 2024, but currently is conservatively projected to be 1.3% of total tax levy.



#### State funds

WCTC receives state funds from different sources: general state aids, property tax relief aid, personal property tax relief aid, state aid in lieu of computer taxes, and grants. Grant funding may be used in either of the Special Revenue Funds or the Capital Projects Fund. Discussion regarding property tax relief aid and personal property tax relief aid was included in the discussion on property taxes. As a result, those state funds will not be discussed here.

#### **Grant funding**

The amounts budgeted for state grants are based on proposals submitted to the various funding agencies. These amounts may fluctuate greatly between years. During the year, WCTC may be required to amend its budget if the fluctuation is different than what was included in the budget process. Examples of state grants are General Purpose Revenues (GPR), which funds such activities as career pathways, capacity building, and new markets. These grants are competitive in nature and budgeted in one of the two Special Revenue Funds, depending on whether or not WCTC actively manages and oversees the grant or if it is

Grant Funding						
	S	oecial Re	evei	nue Fund	Ca	pital Projects
	Op	erating	No	n-Aidable		
Year	(in	000's)		(in 000's)		(in 000's)
15/16	\$	1,987	\$	1,006	\$	207
16/17	\$	896	\$	1,071	\$	66
17/18	\$	924	\$	1,126	\$	66
18/19	\$	997	\$	1,252	\$	78
19/20	\$	1,280	\$	1,200	\$	82
20/21	\$	918	\$	1,187	\$	126
21/22	\$	821	\$	1,206	\$	92
22/23	\$	1,290	\$	1,465	\$	172
23/24 est	\$	1,147	\$	1,156	\$	200
24/25 est	\$	1,302	\$	1,386	\$	1,571

only acting as a fiscal agent or trustee of the funds. WCTC also acts as a trustee for state financial aid funds such as Wisconsin Higher Education Grants (WHEG). These are recorded in the Special Revenue—Non-Aidable Fund.

#### General state aid funding

The sixteen technical colleges in Wisconsin receive funding from the state called general state aids to be used to offset the operational costs of the colleges. This is a segment of GPR funds and is recorded in the General Fund.

In the 2014-2015 State Biennium Budget, the Legislature phased in outcome-based funding starting with 10% of state aids funding in FY 15 and increasing the percentage 10% each year through FY 17 for a total of 30% being outcome-based funding for FY 17 and future years.

The following criteria are used to distribute outcomebased funding. Beginning in FY 15, the colleges annually selected seven of the nine criteria to receive funding on. A tenth criteria was added during the 2015 – 2017 State

State Aid						
		:	State	Ou	tcome-Based	
	Aidable		Aids		Funding	
Year	FTE's	(in	000's)		(in 000's)	
14/15	3,935	\$	2,878	\$	614	
15/16	3,723	\$	2,506	\$	1,252	
16/17	3,538	\$	2,186	\$	1,869	
17/18	3,489	\$	2,206	\$	1,847	
18/19	3,408	\$	2,179	\$	1,913	
19/20	3,321	\$	2,380	\$	1,842	
20/21	3,219	\$	2,596	\$	1,726	
21/22	3,117	\$	2,581	\$	1,763	
22/23	3,148	\$	2,547	\$	1,848	
23/24 est	3,400	\$	2,550	\$	1,800	
24/25 est	3,350	\$	2,632	\$	1,858	

Biennium Budget process – credit for prior learning. Since an equalized valuation index is not part of outcome-based funding, WCTC receives more funding from outcome-based funding than it lost in state-aid funding. Annually, WCTC selects seven of the following ten criteria to receive funding on.

#### **Total Funding for the Wisconsin Technical College System**

- Job placement
- High demand fields
- Industry-validated curriculum
- ABE (adult basic education) transition
- ABE services and successes
- Dual enrollment
- Workforce training
- Collaboration
- Special populations
- Credit for prior learning

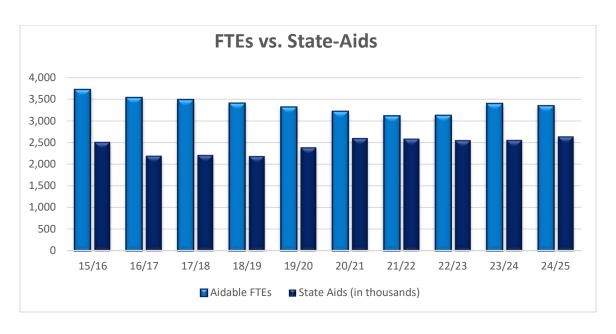
		Outcome-	
Fiscal	State-Aid	Based	Total
Year	Funding	Funding	Funding
2015/16	\$70,827,920	\$17,706,980	\$88,534,900
2016/17	\$61,974,430	\$26,560,470	\$88,534,900
2017/18	\$61,974,400	\$26,560,470	\$88,534,900
2018/19	\$61,974,400	\$26,560,470	\$88,534,900
2019/20	\$61,974,400	\$30,310,470	\$92,284,870
2020/21	\$68,506,400	\$29,359,907	\$97,866,307
2021/22	\$70,724,400	\$30,310,470	\$101,034,870
2022/23	\$72,299,400	\$30,985,470	\$103,284,870
2023/24	\$74,468,380	\$31,915,020	\$106,383,400
2024/25	\$76,702,430	\$32,872,470	\$109,574,900

The current state-aid formula distributes general state-aids to the sixteen technical colleges based on a complicated, expenditure-driven, formula equalized for tax-levying ability that takes into consideration student full-time equivalent (FTE) enrollments, aidable operational costs, an equalized valuation index, and a sum-certain allocation at the state level. It is difficult to pinpoint exactly what each college will annually receive in state-aids. The total amount available to the system in FY 24 will be \$76,702,430. A simplified version of the formula is:

((Total General Fund and Special Revenue Fund—Operating expenditures less all non-property tax or interest income revenue) plus Debt Service Fund expenditures) times (state average of taxable property per full-time equivalent student divided by WCTC's taxable property per full-time equivalent student)

This simplified formula takes into consideration the effect of FTEs and operational costs of the other fifteen technical colleges, which can greatly affect the estimates. During the year the technical colleges are required to submit projected cost allocation reports to the state. Based on these projections, the state attempts to estimate the amount of state-aids each college will receive. The information is only as good as the projections received from each college. The amount each college may earn is then pro-rated based on the total amount available at the state level to be distributed. Final allocations do not occur until five months after the fiscal year end. There can be wide fluctuation between the estimates during the year and the final allocation.

Due to the timing of when WCTC prepares its budget and when information is available on how much stateaid it received for the prior year as well as the uncertainty in the estimates, there typically is a difference between the budgeted state-aid amount and what is actually received from the state for that fiscal year. Because WCTC receives a small portion of its revenue in the form of state-aids, the variation has been manageable during the fiscal year. WCTC is very conservative and budgets for state-aids on the lower end of estimated revenue.



# Student fees

Fees are collected from students for tuition, materials, and miscellaneous items. Program fees consist of tuition paid for students taking classes. These fees may be paid by the student, a relative, an employer, financial aid, a grant, or some other source. State statutes require that the technical colleges may not waive

tuition and fees unless specifically stated in a state statute (i.e. grant covers the cost of a course and thus tuition may not be charged to the student). If a student drops a course within a certain timeframe, a credit of 60%, 80%, or 100% of the tuition and fees is given.

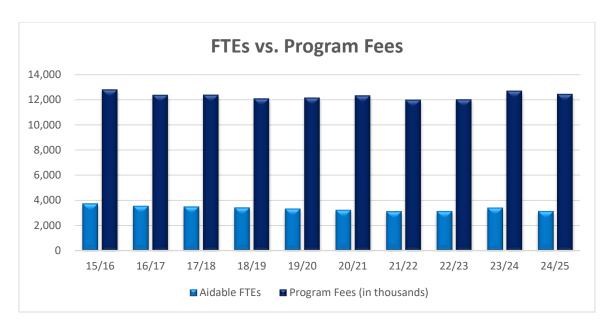
WCTC estimates the amount of tuition to be received based on projected enrollments, an estimated amount to be credited due to drops, Veterans remissions, and projected change to tuition rates. The tuition rates per credit for associate degree, technical, apprentice, and vocational adult programs are set by the Wisconsin Technical College System Board and are not able to be changed by WCTC. The WTCS Board normally approves the

	F	ees per				
	Tu	Tuition per Aidable		Program		
Year		Credit	FTE's		Fees, Net	
15/16	\$	128.40	2,723	\$	12,795,755	
16/17	\$	130.35	3,538	\$	12,366,091	
17/18	\$	132.20	3,489	\$	12,376,216	
18/19	\$	134.20	3,408	\$	12,087,549	
19/20	\$	136.20	3,321	\$	12,143,918	
20/21	\$	138.90	3,219	\$	12,329,217	
21/22	\$	141.00	3,117	\$	11,982,310	
22/23	\$	143.45	3,129	\$	12,000,000	
23/24	\$	146.20	3,400	\$	12,695,000	
24/25	\$	149.50	3,350	\$	12,441,000	

tuition rates at their Board meeting in March of each year for the following academic year.

Program (tuition) fees may be recorded in the General Fund and Special Revenue—Operating Fund only.

When setting the tuition rates, the Wisconsin Technical College System Board and fiscal staff look at how much the state is funding, how much revenue comes from property owners, and how much the students pay for tuition and fees with an ideal split being one-third each. With the shift to the state funding \$449 million previously funded by taxpayers, the state is now funding the largest portion of costs instead of the property taxpayer.



Material fees are rates charged to cover the cost of supplies used by the students in the classroom (i.e. welding rods for a welding class). These rates are set by the state using information provided by all sixteen colleges. The FY 25 rate is \$5.00. The multiplier rate was \$3.75 per credit.

Miscellaneous student fees include such fees as:

- Out-of-state tuition rates, which are set by the state at 150% of the tuition rate.
- Group dynamic course fee rates, which are set by the state.
- Testing, application, and graduation fees, which are set by WCTC.

WCTC sets the fee rates it controls based on the cost to provide the service and what the market will bear if market rates are allowed. The state allows WCTC to recover its costs for most of these services. The revenue budgets for these fees are based on past trend information and projected levels of activities. There is no increase anticipated for miscellaneous student fees.

Students taking credit courses also get charged a student activity fee unless their class has been exempted from the fee. These fees are recorded in the Special Revenue—Operating Fund and are used by Student Government to provide services to students. This fee is equal to 7% of the tuition rate rounded to the nearest \$0.05. The students determine how they would like these funds to be spent. This fee is determined after the WTCS State Board sets the tuition rate. The rate was \$10.25 for FY 24 and will increase to \$10.45 for FY 25.

#### Institutional revenues

WCTC has a number of revenue sources that are classified as institutional revenue. Some of the major

categories of institutional revenues are investment earnings, sales of goods and services from Enterprise activities, revenues generated from contracts with business and industry for customized instruction and technical assistance, and revenues from high schools for instructional services.

#### **Investment earnings**

WCTC records most of its cash in the General Fund. Proceeds from issuing general obligation promissory notes are recorded in the Capital Projects Fund. Cash received for tax levy payments relating to debt service are recorded in the Debt Service Fund. WCTC receives earnings on these cash and cash equivalent investments.

Investments are restricted by Wisconsin State Statutes to only a few conservative options, and earnings vary from year to year, based on the economy.

Year	Amount
15/16	\$ 540,367
16/17	\$ 323,630
17/18	\$ 508,624
18/19	\$ 1,739,113
19/20	\$ 1,716,741
20/21	\$ 256,181
21/22	\$ (438,934)
22/23	\$ 1,582,175
23/24	\$ 1,900,000
24/25	\$ 500,000

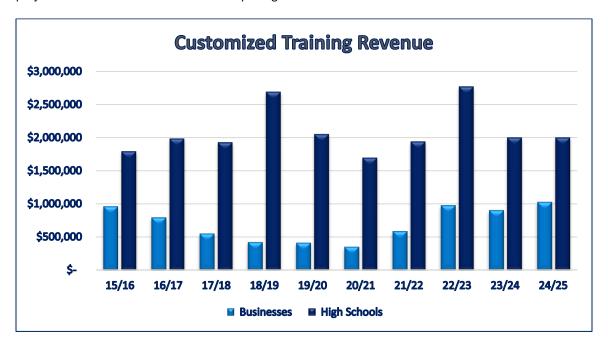


#### **Customized instruction and technical assistance**

Wisconsin state statute 38.14 allows the technical colleges to contract with business and industry to provide customized training to meet the educational needs of their incumbent workers (For example: providing Six Sigma training for employees of XYZ Company). In addition, this statute allows the technical colleges to contract with businesses for technical assistance (For example: a new business needs help in setting up their accounting system). Normal tuition and fees are not charged for this type of activity. Instead, there are other formulas used to set the contract price that takes into consideration the direct and indirect costs of providing the services. The revenue on these contracts need to meet or exceed tuition and fee revenue and be market based.

Year	В	With Businesses	With ligh School Students
14/15	\$	1,151,218	\$ 2,419,996
15/16	\$	957,633	\$ 1,791,579
16/17	\$	792,212	\$ 1,983,073
17/18	\$	549,841	\$ 1,928,434
18/19	\$	503,494	\$ 2,686,917
19/20	\$	411,326	\$ 2,051,438
20/21	\$	350,871	\$ 1,696,159
21/22	\$	585,627	\$ 1,940,192
22/23	\$	974,737	\$ 2,766,911
23/24	\$	900,000	\$ 2,000,000
24/25	\$	1,025,000	\$ 2,000,000

Wisconsin state statutes 38.14 and 118 (transcripted credit) requires the technical colleges to provide certain types of services to high school students whereby the high school student, while still attending high school, can also receive technical college credit for the same class. When high school students meet the criteria for this statute, WCTC bills the high school for the cost of the service based on the funding rates allowed. The student does not pay tuition and fees for this service. The majority of the 38.14 and 118 contract activity takes place in the General Fund. The FY 25 budget was built using an estimate based on projected sales volume and contract rate pricing.



In addition to providing customized instruction to business and industry, state statute 38.24 allows WCTC to provide seminars and workshops if they meet certain criteria with this revenue included in other student fees. WCTC is allowed to charge a market rate for these services.

#### Sales of goods and services

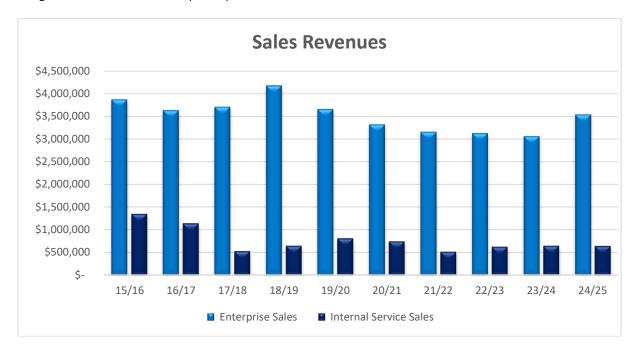
WCTC operates a number of enterprise activities. These enterprise activities are run like a private business and sell goods and services to the public through an Enterprise Fund. The main enterprise activities are the Bookstore, Child Development Center, Classic Room, Dental Clinic, and the Salon. The goal of these enterprises is to break even or to make a small profit.

The Bookstore strives for a small profit margin each year. The Bookstore Leadership Team continues to look for ways to keep the price of resources reasonable for the student. In spring 2016, the Bookstore and Learning piloted the use of digital books in a few classes at significant cost savings for students.

		Internal
	Enterprise	Service
Year	Sales	Sales
15/16	\$ 3,871,477	\$ 1,340,369
16/17	\$ 3,634,152	\$ 1,132,641
17/18	\$ 3,708,128	\$ 526,276
18/19	\$ 4,178,966	\$ 643,466
19/20	\$ 3,658,878	\$ 804,436
20/21	\$ 3,503,036	\$ 569,212
21/22	\$ 3,157,170	\$ 513,817
22/23	\$ 3,130,516	\$ 623,804
23/24	\$ 3,064,000	\$ 645,000
24/25	\$ 3,564,000	\$ 640,000

Expansion of digital books continues. The Bookstore received approval to become an Apple-certified store in FY 18. Enrollment declines have negatively affected Bookstore sales.

The Enterprises all strive to break even or make a small profit. These reasonable profits are held in Retained Earnings to support unexpected expenditures that may arise during any given year. Property tax levy is not budgeted for use in these Enterprise operations.



In June 2002, WCTC became self-insured for health and dental. These revenues are recorded in an Internal Service Fund. A goal of three months' claims cost was set for retained earnings and WCTC exceeded that goal. In January 2013, WCTC transitioned retirees from the self-insurance fund to a Medicare Advantage plan that reduced costs and revenues in this fund since that point in time.

In FY 16, the Internal Service Fund sales were significantly reduced due to transitioning health and dental insurance to the Wisconsin Technical College Employee Benefit Consortium. Health and dental insurance transactions are no longer processed through the Internal Service Fund.

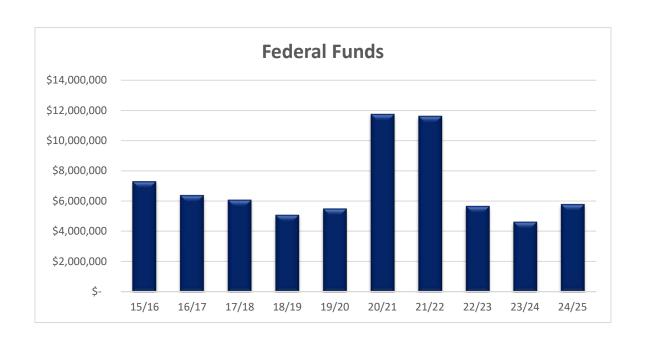
# **Federal funds**

WCTC receives federal grants for specific projects and for student financial aid. Some federal grants are recorded in the Special Revenue—Operating Fund. These grants include Carl D Perkins Career and Technical Education, Adult Education Act, and other federal funds. Other federal grants where WCTC acts as a trustee are recorded in the Special Revenue—Non-Aidable Fund. WCTC acts as a trustee for financial aid funds such as Pell, Student Employment Opportunity Grant (SEOG), and College Work Study (CWS).

Federal funding levels may fluctuate greatly from year to year based on the
availability of federal funds and the amount projected to be awarded to WCTC.

	Funds
Year	Received
15/16	\$ 7,305,774
16/17	\$ 6,384,111
17/18	\$ 6,081,875
18/19	\$ 5,089,557
19/20	\$ 5,498,147
20/21	\$ 11,744,868
21/22	\$11,613,090
22/23	\$ 5,669,032
23/24	\$ 4,628,000
24/25	\$ 5,792,470

The budget is based on known information during the budget process. Any deviations from this information may result in a budget amendment being taken to the WCTC Board to modify the budget. The receipt of federal funds increased during the recession years as more students enrolled and were eligible for financial aid. The amount of federal financial aid to be received and disbursed will fluctuate based on increases or decreases in enrollment due to a high correlation between the two factors.



# **BUDGET PROCESS**

# **Budget process**

Annually WCTC is required to prepare a budget document and budget summary in accordance with section 65.90 of the Wisconsin state statutes and the rules contained in TCS (Technical College System) 7 of the Wisconsin Administrative Code as established by the Wisconsin Technical College System Board under section 38.04(11)(a) of the statutes.

Throughout the year the WCTC Board members and staff continuously seek input from customers, students, taxpayers, and others for the services to be provided by WCTC using methods such as:

- Each program area has an advisory committee made up of members from business and industry working in that field of expertise that meet twice per year and make recommendations.
- The WCTC Board members and staff meet regularly with various businesses throughout the district to seek input about their needs.
- Focus group meetings are held with various businesses, students, and staff in order to seek information about the needs of students and businesses.

Staff and the WCTC Board review and update the Strategic Plan.

During the budget process the WCTC Board and President set the guidelines for the development of the budget. Administrative staff uses the Board's guidelines to create more restrictive criteria to be used by organizational units when developing the divisional budgets, so the final budget falls within the Board's guidelines. The budget has been developed using a rollover of prior year as a starting point.

During January and February, the Vice President of Finance & Administration works with the President's Executive Cabinet to finalize all budget decisions to the extent possible with information known at the time. During the month of February, the Chief Financial Officer develops the salary and benefit budgeting for regular staff as well as adding rate increases for temporary and part-time staff.

Between March and April, the Chief Financial Officer presents the budget to the WCTC Board monthly. By the end of March, the budget is balanced and meets the Board's guidelines.

WCTC is required to hold a public hearing prior to adoption of the budget with a Class 1 legal notice being published fifteen days prior to the hearing. This public hearing is held in May. The budget is adopted in May or June.

Prior to July 1 the WCTC Board must legally adopt a budget at the fund and function level. It requires a majority vote to adopt the budget. Copies of the adopted budget and legal notice must be forwarded to the Wisconsin Technical College System by June 30.

In October of the budget year, the WCTC Board certifies the WCTC tax levy amount based on the actual equalized valuations provided by the Wisconsin Department of Revenue and the adopted budget tax levy is modified by the Board. Property taxes are then levied on the various taxing municipalities located within the district based on their portion of equalized valuation (excluding tax incremental financing districts) as established by the Wisconsin Department of Revenue. Because the taxes for the budget year are not levied until six months into the fiscal year, it is important that WCTC maintains adequate reserves to have sufficient cash available to meet its cash flow needs during the first seven months of the fiscal year.

## **Budget amendments**

According to Wisconsin statutes, budget transfers between funds and functional areas within funds require WCTC Board approval. Increases or decreases in the overall budget by fund level, such as new revenues being received, require WCTC Board approval. These approvals require a two-thirds vote of the entire WCTC Board, publishing a Class I legal notice in the official college newspaper within ten days, and reporting the change to the WTCS State Office within thirty days of approval. Budget modifications do not require reissuance of the budget document.

Management has the ability to modify the budget by account number within a function within a fund without Board approval. Management exercises control over budgeted expenditures by fund and function as presented in the accompanying financial statements. Expenditures may not legally exceed the adopted or modified appropriations at the functional level within a fund. Unused appropriations lapse at the end of each fiscal year.

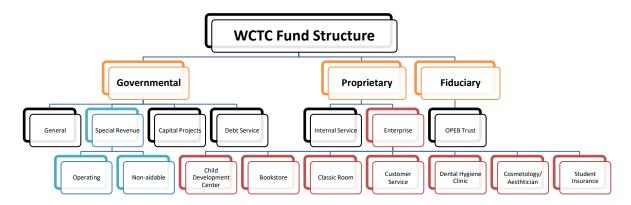
Month	Activity
Quarterly	Strategic Plan reviewed and measures updated
Fall	Budget and levy limit guidelines established
October/	Capital requests submitted
November	New position requests submitted
	New and expanded activity requests submitted
November/	Staff begins developing the budget
December	Capital project requests reviewed and approved
January	Staff completes inputting the budget
	Grant budgets developed
	Divisional managers finalize their budget requests
	New position requests reviewed and prioritized
	Capital requests reviewed and prioritized
	New and expanded activity requests reviewed and prioritized
February	Salary and benefit budgets calculated and inputted
	Revenue budgets calculated and inputted
	Grant budgets finalized
Spring	Budget presented to the WCTC Board
	WCTC Board establishes final budget parameters
April/May	Public hearing notice published
	Public hearing held
May/June	WCTC Board adopts the budget
	Budget submitted to the state
October	WCTC Board approves the tax levy bills and mill rates
	Certified tax bills mailed to municipalities
Year long	Input sought from customers, students, staff, and taxpayers
	Operating budgets monitored by budget responsible managers

# FINANCIAL STRUCTURE

The WCTC Board is the governing authority of this reporting entity. By state statute, the County Board Chairs of Waukesha, Jefferson, Dodge, and Racine counties appoint WCTC Board members. These elected county officials do not maintain a continuing relationship with the WCTC Board with respect to carrying out its important public functions. As WCTC's governing authority, the WCTC Board powers include authority to:

- Borrow money and levy taxes.
- Establish a budget.
- Execute contracts, exercise control over facilities and properties, determine the outcome or disposition of matters affecting the receipt of the services being provided, and approve the hiring or retention of key management personnel who implement board policies and directives.

The accounts of WCTC are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. WCTC's resources are allocated to and accounted for in individual funds, based on the purpose for which they are to be spent and the means by which spending activities are controlled. In this budget document the various funds are grouped into fund types and three broad fund categories as follows:



# **Governmental funds**

Governmental funds are those funds through which most functions of WCTC are financed. The acquisitions, uses, and balances of WCTC's expendable financial resources and related liabilities, except those accounted for in Proprietary funds, are accounted for through Governmental funds. The measurement focus is based on the determination of changes in financial position rather than on determination of net income. WCTC maintains the following Governmental funds:

- **General Fund**: The General Fund is the principal operating fund and accounts for all financial activities not required to be accounted for in another fund.
- **Special Revenue Fund**: The Special Revenue Fund is used to account for the proceeds and related financial activities of specific revenue sources that are legally restricted to expenditures for specified purposes or where WCTC acts as a trustee or fiscal agent for the funds of others.
  - ✓ **Operating**: The Special Revenue Operating Fund is used to account for the proceeds and related financial activities of specific revenue sources that are legally restricted to expenditures for specified purposes and which are within the mission of WCTC.

- ✓ Non-aidable: The Special Revenue Non-Aidable Fund is used to account for assets held by WCTC in a trustee capacity, primarily for student activities, financial aid, and funds from various state and federal grantor agencies where WCTC is acting as a fiscal agent and the scope of activities is not within WCTC's mission. This fund is also used to account for assets held by WCTC as fiscal agent, such as student club funds. No budgets are included for those activities where WCTC acts as a fiscal agent only. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of the results of operations.
- **Capital Projects Fund**: The Capital Projects Fund accounts for financial resources used for the acquisition or construction of capital assets and remodeling other than those financed by Enterprise Funds.
- **Debt Service Fund**: The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs.

# **Proprietary funds**

Proprietary Funds are used to account for ongoing activities that are similar to those often found in the private sector. The measurement focus is based on the determination of income. These funds are maintained on the accrual basis of accounting.

- Enterprise funds: The Enterprise Fund is used to record revenues and expenses related to rendering services to students, faculty, staff, and the community. These funds are intended to be self-supporting and are operated in a manner similar to private business where the intent is that all costs, including depreciation expense, of providing goods and services to students and other aforementioned parties is recovered primarily through user charges. These services complement the educational and general objectives of WCTC.
- **Internal Service Fund**: The Internal Service Fund is used to account for the financing and related financial activities of goods and services provided by one department of the college to another department of the college or to other governmental units on a cost-reimbursement basis.

# **Fiduciary funds**

Fiduciary Funds are used to report assets held in an irrevocable trust on behalf of others and which, therefore, cannot be used to support WCTC's own programs. Fiduciary Funds are not included in WCTC's adopted budget. Budgetary information is provided for information purposes only.

OPEB Trust: The Other Post-Employment Benefit (OPEB) Trust Fund is a fund created to track
the activities of the irrevocable trust established by WCTC with a third-party. This trust was
established to hold assets to cover the post-employment benefits earned by current and former
WCTC staff until the benefit is paid out on behalf of the retiree.

# ACCOUNTING STRUCTURE

# **Basis of accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The financial statements are prepared on an accrual basis, whereby all revenues are recognized when earned and all expenses are recorded as liabilities when incurred. This basis of accounting requires depreciation expense be recorded for all capitalized assets to spread the cost of those assets to the estimated period benefiting from them. Principal still owing on long-term debt is recorded as a liability.

In December 1998 the Governmental Accounting Standards Board (GASB) released Statement No. 33, "Accounting and Financial Reporting for Non-Exchange Transactions," which revised reporting requirements for property tax revenue. In June 1999, GASB approved Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments," followed by Statement No. 35, "Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities," which changed the financial statement presentation requirements for WCTC. The change in financial statement presentation provides a comprehensive one-page look at the total college and requires capitalization of assets and the recording of depreciation. These statements were implemented by WCTC for the fiscal year ended June 30, 2002.

The significant changes in these financial statements included the recording and depreciation of capital assets, the elimination of internal revenue and expense charges, the removal of capital-related items from revenues and expenditures, the reporting of summer school revenues and expenses on a pro rata basis between fiscal years rather than in one fiscal year, the recording of all revenues and expenditures on an accrual basis rather than a modified accrual basis, the recognition of accrued interest on outstanding debt, and the elimination of two account groups.

Under these new regulations, WCTC reports its financial statements using the business-type activities model, whereby the financial statements will be presented in a manner similar to private industry.

# **Basis of budgeting**

WCTC adopts an annual operating budget, which is prepared on substantially the same basis as the financial statements, which are prepared in accordance with generally accepted accounting principles (GAAP), with the following exceptions:

- WCTC uses encumbrance accounting in its budgetary basis. Encumbrances are not included in the
  accounting basis.
- WCTC records purchases of capital assets as an expenditure on a budgetary basis. Under the
  accounting basis, these costs are recorded as an asset with depreciation expense.
- WCTC records the principal and interest payment on debt as an expenditure on a budgetary basis
  for the year in which it is paid. Under the accounting basis, the principal portion is recorded as a
  liability and the interest portion is recorded as an expense in the year it is due.

- WCTC records some of its revenues on the accrual basis and some on the modified accrual basis for the budgetary basis. Under the accounting basis, all revenues are recorded using the accrual basis.
- WCTC utilizes the various funds described in the previous section to record transactions for budgetary purposes. For accounting purposes, these funds are consolidated into one column in the annual financial statements since WCTC uses the business-type activities method of reporting.

The Governmental Funds are accounted for on a modified accrual basis. Under the modified accrual basis of accounting, transactions are recorded in the following manner:

- Revenues are recognized when they become both measurable and available (susceptible to accrual). All revenues are considered susceptible to accrual except summer school tuition and fees.
- Expenditures are recognized when the liability is incurred, except for interest and principal on general long-term obligation debt, which are recognized as expenditures when due. Expenditures for claims and judgments are recognized when it becomes probable that an asset has been impaired or a liability has been incurred.
- Expenditures for compensated absences, including vacation and sick leave, are recognized when the liability is incurred for past services of an employee that vest and accumulate.
- Capital assets are recorded as capital outlays and expensed at the time of purchase.
- Proceeds of long-term debt obligations are treated as a financing source when received.

The Proprietary Funds are accounted for on an accrual basis, whereby revenues are recognized when measurable and earned and expenses are recorded as liabilities when incurred and, where applicable, depreciation expenses are also included.

# **DESCRIPTION OF FUNCTIONS**

### Instruction

This function includes teaching, academic administration and related clerical support, and other activities related directly to the teaching of students, such as guiding the students in the educational programs, coordination and improvement of teaching.

#### Instructional resources

This function includes all learning resource activities such as the Library and audio-visual aids center, learning resource center, Center for Academic Performance Excellence, instructional media center, instructional resources administration, and related clerical support.

#### Student services

This function includes those non-instructional services provided for the student body, such as student recruitment; student services administration and related clerical support; admissions; registration; counseling, including testing and evaluation; health services; financial aids; placement; and follow up. Student engagement and related activities are also included in this function.

#### General institution

This function includes costs related to general administrative functions, including the WCTC Board, the Office of the President, the Business Office, and general clerical support for administrative offices serving all functions of WCTC. Administrators of specific functions are not recorded under this function. This function also includes all services benefiting the entire college, exclusive of those chargeable directly to other functional categories. Examples of this type of expenditures are legal fees, external audit fees, general liability insurance, interest on operational borrowing, and public information. General personnel, employment relations, and affirmative action programs are included in this function.

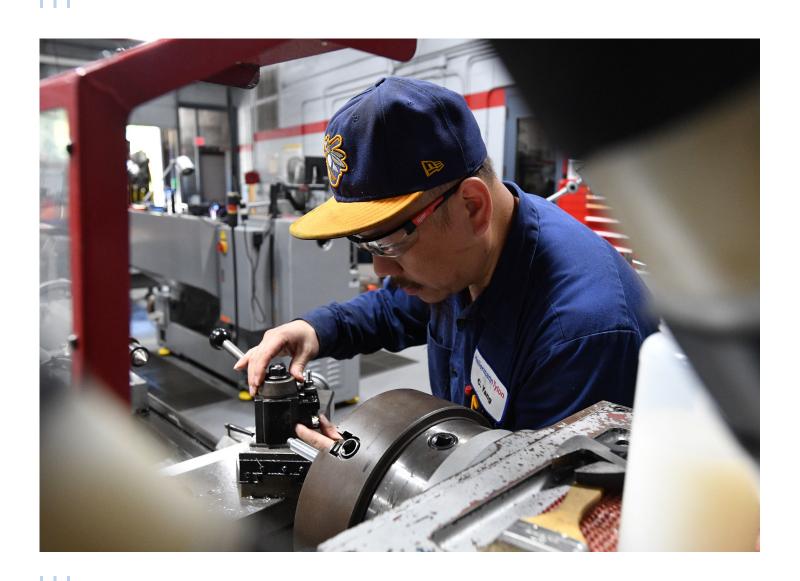
# **Physical plant**

This function includes all services required for the operation and maintenance of the physical facilities. Principal and interest on long-term debt obligations are included under this function as are general utilities, such as heat, light, and power.

# **Auxiliary services**

This function includes commercial-type activities, such as the Bookstore, Classic Room, Dental Clinic, Salon, and Child Development Center.

# Fiscal Year 2025 **BUDGET DOCUMENT**



General Fund



# **GENERAL FUND**

The General Fund is the principal operating fund and accounts for all financial activities not required to be accounted for in another fund.

#### General Fund Budget Summary

	2022/23	202	3/24	2024/25	С	hange from 2 Modified Bu	
	Actual	Adopted	Modified	. Budget		\$	%
Revenues							
Local government	\$10,033,904	\$10,800,819	\$11,091,217	\$ 11,850,000	\$	758,783	6.8%
State aids	52,600,080	\$52,527,628	\$52,521,539	\$ 52,631,535		109,996	0.2%
Program fees	11,950,542	\$ 12,115,000	\$12,115,000	\$ 12,441,000		326,000	2.7%
Material fees	676,573	\$ 755,655	\$ 755,655	\$ 745,340		(10,315)	-1.4%
Other student fees	941,248	\$ 756,000	\$ 756,000	\$ 807,500		51,500	6.8%
Institutional	3,676,848	\$ 3,318,300	\$ 3,318,300	\$ 3,324,000		5,700	0.2%
Federal	30,851	-	-	-		-	0.0%
Total revenue	\$79,910,046	\$80,273,402	\$80,557,711	\$ 81,799,375	\$	1,241,664	1.5%
Expenditures							
Salaries	\$43,421,096	44,282,456	\$44,282,456	\$ 45,805,626	\$	1,523,170	3.4%
Benefits	14,513,090	16,980,631	16,980,631	17,308,355		327,724	1.9%
Operating expenditures	14,901,956	19,160,315	19,444,624	18,835,394		(609,230)	-3.1%
Total expenditures	\$72,836,142	\$80,423,402	\$80,707,711	\$ 81,949,375	\$	1,241,664	1.5%
Net Revenue/(Expenditures)	7,073,904	(150,000)	(150,000)	(150,000)			
Other sources/(uses)							
Operating Transfer In/(Out)	\$ (4,980,000)	\$ 150,000	\$ 150,000	\$ 150,000	_		
Total Resources/(Uses)	\$ 2,093,904	\$ -	\$ -	\$ -	_		
Beginning Fund Balance	40,844,565	43,930,384	42,938,469	46,517,776	_		
Ending Fund Balance	\$42,938,469	\$43,930,384	\$42,938,469	\$ 46,517,776	-		

The FY 14/FY 15 Wisconsin State Biennium Budget included language that capped operational levy increases at net new construction growth. If the allowed increase was not levied in a budget year, a college could use up to one-half of one percent of the unused portion in the next budget year.

WCTC plans to increase the operational tax levy approximately \$758,000, resulting in a small increase in the tax levy mill rate. The projected allowable operational levy increase from net new construction is 1.3%. WCTC strives to utilize resources efficiently and minimize the impact on the individual taxpayer whenever possible.

# Financial summary by function and class

By state statute, the WCTC Board controls the budget at the fund and function level. The expenditure functions in the General Fund are:

- Instruction
- Instructional resources
- Student services
- General institutional
- Physical plant

In addition, WCTC staff also looks at expenditures in the following class categories:

- Salaries
- Benefits
- Operating expenditures

The following table displays the FY 25 General Fund budget by function and class categories.

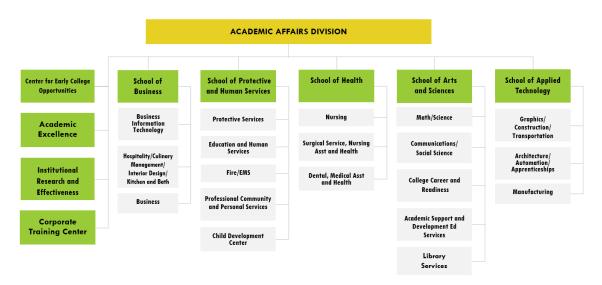
		Current								
Function	Salaries	Benefits	Operating	Total						
Instruction	\$ 30,655,772	\$ 11,061,082	\$ 6,582,030	\$ 48,298,884						
Instructional resources	749,372	229,453	355,911	1,334,736						
Student services	5,723,535	2,480,625	1,261,732	9,465,892						
General administration	6,980,746	2,577,081	7,028,484	16,586,311						
Physical plant	1,696,201	960,114	3,607,237	6,263,552						
Total	\$ 45,805,626	\$ 17,308,355	\$ 18,835,394	\$ 81,949,375						

The following narratives describe activities, goals, and achievements of the various divisional units at WCTC. Each section includes the following:

- Financial summary
- Divisional activities
- Organization chart

#### **ACADEMIC AFFAIRS DIVISION**

	2022/23	202	3/24	2024/25	Cl	hange from 2 Modified Bu	•
	Actual	Adopted	Modified	Budget		\$	%
Salaries Benefits	\$ 29,140,861 9,960,230	\$ 29,944,175 10,925,850	\$ 29,944,175 10,925,850	\$ 30,482,435 11,144,462	\$	538,260 218,612	1.8% 2.0%
Operating expenditures	4,436,169	5,078,241	5,078,241	5,126,532		48,291	<u>1.0</u> %
Total expenditures	\$ 43,537,260	\$ 45,948,266	\$ 45,948,266	\$46,753,429	\$	805,163	1.8%



#### **Activities**

Academic Affairs is responsible for providing all direct educational services to its customers. Educational activities include associate of applied science degrees, technical diploma programs, continuing education, community and family education, advanced technical certificates (ATC), apprenticeship education, technical studies journey worker, basic education, adult high school, English as a second language (ESL), school to work, youth apprenticeship, and contracted training for the incumbent workforce, hybrid courses, and on-line.

#### The School of Arts and Sciences

Provides high school credentialing, English language learning, academic support, and general studies courses with an emphasis on the Critical Life Skills needed for academic and workforce success. The general studies courses are integral components of WCTC's occupational programs and span the disciplines of math, natural science, social and behavioral science, and communications. They comprise the Associate of Arts and Associate of Science degrees providing graduates guaranteed transfer of 61 credits to four-year degrees at the University of Wisconsin, Milwaukee. The library acquires resources that support programs and courses, offers Library orientation and instructional workshops, subscribes to the interlibrary loan (ILL) services and makes referrals to outside resources.

The **School of Business**, through a learner-centered focus, provides entry-level, advanced technical training, and continuing education for learners. This division spans the fields of human resources, accounting, management, information technology, artificial intelligence, supply chain management, marketing, and customer service and culinary. Specialized technical diplomas and certificates are also available in entrepreneurship, information technology, real estate, quality tools, management, import/export compliance, property assessment, mortgage lending, social media, and leadership.

The **School of Applied Technologies** provides a comprehensive series of technical/occupational programs to fulfill the educational and training needs of area employers and employees. The division spans the fields of construction, electronics technology, architecture, mechanical design, manufacturing, automation systems, printing, graphic design, and transportation. Practical, application-oriented instruction is offered in well-equipped laboratory facilities. Many program areas feature cooperative work experience with related industry employers.

The **School of Protective and Human Services** accomplishes its mission and vision, along with that of WCTC, through its educational programs and services. The School offers formal education and training in degree and certificate programs, along with continuing education and customized training, in the fields of education, interior design, human services, law enforcement, criminal justice, firefighting (and related disciplines), emergency medical, cosmetology, and aesthetics.

The **School of Health** accomplishes its vision/mission and that of WCTC through its educational programs and services. The division offers continuing education, and specially funded or certificate programs in the fields of nursing, dental hygiene, health information technology, health office operations, pharmacy, surgical technology, and physical therapy.

The **Corporate Training Center** builds and maintains lasting relationships between Waukesha County Technical College and business, industry, and governmental agencies in Waukesha County, including small business. WCTC's customers embrace the use of WCTC's innovative and customized occupational, technical, and professional development training and technical assistance. A value-added customer service approach leads to increased customer organizational performance and economic development.

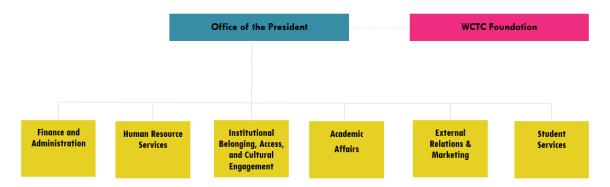
The **Academic Excellence Department** promotes, supports, and trains others in the development and implementation of competency-based curriculum, integration of critical life skills, assessment of student learning outcomes, and analysis of occupations for developing new programs and improving existing programs.

**The Early College Opportunities** Department works closely with K-12 school districts to transition students from high schools to WCTC and dual credit programs, such as transcripted credit, Start College Now, WCTC Excelerate and the Dual Enrollment Academy program.

The **Institutional Research and Effectiveness (IRE)** Department provides leadership and expertise in planning, designing, and conducting research and developing academic offerings and in ensuring quality by administering and coordinating the college's accreditation and evaluation processes.

#### OFFICE OF THE PRESIDENT'S DIVISION

					Change from 2	2023/24		
	2022/23	202	3/24	2024/25	Modified Budget			
General Fund	Actual	Adopted	Modified	Budget	\$	%		
Salaries	\$ 2,370,085	\$ 2,694,596	\$ 2,694,596	\$ 2,916,947	\$ 222,351	8.3%		
Benefits	857,123	1,066,823	1,066,823	1,070,545	3,722	0.3%		
Operating expenditures	1,647,619	2,450,644	2,450,644	2,375,644	(75,000)	- <u>3.1</u> %		
Total expenditures	\$ 4,874,827	\$ 6,212,063	\$ 6,212,063	\$ 6,363,136	\$ 151,073	2.4%		



#### **Activities**

The **Office of the President** provides support for the WCTC Board, overall college leadership, connection to the community, educational programming, legislative activities, and revenue development.

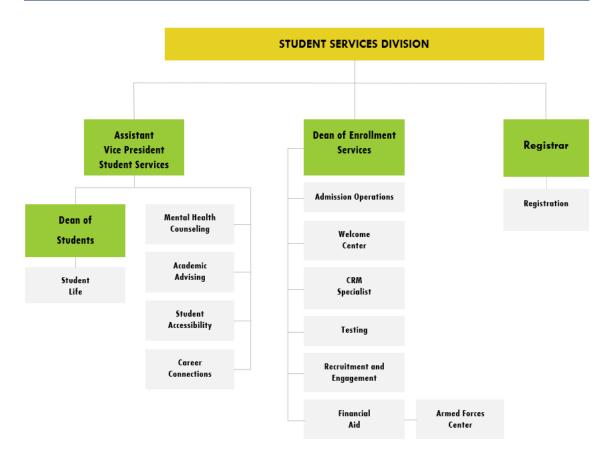
**Belonging, Access, and Cultural Engagement** provides leadership, expertise, and advocacy for belonging, inclusion, and compliance while infusing it into the systems, structure, culture, curriculum, and policies and procedures, that drive decision-making and resource allocation to recruit, retain, and support all students and employees.

**Human Resources Services** provides services that include recruitment selection and employment, compensation and benefit programs, administration, employee orientation, training and development, personnel records and position control, faculty credentialing, risk management, environmental health and safety office, and wellness programs. Also provides support to instructional staff and students through support of learning management software, online learning, and the Center for Academic and Professional Excellence.

**External Relations & Marketing** provides marketing, advertising, and communications services designed to promote and foster a positive image and to communicate effectively to WCTC's internal and external stakeholders. It promotes WCTC to potential students, their parents, and the community using a variety of methods, such as open houses and meetings with students at the high schools with the goal of potential recruits becoming WCTC students.

## STUDENT SERVICES DIVISION

	Change from 202							
	2022/23	202	3/24	2024/25	Modified Budget			
General Fund	Actual	Adopted	Modified	Budget	\$	%		
Salaries	\$ 5,173,139	\$ 5,616,940	\$ 5,616,940	\$ 5,873,583	\$ 256,643	4.6%		
Benefits	2,127,607	2,539,483	2,539,483	2,489,459	(50,024)	-2.0%		
Operating expenditures	594,931	720,118	720,118	720,118		<u>0.0</u> %		
Total expenditures	\$ 7,895,677	\$ 8,876,541	\$ 8,876,541	\$ 9,083,160	\$ 206,619	2.3%		



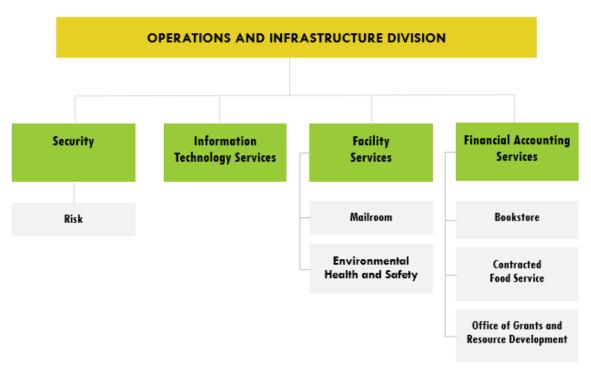
#### **Activities**

The **Student Services** Division provides admissions, assessment, career development, job search, registration, student records management, financial aid, counseling, advising, student development, and student accessibility. Other services and activities include student government, student activities and organizations, student orientation, and student conduct.

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# **Operations and Infrastructure**

					C	Change from 2023/24					
	2022/23	2023/24 2024/25 Modif					ıdget				
General Fund	Actual	Adopted	Modified	Budget		\$	%				
Salaries	\$ 6,737,012	\$ 6,026,745	\$ 6,026,745	\$ 6,532,661	\$	505,916	8.4%				
Benefits	1,568,130	2,448,475	2,448,475	2,603,889		155,414	6.3%				
Operating expenditures	8,223,064	10,911,312	11,195,621	10,613,100		(582,521)	- <u>5.2</u> %				
Total expenditures	\$ 16,528,206	\$ 19,386,532	\$ 19,670,841	\$ 19,749,650	\$	78,809	0.4%				



#### **Activities**

Information Technology Services (ITS) provides college-wide network support for administrative and instructional applications; college-wide telecommunications and voice mail administration; database administration, information systems development; telecommunications support for distance learning; student computing support; WTCS reporting coordination; service desk support for college-wide applications; computer equipment consulting and maintenance; telecommunications equipment consulting and maintenance; Workforce Development Center network and telecommunications systems support; instructional technology consultation; media services, liaison for statewide technology initiatives and agreements; and college-wide software license agreements monitoring.

**Facility Services** provides services that include planning, budgeting, operating, and maintaining college facilities; remodeling, renovating, and constructing facilities; facility master planning; campus infrastructure maintenance; custodial services for buildings and grounds; property leasing agent services; outreach campus administration; education center management; and mailroom services.

**Financial Accounting Services (FAS)** is responsible for all financial activities and related records of the college, including accounts payable, payroll, grant and financial aid management and billing, budgeting, cash management, debt management, accounting, internal controls, auditing, accounts receivable and collections, capital asset tracking and monitoring, and procurement. This department also provides accounting services to the WCTC Foundation and oversees on-campus food service and vending contracts.

The **Bookstore** is a retail shop with online web sales component that provides textbooks and other products that students need to be successful at WCTC. The Bookstore is a certified Apple Store that also facilitates technology sales and device rental to students.

The Office of Grants and Resource Development (OGRD) provides support to the college community on development of externally funded grants and contracts. Activities include; identification of funding sources, writing and submission of all grant applications; federal and state compliance monitoring, sub-grant approval and audits, and project performance reporting; oversight of college grants, contracts, and grant reporting systems to comply with WTCS reporting requirements; and grant budget development support.

# Fiscal Year 2025 **BUDGET DOCUMENT**



Special Revenue Fund



# **SPECIAL REVENUE FUND**

The Special Revenue Fund is used to account for the proceeds and related financial activities of specific revenue sources that are legally restricted to expenditures for specified purposes or where WCTC acts as a trustee or fiscal agent for the funds of others.

#### **Operating**

The Operating Fund is used to account for the proceeds and related financial activities of specific revenue sources that are legally restricted to expenditures for specified purposes. The majority of the federal and state grants WCTC receives are recorded in this fund.

#### Non-Aidable

The Non-Aidable Fund is used to account for assets held in trust by WCTC in a trustee capacity, primarily for student activities, financial aid, and federal and state grants. This fund is also used to account for assets held in trust by WCTC as a fiscal agent, such as the Other Post Employment Benefit (OPEB) Trust. No budgets are included for those activities where WCTC acts as a fiscal agent only. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of the results of operation.

- Student Association
- Financial Aid
- Grantor Agencies

#### Special Revenue Fund – Operating Budget Summary

									C	hange from 2	023/24
		2022/23		202	3/2	4		2024/25		Modified Bu	dget
		Actual		Adopted		Modified	,	Budget		\$	%
Revenues											
Local government	\$	757,400	\$	757,400	¢	757,400	¢	757,400	¢	_	0.09
State funds	Ţ	1,290,420	Ţ	1,147,100	Ų	1,147,100	Ţ	1,302,260	Ţ	155,160	13.5%
Program fees		-		-		-		-		155,100	0.09
Material fees		1,893		3,000		3,000		4,100		1,100	0.0%
Other student fees		67,749		57,000		57,000		78,600		21,600	0.0%
Institutional		693,191		305,200		1,000,000		785,515		(214,485)	0.0%
Federal funds		2,151,243		808,200		808,200		858,800		50,600	6.3%
Total revenue	\$	4,961,896	\$	3,077,900	\$	3,772,700	\$	3,786,675	\$	13,975	0.4%
Expenditures											
Salaries	\$	2,224,654	\$	-	\$	-	\$	-	\$	-	0.0%
Benefits		662,329		-		-		-		-	0.0%
Operating expenditures		883,518		2,927,900		3,622,700		3,636,675		13,975	0.49
Total expenditures	\$	3,770,501	\$	2,927,900	\$	3,622,700	\$	3,636,675	\$	13,975	0.4%
Net Revenue/(Expenditures)		1,191,395		150,000		150,000		150,000			
Other sources/(uses)											
Operating Transfer In/(Out)	\$	(1,007,269)	\$	(150,000)	\$	(150,000)	\$	(150,000)			
Total Resources/(Uses)	\$	184,126	\$	-	\$	-	\$	-			
Beginning Fund Balance		598,844		582,244		782,970		883,470			
Ending Fund Balance	\$	782,970	\$	582,244	\$	782,970	\$	883,470	-		

The Special Revenue - Operating Fund is used to account for the proceeds and related financial activities of specific revenue sources that are legally restricted to expenditures for specified purposes, mainly state and federal funds.

When preparing this fund, staff submits proposed budgets based on projected grants to be received. The financial summary shown in this section identifies the projected grants to be received. When preparing the expenditure side of the grants, the expenditure budget is placed into a segregated pool account. As the award letters are received for each grant, a budget transfer is done transferring the funds from the segregated pool account to the appropriate expenditure account(s) for each grant.

If a grant is discontinued, WCTC decides whether to continue with the service. If the service is continued, the activity is transferred to the General Fund where it will be fully funded with tax levy and other revenues in the General Fund.

This fund was budgeted based on the projected grants to be received and calculating the necessary match with the match portion not exceeding the available tax levy. If additional match funds are needed during the year as a result of applying for more grants, WCTC would seek WCTC Board approval to modify its budget and re-appropriate funds from fund balance for the match funds. This would be a one-time transfer.

Based on the fluctuation of which grants may be received and the funding source, there can be wide variations in the amounts budgeted in this fund from one year to another.

Projected grants to be received in FY25 are:

#### 2024/25 GRANTS

	FEDERAL	STATE	EXTERNAL	IN	TUITION &	LEVY	TOTAL FUNDS	
GRANT	FUNDS	FUNDS	FUNDING	KIND	FEES	FUNDS		
Carl D Perkins Career and Techr	nical Education	(CTEA)						
Career Prep	\$ 35,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 35,000	
Student Success	325,141	-	-	-	-	182,346	507,487	
Strengthening CTE Programs	86,704						86,704	
Nontraditional Occupations	21,676						21,676	
Capacity Building for Equity and Inclusion	60,394						60,394	
Adult Education & Family Literac	cy Act (AEFL)							
Comprehensive - ABE	\$ 206,090	\$ -	\$ -	\$ -	\$ -	\$ 384,499	\$ 590,589	
Comprehensive - ABE	14,497	-	-	-	-	27,046	41,543	
Integrated English Lit. & Civics Education	34,162					11,388	45,550	
Adult Corrections Education	64,673					21,558	86,231	
Adult Corrections Education	10,327					3,442	13,769	
General Purpose Revenue (GPR								
Completion	\$ -	\$ 225,000	<b>S</b> -		\$ -	\$ 75,000	\$ 300,000	
Professional Growth	-	67,988	_	_	-	33,994	101,982	
Emergency Assistance	-	10,794	-	-	-	-	10,794	
IET Development & Expansion		95,173				-	95,173	
IET Development & Expansion	-	104,827	-	-	-	-	104,827	
Core Industry - Tool & Die Machining	-	97,720	-	-	-		97,720	
Core Industry - Tool & Die Machining	-	93,378	-	-	-	-	93,378	
Developing Markets - Artificial Intelligence	-	200,000	-	-	-	-	200,000	
Core Industry Consortium - Truck Driver T	-	150,000	-	-	-		150,000	
Other State								
Motorcycle Safety BRC	\$ -	\$ 64,230	\$ -	<b>S</b> -	\$ 79,350	\$ -	\$ 143,580	
Motorcycle Safety BRC2	-	1,344	-	_	1,508	-	2.852	
Motorcycle Safety UBBRC	_	810	_	_	1,810	_	2,620	
Youth Apprenticeship	-	50,812	-	-	-	22,715	73,527	
Youth Apprenticeship - Indirect		16,761				,,	16,761	
Other External Funds								
	-	-	-	-	-	-	-	
TOTAL	\$858,664	\$1,178,837	\$0	\$0	\$82,668	\$761,988	\$2,882,157	

#### Special Revenue Fund – Non-Aidable Budget Summary

	2022/23		202	23/2	4	2024/25	Cl	nange from 2 Modified Bu		
	Actual		Adopted		Modified	Budget		\$	%	
Revenues										
Local government	\$ 151,500	\$	151,500	\$	151,500	\$ 151,500	\$	-	0.0%	
State funds	1,464,635		1,400,500		1,400,500	1,385,500		(15,000)	-1.1%	
Other student fees	400,234		532,000		532,000	900,000		368,000	69.2%	
Institutional	30,879		10,000		10,000	10,000		-	0.0%	
Federal funds	3,443,802		4,907,800		4,907,800	4,908,670		870	0.0%	
Total revenue	\$ 5,491,050	\$	7,001,800	\$	7,001,800	\$ 7,355,670	\$	353,870	5.1%	
Expenditures										
Salaries	\$ 124,392	\$	284,043	\$	284,043	\$ 327,208	\$	43,165	15.2%	
Benefits	19,448		25,905		25,905	72,376		46,471	179.4%	
Operating expenditures	5,298,888		6,696,852		6,696,852	6,961,086		264,234	3.9%	
Total expenditures	\$ 5,442,728	\$	7,006,800	\$	7,006,800	\$ 7,360,670	\$	353,870	5.1%	
Net Revenue/(Expenditures)	48,322		(5,000)		(5,000)	(5,000)				
Other sources/(uses)										
Operating Transfer In/(Out)	\$ (420,000)	\$	-	\$	-	\$ -				
Total Resources/(Uses)	\$ (371,678)	\$	(5,000)	\$	(5,000)	\$ (5,000)				
Beginning Fund Balance	 1,098,923		1,153,403		727,245	1,194,274				
Ending Fund Balance	\$ 727,245	\$	1,148,403	\$	722,245	\$ 1,189,274	-			

The Special Revenue - Non-Aidable Fund is used to account for assets held by WCTC in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

WCTC acts as a trustee for student government, some financial aid programs, and some federal and state grantor agencies. These are included as part of the adopted budget.

WCTC acts as an agent for the Southeast Wisconsin Certification Consortium and student clubs. These activities <u>are not</u> included in the adopted budget.

### Student Association Budget Summary

									Change from 2023/24			
	2	2022/23		2023/24				2024/25		Modified Budget		
		Actual		Adopted		Modified		Budget		\$	%	
Other student fees	\$	400,234	\$	532,000	\$	532,000	\$	900,000	\$	368,000	69.2%	
Institutional		30,879		10,000		10,000		10,000		-	0.0%	
Total revenue	\$	431,113	\$	542,000	\$	542,000	\$	910,000	\$	368,000	67.9%	
Salaries	\$	103,175	\$	171,743	\$	171,743	\$	214,908	\$	43,165	25.1%	
Benefits		19,448		25,905		25,905		72,376		46,471	179.4%	
Operating expenditures		279,690		344,352		344,352		622,716		278,364	80.8%	
Total expenditures	\$	402,313	\$	542,000	\$	542,000	\$	910,000	\$	368,000	67.9%	

When students register for credit classes, they are charged an activity fee per credit. The activity fee is equal to 7% of the tuition rate rounded to the nearest nickel. A portion of this activity fee is collected on behalf of Student Association. The fees are placed into this fund for Student Association to use with the approval of WCTC's management. With the assistance and guidance of staff, Student Association determines how they would like to spend these funds to improve student life on campus. WCTC acts as a trustee of these funds.

## Financial Aid Budget Summary

						Cl	hange from	2023/24
	2022/23	202	3/2	4	2024/25		Modified	Budget
	Actual	Adopted		Modified	Budget		\$	%
Local government	\$ 151,500	\$ 151,500	\$	151,500	\$ 151,500	\$	-	0.0%
State funds	1,074,152	1,100,500		1,100,500	1,100,500		-	0.0%
Institutional	-	-		-	-		-	100.0%
Federal funds	3,426,691	4,887,800		4,887,800	4,887,800		-	0.0%
Total revenue	\$ 4,652,343	\$ 6,139,800	\$	6,139,800	\$ 6,139,800	\$	-	0.0%
Salaries	\$ 21,217	\$ 112,300	\$	112,300	\$ 112,300	\$	-	0.0%
Benefits	-	-		-	-		-	0.0%
Operating expenditures	 4,611,604	6,032,500		6,032,500	6,032,500		-	0.0%
Total expenditures	\$ 4,632,821	\$ 6,144,800	\$	6,144,800	\$ 6,144,800	\$	-	0.0%

WCTC is a trustee for some financial aid programs such as Supplemental Education Opportunity Grant (SEOG), Wisconsin Higher Education Grant (WHEG), Pell, and Federal College Work Study.

WCTC is a fiscal agent for other financial aid programs such as Direct Loans. WCTC does not prepare a budget for those funds where it is fiscal agent. Agency funds use only balance sheet accounts (assets, liabilities, and fund balance). As a result, no budget needs to be established.

Federal College Work Study and SEOG funds have a 25% match requirement and the HEAB Technical Assistance funds have a 50% match requirement. As a result, WCTC uses property tax levy funds for that purpose.

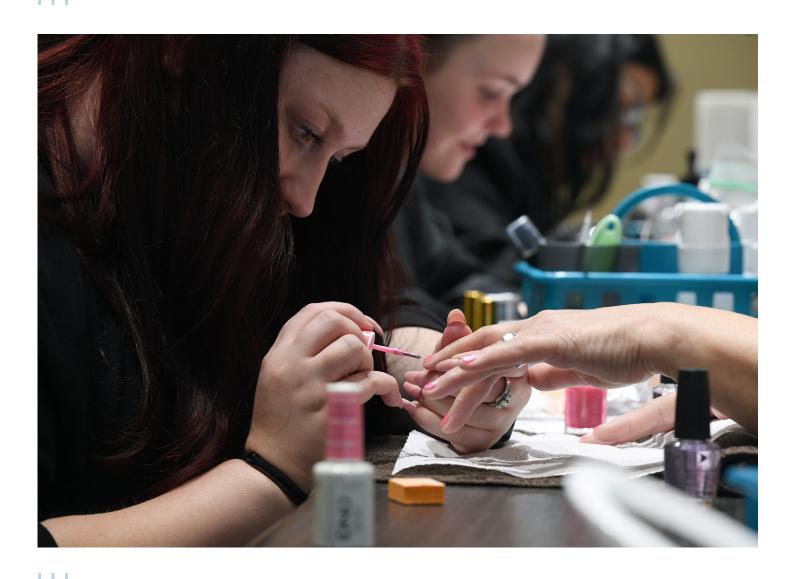
## **Grantor Agencies Budget Summary**

	2	2022/23		202	23/2	4	2024/25	Cl	hange from 20 Modified Bud	
		Actual	ļ	Adopted		Modified	Budget		\$	%
State funds Institutional revenues Federal funds	\$	390,483 17,111	\$	300,000 - 20,000	\$	300,000 - 20,000	\$ 285,000 - 20,870	\$	(15,000) - 870	0.0% 0.0% 4.4%
Total revenue	\$	407,594	\$	320,000	\$	320,000	\$ 305,870	\$	(14,130)	-4.4%
Operating expenditures	\$	407,594	\$	320,000	\$	320,000	\$ 305,870	\$	(14,130)	-4.4%
Total expenditures	\$	407,594	\$	320,000	\$	320,000	\$ 305,870	\$	(14,130)	-4.4%

Periodically WCTC is asked to act as a fiscal agent for receipt of state or federal grants where the work is done by some agency other than WCTC. These grant activities are recorded in this fund instead of the Special Revenue – Operating Fund. There can be fluctuations between years as a result.

		EDERAL	STATE	TOTAL		
GRANT	I	FUNDS	FUNDS	FUNDS		
<b>Career and Technical Education</b>	(CTI	EA)				
Waukesha County Career Prep	\$	20,870	\$ -	\$	20,870	
Youth Apprenticeship			285,000		285,000	
TOTAL		\$20,870	\$285,000		\$305,870	

# Fiscal Year 2025 **BUDGET DOCUMENT**



Capital Projects Fund



### **CAPITAL PROJECTS FUND**

The Capital Projects Fund accounts for financial resources used for the acquisition or construction of capital assets and remodeling other than those financed by Proprietary Funds.

WCTC has two components that make up its Capital Projects Fund. They are:

- Capital projects budget (new construction, building remodeling, site improvements)
- Capital equipment budget

### Capital Projects Fund Budget Summary

						Cl	hange from 2		
	2022/23	 2023		.4	2024/25		Modified Bu	uaget	
	Actual	Adopted		Modified	Budget		\$	%	
Local Government	\$ -	\$ -	\$	-	\$ -	\$	-	0.0%	
State	171,714	-		-	1,571,290		1,571,290	0.0%	
Institutional	713,614	650,000		650,000	4,788,640		4,138,640	636.7%	
Federal	7,038	-		-	-		-	0.0%	
Total revenue	\$ 892,366	\$ 650,000	\$	650,000	\$ 6,359,930	\$	5,709,930	878.5%	
Capital equipment	\$ 3,795,741	\$ 7,615,150	\$	7,615,150	\$ 8,685,400	\$	1,070,250	14.1%	
Capital projects	5,827,341	5,779,150		6,254,150	10,258,800		4,004,650	64.0%	
	 ·	 ·				<u>-</u>			
Total expenditures	\$ 9,623,082	\$ 13,394,300	\$	13,869,300	\$ 18,944,200	\$	5,074,900	36.6%	

WCTC issued \$11,500,000 in general obligation promissory notes to offset fiscal year 2023/24 capital costs. For fiscal year 2024/25, WCTC plans to issue \$11,500,000 of general obligation promissory notes. WCTC will use \$1,084,270 of fund balance to cover the remaining costs. These funds have accumulated for this purpose.

### **Definitions**

**Capital equipment** is defined as furniture or equipment with a value of \$5,000 or more and a useful life greater than 12 months. Capital equipment is capitalized as an asset in the Capital Projects Fund of WCTC.

**Capital projects** consist of the following and are defined by the Wisconsin Technical College System (WTCS) Board as:

- New construction Adding additional square footage to an existing building or constructing a new building.
- Land purchases Purchase of additional land for WCTC.
- **Building improvements** This consists of the following:
  - ✓ **Infrastructure** Improvements made to a building to extend the useful life (i.e. roof replacement) of that building.
  - ✓ Retrofitting Changing the configuration of a room or building to extend the useful life of the asset and to meet the changing needs of WCTC and its students.
- **Site improvements** Improvements made to the land (i.e. roads, sidewalks, and underground piping) to extend the useful life of the assets.

### **Statutory limitations**

The following statutory limits apply:

- New construction, building additions, and land purchases are limited to no more than \$1,500,000 in expenditures every two years without passing a referendum. New construction, building additions, and land purchases also require approval by the WTCS Board.
- Debt issues for site improvements are limited to \$1,500,000 per issue unless approved through a referendum.
- Debt issues for building improvements are limited to \$1,500,000 per issue unless approved through a referendum.

### Capital budgeting – planning policy

WCTC has a capital planning process that consists of a Facility Master Plan, equipment replacement schedules, and identification of new capital equipment needs in future years. These plans are reviewed and updated annually, concurrent with the Strategic Plan, budgeting process, and Academic Master Plan to ensure alignment of all plans and processes.

Below is a schedule of planned capital spending and the year of planned implementation. All amounts are in millions.

	2025	2026	2027	2028	2029	2030
Master facility plan (MFP)	12.395	7.650	6.800	7.000	7.300	7.300
Infrastructure projects	2.400	2.500	2.500	2.600	2.700	2.500
Equipment	2.465	2.500	2.500	2.500	2.500	2.500
Technology purchases	1.284	1.275	1.775	1.275	1.275	1.500
Other capital equip/IT	0.400	0.400	0.400	0.400	0.400	0.400
Total	18.944	14.325	13.975	13.775	14.175	14.200

Funding (in millions) for these projected expenditures is expected to come from the following sources:

	2025	2026	2027	2028	2029	2030
General obligation promissory						
notes	11.500	11.500	11.500	11.500	11.500	11.500
Investment earnings	0.100	0.100	0.100	0.100	0.100	0.100
Other revenues	6.260	0.050	0.050	0.050	0.050	0.050
Use of fund balance	1.084	2.675	2.325	2.125	2.525	2.550
Total	18.944	14.325	13.975	13.775	14.175	14.200

Fiscal year 2025 includes a large known capital project that is related to a state grant. No other capital purchases relating to any federal or state grants have been included. Unbudgeted capital grants are generally small in nature and are to start up or expand an academic program. Revenue from such grants equals expenditures.

In recent years, WCTC has transferred some excess fund balance from the General Fund to the Capital Projects Fund to help fund capital projects and related capital costs that are needed now rather than in the future. WCTC may be utilizing these funds over a number of years to help fund its capital needs.

### Funding of capital projects and equipment

WCTC issues general obligation promissory notes to provide funds for capital equipment and capital projects. The proceeds of these notes are recorded in the Capital Projects Fund and the payment of the principal and interest is recorded in the Debt Service Fund. WCTC may also receive grant funds to cover the cost of some capital equipment items. These grants are recorded in this fund. Any investment earnings from the proceeds of the debt issuance are also recorded in this fund.

### **Operating impacts**

**Capital equipment and technology** – Operating impacts are generally minimal, if any. Operating impacts may consist of maintenance agreements, utility costs, supplies, fuel, staffing, etc. Many of the capital equipment purchases are replacements and the operating costs are already built into the base of the budget so new additional funds are not necessary.

The operating impact is shown on the following pages with the related capital expenditure.

**New construction** – New construction will always result in an impact to operational costs. However, sometimes these costs are minimized at the time of construction due to the following situations:

- Previously leased space to conduct the program prior to adding the new space; the leased space costs will be eliminated once the new space is available.
- Positions have already been created to conduct the program in the new space.
- Utility costs will be added for new construction.

**Building and site improvements** – Operating impacts are generally minimal, if any. WCTC tries to maintain its facilities and land in good shape to keep repairs at a minimum. These improvements may result in a reduction of repair and maintenance costs and/or energy savings. Since many of these remodeling projects are to repurpose a space, there generally are no operating impacts.

## **Capital Expenditures Budget Summary**

Type of Expenditure	Amount
Capital projects	
Master Facility Plan	\$9,158,800
Facility Infrastructure Projects	1,000,000
Classroom and facility Renovations	100,000
Capital equipment	
Equipment - Master Facility Plan	2,528,450
Equipment – Learning	1,598,630
Equipment – Operating	225,000
Equipment – Infrastructure	641,000
Technology - Master Facility Plan	708,400
<ul> <li>Technology – Learning</li> </ul>	68,920
Technology – Operating	515,000
Technology - Infrastructure	1,400,000
Software as a Service	1,000,000
Total Capital Expenditures	\$18,944,200
Funding for Capital Expenditures	Amount
Debt Issuance	\$11,500,000
Investment Earnings	100,000
Grants and Donations	6,229,930
Equipment Sales	30,000
Fund balance	1,084,270
Total Funding	\$18,944,200

### **Fiscal Year 2025 Capital Projects Summary**

The following Master Facility Plan projects are budgeted in the **Capital Projects Fund**.

Capital Projects requiring State Board approval	
Site Development - Facilities Operations	500,000
Facilities Building	1,500,000
WA Bldg - Offices/Faculty Space/Restroom Renovation	700,000
WA Bldg - Dental	1,108,800
Q Bldg - 2nd Floor Addition	4,500,000
Capital Projects not needing State Board approval	
WA - Sewer Lateral	750,000

## **Future Years' Proposed Capital Projects**

FY26	
Infrastructure	1,000,000
C Bldg - Enrollment Center Renovation (lower level C Building)	1,500,000
C Bldg - Renovate two sets (4) of restrooms - RTA and C-103 Corridor	500,000
S Bldg - S205/S207 Interior Design Lab Remodel (FY24 Submittal)	750,000
WA - Parking lot resurfacing, exterior lighting & exterior signage project	500,000
I Bldg -Renovate I-203 office complex	500,000
Architectural Fees	50,000
Environmental Fees	50,000
Tota	
1000	4,830,000
FY27	
Infrastructure	1,000,000
C Bldg - Renovate three sets (6) of restrooms - C Building Atrium	800,000
L Bldg Renovation - University Center	1,500,000
Performing Arts Center	40,000,000
Architectural Fees	50,000
Environmental Fees	50,000
Performing Arts Center Donation	(38,500,000)
Tota	1
	1,000,000
FY28	
Infrastructure	1,000,000
FT - Rebuild the Burn Building (from FY25)	1,000,000
FT - Rebuild the Fire Training tower (from FY25)	250,000
S Bldg - Renovate one set (2) of restrooms in AJN (from FY25)	300,000
I Bldg - Renovate existing restroom & locker rooms adjacent I-156 office complex	300,000
Site Development	1,500,000
Renovate restrooms	500,000
Architectural Fees	50,000
Environmental Fees	50,000
Tota	4,950,000
FY29	
Infrastructure	1,000,000
l Bldg - Renovate I-156 office complex	800,000
Build Aerial Ladder Building (from FY25)	1,500,000
Site Development	1,500,000
Architectural Fees	50,000
Environmental Fees	50,000
Tota	4,900,000
FY30	
Infrastructure	1,000,000
Fire Training Site Development (from FY26)	500,000
Architectural Fees	50,000
Environmental Fees	50,000
Tota	1,600,000

## Fiscal Year 2024/25 Capital Projects Timeline

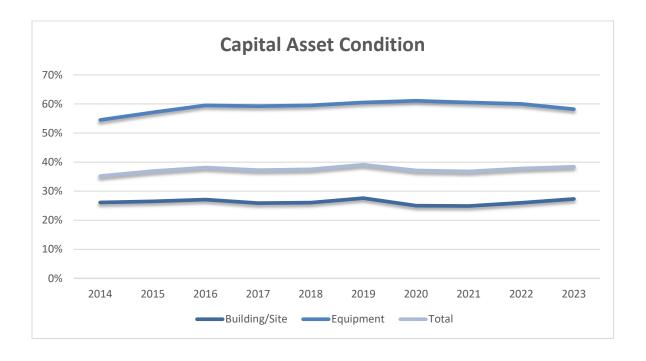
		Mar 2024	Apr 2024	May 2024	e 2024	July 2024	2024	Sep 2024	Oct 2024	2024	Dec 2024	Jan 2025	2025	Mar 2025	Apr 2025	May 2025	June 2025	July 2025
Description	Budget	Ž	Apr	Σ	ğ	Ę	Aug	Sep	Oct	ź	Ď	Jan	윤	Σ	Apr	Σ	Ē	Ę
Capital Projects requiring State Board approval																		
Site Development - Facilities	500,000																	
Facilities Building	1,500,000																	
WA Bldg - Offices/Faculty Space/Restroom Renovation	700,000																	
WA Bldg - Dental	1,108,800																	
Q Bldg - 2nd Floor Addition	4,500,000																	
Capital Projects not needing State Board approval																		
WA - Sewer Lateral	750,000																	
Infrastructure Projects ≥ \$1M																		
Tuckpointing/sealing	100,000																	
Flooring replacements	100,000																	
Asphalt replacement	100,000																	
Concrete replacement	100,000																	
Door replacements	50,000																	
Landscaping improvements	75,000																	
Painting	75,000																	
Roof improvements	100,000																	
Lighting replacements	100,000																	
Electrical improvements	100,000																	
Contingency	100,000																	
Professional Services																		
Architectural fees	50,000																	
Environmental fees	50,000																	

### CAPITAL SPENDING RATIOS

These indicators help determine whether WCTC is spending enough in capital so that its physical assets can meet the needs of the college and its students and other customers.

- The Capital Asset Condition Ratio looks at accumulated depreciation in comparison to capital asset values.
- The Replacement Cost Ratio, also known as the Capital Spend Ratio, looks at replacement cost in comparison to original cost.
- The Annual Required Asset Replacement Spend calculation looks at the annual depreciation amount times the Capital Spend Ratio to determine how much the college should be spending annually for capital. This calculation would then be compared to actual spend levels.

	Capita	al Asset Condit	ion	•	ment Cost atio	Annual Required Asset Replacement Spend					
Fiscal	Building/			Building/		Building/					
Year	Site	Equipment	Total	Site	Equipment	Site	Equipment				
2015	26.5%	57.1%	36.9%	2.15	1.71	\$3,019,349	\$4,627,398				
2016	27.1%	59.5%	38.1%	2.08	1.65	\$3,619,313	\$4,396,794				
2017	25.9%	59.3%	37.2%	1.98	1.58	\$3,057,499	\$5,063,142				
2018	26.1%	59.5%	37.5%	1.88	1.49	\$3,240,616	\$4,271,498				
2019	27.6%	60.5%	39.1%	1.95	1.50	\$3,615,331	\$3,644,864				
2020	25.0%	61.1%	37.1%	1.82	1.45	\$3,507,943	\$3,853,981				
2021	24.9%	60.5%	36.8%	1.67	1.34	\$3,533,928	\$3,708,580				
2022	26.0%	60.0%	37.8%	1.70	1.29	\$3,838,196	\$3,526,349				
2023	27.3%	58.2%	38.4%	2.09	1.12	\$4,989,302	\$3,053,002				



# Fiscal Year 2025 **BUDGET DOCUMENT**



Debt Service Fund



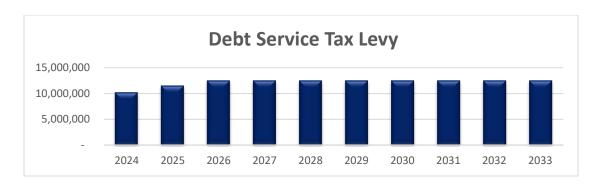
### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs.

### Debt Service Fund Budget Summary

									Ch	ange from	2023/24
		2022/23		202	3/2	4		2024/25		Modified B	udget
		Actual	,	Adopted		Modified		Budget		\$	%
Revenues											
Local government	\$	9,200,000	\$	9,200,000	\$	9,200,000	\$	9,900,000	\$	700,000	7.6%
Investment income		358,040		175,000		175,000		175,000		-	0.0%
Total revenue	\$	9,558,040	\$	9,375,000	\$	9,375,000	\$	10,075,000	\$	700,000	7.5%
Expenditures											
Principal	\$	8,810,000	\$	8,785,000	\$	8,785,000	\$	9,225,000	\$	440,000	5.0%
Interest		470,225		575,000		575,000		887,000		312,000	54.3%
Other expenditures		89,680		150,000		150,000		115,000		(35,000)	-23.3%
Total expenditures	\$	9,369,905	\$	9,510,000	\$	9,510,000	\$	10,227,000	\$	717,000	7.5%
Net Revenue/(Expendit		188,135		(135,000)		(135,000)		(152,000)			
Other sources/(uses)											
Operating Transfer In/(	\$	-	\$	-	\$	-	\$	-			
Total											
Resources/(Uses)	\$	188,135	\$	(135,000)	\$	(135,000)	\$	(152,000)			
Beginning Fund Balance	,	901,760		936,460	-	1,089,895	-	1,286,800			
Ending Fund Balance	\$	1,089,895	\$	801,460	\$	954,895	\$	1,134,800			

WCTC structures its debt service repayments to keep a stable tax levy in the Debt Service Fund. During FY23/24 WCTC increased borrowing which will have an impact on the debt service levy in FY 25 and future years. Based on WCTC's current debt levels, historical premiums received, planned future borrowings, and the amount of fund balance currently available, WCTC increased the amount of property tax levy for fiscal year 2024/25. It is expected that the debt service levy will gradually increase for FY25/26 through FY26/27 to \$12,500,000, after which it is expected to remain flat for the next few years.



### **Debt service policy**

WCTC issues general obligation promissory notes to pay for capital projects (new construction, remodeling, and site improvements) and capital equipment purchases only. WCTC structures its debt to maintain a stable tax levy within the Debt Service Fund. WCTC looks to repay its debt within three to seven years for capital equipment borrowings and five to ten years for capital project borrowings.

### What is a capital purchase?

Prior to July 1, 2017, equipment with a value of \$500 and a life of greater than 12 months was capital. Effective July 1, 2017, equipment with a value of \$5,000 and a life greater than 12 months is capital. Capital projects consist of new construction, building remodeling, site improvements, land purchases, and land improvements. A capitalization threshold of \$100,000 has been set for internally generated software and \$15,000 for capital projects. The Wisconsin Technical College System has set these capitalization limits.

All purchases meeting the definition of capital are budgeted in the Capital Projects Fund unless they relate to an Enterprise Fund. The college capitalizes these assets and records depreciation in its annual audited financial statement in compliance with GASB 34 and 35 accounting regulations.

### Restrictions on borrowing and capital projects

For each general obligation bond or promissory note issued without a referendum, WCTC can only:

- Issue \$1,500,000 or less per issuance for building improvements.
- Issue \$1,500,000 or less per issuance for site improvements.
- Issue \$1,500,000 or less for new construction or land purchases within a two-year period per campus location as defined by the Wisconsin Technical College System.

The Wisconsin Technical College System Board must approve all new construction projects and major building remodeling projects prior to any issuance of general obligation bonds or promissory notes, regardless of a referendum.

There is no limit on the amount of capital equipment that can be included in a borrowing.

Because of the above limitations, it is necessary for WCTC to structure multiple debt issues in each fiscal year.

### Financial accountability

WCTC is fiscally strong and has been able to maintain a Aaa bond rating from Moody's Investor Service since 1994, because of its fiscal policies, its sound financial position, its long-range plans, and low tax levy.

### Legal debt margin

Per Wisconsin state statute 67.03(1), WCTC's aggregate indebtedness may not exceed 5% of the equalized value of the taxable property located in WCTC's taxing district and its bonded indebtedness may not exceed 2% of equalized valuation. The total indebtedness of WCTC for FY 25 will be \$21,655,000 compared to the 5% limit, based on a projected 5.0% change in equalized valuation, of approximately \$4,443,991,930. WCTC is currently utilizing less than 1.0% of its maximum total indebtedness potential. WCTC does not have any bonded debt outstanding.

Below is the calculation for the legal debt limit the college must comply with.

Gross total debt includes general obligation promissory notes and bonds, which are included in WCTC's general obligation indebtedness.

Total general obligation indebtedness may not exceed 5% of equalized valuation. For FY 25, the projected computation of legal debt margin is as follows:

FY 24 Equalized Valuation		\$84,647,465,341
Projected Change in Valuation		X 105.00%
FY 25 Projected Equalized Valuation		88,879,838,608
Debt Limit Percent		X 5%
Debt Limit		4,443,991,930
Gross Indebtedness Applicable to Debt Limit	\$21,655,000	
Less Projected Assets Available	1,134,800	
Total Amount of Debt Applicable to Debt Limit		20,520,200
Legal Debt Margin		\$ 4,423,471,730

Additionally, total bonded debt, which is a component of general obligation debt, may not exceed 2% of equalized valuation. For FY 25, the computation of legal debt margin is as follows:

FY 25 Projected Equalized Valuation		\$88,879,838,608
Debt Limit Percent	_	X 2.00%
Debt Limit		1,777,596,772
Gross Indebtedness Applicable to Debt Limit	\$0	
Less Projected Assets Available	0	
Total Amount of Debt Applicable to Debt Limit		0
Legal Debt Margin		\$ 1,777,593,772

### **Current year debt status**

For FY 24 WCTC borrowed \$11,500,000 for building improvements and capital equipment, which matches the amount it planned to borrow.

### **Budget year debt planning**

WCTC plans on borrowing \$11,500,000 in general obligation promissory notes to pay for capital projects and capital equipment in FY 25. These capital projects are part of WCTC's Facility Master Plan.

The debt repayment schedules are structured to fit into the existing debt structure to keep a stable rate in the property tax levy requirements for the Debt Service Fund. Equalized valuations of property are projected to increase 5.00%. The FY 25 debt service levy increased slightly based on expected payment schedules, favorable rates, and reserves available within the fund. As a result of the increased levy, property

owners should see a slight increase in their property taxes relating to debt service for FY 25 on an equalized valuation basis for the same priced house.

### Long-term debt planning

WCTC anticipates the need to issue the following amounts of general obligation promissory notes over the next seven years:

2024/25	11,500,000
2025/26	11,500,000
2026/27	11,500,000
2027/28	11,500,000
2028/29	11,500,000
2029/30	11,500,000
2030/31	11,500,000
Total	\$80,500,000

## Long-term debt schedule as of June 30, 2024

,	Total
Issuance Description	Outstanding
General obligation promissory notes (\$2,900,000) issued to finance FY 20 site improvements (\$900,000), and capital equipment (\$2,000,000) over 5 years at 2.0% - 3.0% interest with Hutchinson, Shockey, Erley & Co.:	610,000
General obligation promissory notes (\$4,500,000) issued to finance FY 21 building remodeling (\$1,500,000), site improvements (\$742,500), and capital equipment (\$2,257,500) over 5 years at 2.0% - 3.0% interest with BNY Mellon Capital Markets:	750,000
General obligation promissory notes (\$3,250,000) issued to finance FY 21 building and remodeling (\$1,033,000), capital equipment (\$717,000), and construction of building additions (\$1,500,000) over 5 years at .5% - 3.0% interest with Huntington Securities, Inc.:	1,350,000
General obligation promissory notes (\$3,250,000) issued to finance FY 22 building and remodeling (\$1,500,000), site improvements (\$850,000), and capital equipment (\$900,000) over 5 years at 1.125% - 3.0% interest with BNY Mellon Capital Markets:	1,140,000
General obligation promissory notes ( $$3,000,000$ ) issued to finance FY 22 building remodeling ( $$1,500,000$ ) and capital equipment ( $$1,500,000$ ) over 5 years at 1.25% - 3.0% interest with Huntington Securities, Inc.:	1,030,000
General obligation promissory notes (\$1,500,000) issued to finance FY 22 building and remodeling (\$1,500,000) over 5 years at 2.0% interest with Northland Securities, Inc.:	920,000
General obligation promissory notes (\$3,800,000) issued to finance FY 23 building and remodeling (\$340,000) capital equipment (\$2,000,000), and site improvements (\$1,460,000) over 5 years at 4.0-5.0% interest with Fidelity Capital Markets:	1,455,000
General obligation promissory notes (\$3,950,000) issued to finance FY 23 building and remodeling (\$990,000) building additions (\$1,400,000), site improvements (\$400,000), and capital equipment (\$1,160,000) over 5 years at 4.0-5.0% interest with TD Securities, Inc.:	2,615,000
General obligation promissory notes (\$3,700,000) issued to finance FY 24 building and remodeling (\$175,000), site improvements (\$1,110,000), and capital equipment (\$2,415,000) over 5 years at 5.0% interest with Piper Sandler & Co.:	1,710,000
General obligation promissory notes (\$4,000,000) issued to finance FY 24 building and remodeling (\$1,500,000), site improvements (\$615,000), and capital equipment (\$1,885,000) over 5 years at 4.0-5.0% interest with Piper Sandler & Co.:	4,000,000
General obligation promissory notes (\$3,800,000) issued to finance FY 24 building and remodeling (\$1,500,000) and capital equipment (\$2,300,000) over 5 years at 4.0-5.0% interest with FHN Financial Capital Markets:	3,800,000
Current Debt Totals	19,380,000

### Projected 2024/25 general obligation promissory notes to be issued

	Total
Issuance Description	Outstanding
General obligation promissory notes (\$5,750,000) issued to finance FY 25 building	
remodeling, site improvements, and capital equipment over 5 years at 5.0% interest	5,750,000
General obligation promissory notes (\$5,750,000) issued to finance FY 25 construction of	
buuilding additions, remodeling, site improvements, and capital equipment over 5 years at	
5.0%	5,750,000
Projected 2024/25 Debt Totals	\$ 11,500,000

### Long-term debt summary as of June 30, 2025 (includes debt to be

issued between now and June 30, 2025 as shown above)

	Principal	Interest	Total
2024/25	9,225,000	887,000	10,112,000
2025/26	9,265,000	971,675	10,236,675
2026/27	6,005,000	575,150	6,580,150
2027/28	3,595,000	304,000	3,899,000
2027/28	2,390,000	139,500	2,529,500
2028/29	400,000	13,000	413,000
Total	\$ 30,880,000	\$ 2,890,325	\$ 33,770,325



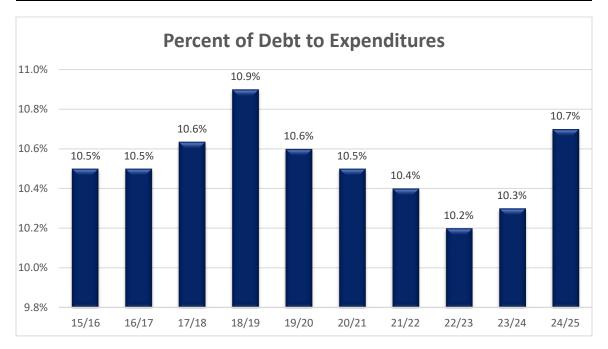
## RATIO OF ANNUAL DEBT SERVICE TO TOTAL GOVERNMENTAL EXPENDITURES

### **HISTORICAL COMPARISONS**

(Amounts in Thousands)

Debt service includes principal and interest payments on general debt obligations of WCTC that were issued to pay for capital expenditures. Debt service payments are compared to governmental operating expenditures, which include the General Fund and Special Revenue — Operating Funds, to assess the amount of risk WCTC is undertaking. As a fixed cost, debt service can reduce expenditure flexibility. To mitigate this, WCTC strives to keep the ratio of debt service to governmental operating expenditures as low as possible, but going too low shows WCTC would not be keeping its facilities and equipment up to date. WCTC's debt service has remained stable in proportion to increases in expenditures.

	Total	Dobt		Total	Ratio of Debt Service to Operating Expenditures			
	Total					•		
		Interest &		Governmental	Bonded	Total		
		Related		Operating	Debt	Debt		
Year	Principal	Charges	Total	Expenditures	Service	Service		
15/16	\$8,695	\$484	\$9,179	\$87,723	0.0%	10.5%		
16/17	\$8,370	\$458	\$8,828	\$83,728	0.0%	10.5%		
17/18	\$8,390	\$461	\$8,851	\$83,217	0.0%	10.6%		
18/19	\$8,323	\$503	\$8,826	\$80,860	0.0%	10.9%		
19/20	\$8,280	\$544	\$8,824	\$82,377	0.0%	10.6%		
20/21	\$8,240	\$548	\$8,788	\$83,084	0.0%	10.5%		
21/22	\$8,290	\$579	\$8,869	\$84,185	0.0%	10.4%		
22/23	\$8,810	\$560	\$9,370	\$85,977	0.0%	10.2%		
23/24 est.	\$8,610	\$693	\$9,303	\$90,559	0.0%	10.3%		
24/25 prj.	\$9,225	\$1,002	\$10,227	\$95,813	0.0%	10.7%		



### RATIO OF NET DEBT TO EQUALIZED VALUATION, PER CAPITA, AND COMPARISON OF LEGAL DEBT MARGIN

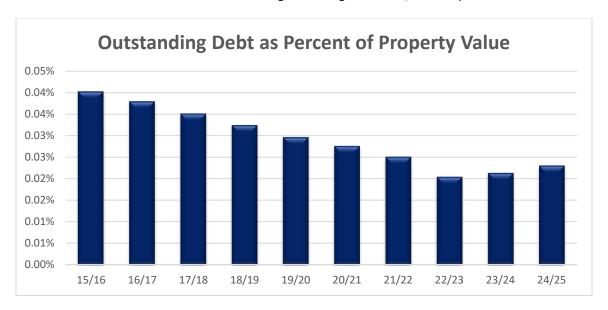
#### **HISTORICAL COMPARISONS**

(Amounts in Thousands except Per Capita)

				Debt	Net Total Debt			
Year	Populatio n	Equalized Valuation	Gross Total Debt Amount	Service Fund Assets Available	Amount	Ratio to Equalized Valuation	Per Capita	
15/16	408,359	\$50,592,374	\$20,940	\$559	\$20,381	0.04%	\$50	
16/17	410,919	\$52,151,418	\$20,320	\$612	\$19,708	0.04%	\$48	
17/18	412,747	\$54,199,834	\$19,680	\$629	\$19,051	0.04%	\$46	
18/19	416,057	\$56,491,051	\$19,110	\$764	\$18,346	0.03%	\$44	
19/20	420,620	\$59,714,494	\$18,580	\$853	\$17,727	0.03%	\$42	
20/21	421,445	\$62,576,845	\$18,090	\$853	\$17,237	0.03%	\$41	
21/22	426,063	\$66,571,913	\$17,550	\$807	\$16,743	0.03%	\$39	
22/23	426,201	\$75,242,236	\$16,490	\$1,089	\$15,401	0.02%	\$36	
23/24 est.	426,700	\$84,647,465	\$19,380	\$1,286	\$18,094	0.02%	\$42	
24/25 prj.	427,000	\$88,879,838	\$21,655	\$1,135	\$20,520	0.02%	\$48	

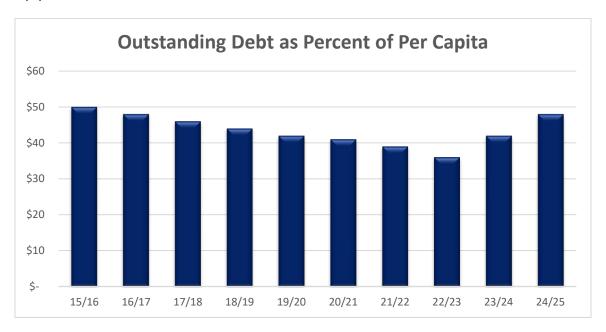
Source—Population and equalized valuation received from Wisconsin Department of Revenue

Outstanding debt is defined as the remaining principal on general obligation promissory notes or bonds, which WCTC has pledged its full faith and credit and unlimited taxing power to repay. With the property tax as the major revenue source, long-term debt is analyzed by looking at the debt service as a percent of equalized valuation. By statute, WCTC is restricted to 5% of the value of all property in the district for total debt and 2% of the value of all property in the district for bonded debt. At this point in time, WCTC is well below both of these restrictions with outstanding debt being less than 1/10<sup>th</sup> of a percent of value.



### **Per Capita**

Dividing outstanding debt by the current population is another indicator of the burden on the community of the general obligation debt that has been issued. The lower the per capita amount, the less the burden is on the taxpayer. If the debt per capita is too low, it would show WCTC is not keeping up its facilities and equipment and this ratio would need to be monitored.



## COMPUTATION OF DIRECT AND OVERLAPPING DEBT

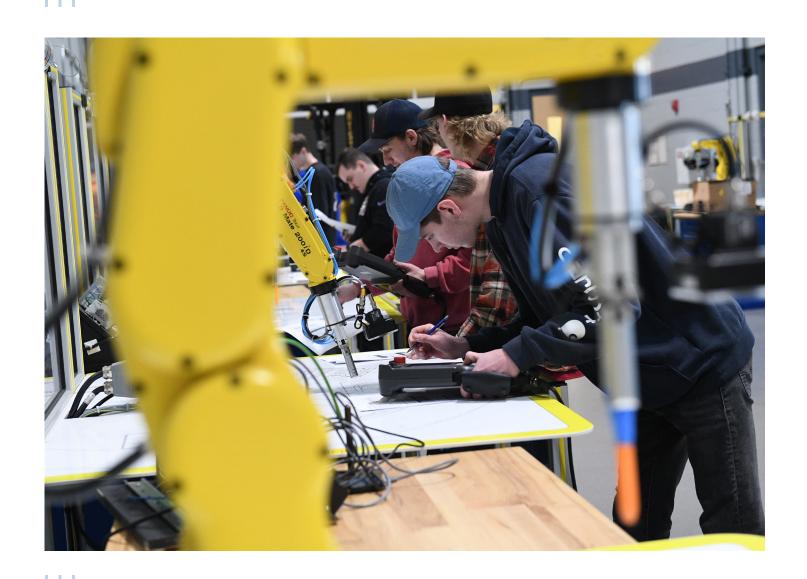
### For the Year Ended June 30, 2023

JURISDICTION	Net Debt Outstanding	Percentage Applicable to WCTC	Amount Applicable to WCTC
DIRECT DEBT WCTC TOTAL DIRECT DEBT	\$ 17,631,922	100 %	\$ 17,631,922 <b>\$ 17,631,922</b>
OVERLAPPING DEBT County of			
Dodge	26,405,000	3	792,150
Jefferson	48,750,000	13	6,337,500
Racine	157,678,317	4	6,307,133
Waukesha	76,906,770	99	76,137,702
Total All Counties			<u>\$ 89,574,485</u>
City of			
Brookfield	91,108,000	100	91,108,000
Delafield	12,914,293	100	12,914,293
Muskego	30,548,580	100	30,548,580
New Berlin	73,937,431	94	69,501,185
Oconomowoc	41,820,000	100	41,820,000
Pewaukee	43,276,338	100	43,276,338
Waukesha	531,983,995	100	531,983,995 <b>821,152,391</b>
Total All Cities			<u>\$ 821,152,391</u>
Town of			
Ashippun	72,581	72	52,258
Brookfield	2,115,000	100	2,115,000
Cold Spring	672,114	1	6,721
Concord	136,874	31	42,431
Delafield	3,339,306	100	3,339,306
Eagle	-	100	-
Genesee	2,345,000	100	2,345,000
Ixonia	3,636,729	83 3	3,018,485
Lebanon Lisbon	130,557 8,070,195	ა 100	3,917 8,070,195
Merton	2,044,136	100	2,044,136
Mukwonago	2,737,291	100	2,737,291
Norway	676,536	58	392,391
Oconomowoc	6,477,068	100	6,477,068
Ottawa	- · · · · · · · · · · · · · · · · · · ·	100	0,477,000
Palmyra	132,816	100	132,816
Sullivan	292,344	45	131,555
Total All Towns			\$ 30,908,570

JURISDICTION	Net Debt Outstanding	Percentage Applicable to WCTC	Amount Applicable to WCTC
Village of			
Big Bend	\$ 3,613,613	100 %	\$ 3,613,613
Butler	7,835,366	100	7,835,366
Chenequa	139,487	100	139,487
Dousman	7,357,930	100	7,357,930
Eagle	372,500	100	372,500
Elm Grove	4,721,204	100	4,721,204
Hartland	18,055,628	100	18,055,628
Lac La Belle - Jefferson County	2,620	100	2,620
Lac La Belle - Waukesha County	870,853	100	870,853
Lannon	1,290,321	100	1,290,321
Menomonee Falls	81,163,077	100	81,163,077
Merton	4,300,000	100	4,300,000
Mukwonago	32,830,000	100	32,830,000
Nashotah	139,197	100	139,197
North Prairie	136,278	100	136,278
Oconomowoc Lake	193,918	100	193,918
Palmyra	5,418,627	100	5,418,627
Pewaukee	20,870,095	100	20,870,095
Summit	8,219,067	100	8,219,067
Sussex	26,632,549	100	26,632,549
Vernon	2,560,000	100	2,560,000
Wales	4,426,666	100	4,426,666
Waukesha	-	100	
Total All Villages			\$ 231,148,994
School district of			
Arrowhead	223,220	100	223,220
Elmbrook	26,410,000	100	26,410,000
Hamilton	41,705,000	100	41,705,000
Kettle Moraine	17,286,624	100	17,286,624
Menomonee Falls	32,710,000	100	32,710,000
Mukwonago	21,976,187	100	21,976,187
Muskego – Norway	70,592,185	100	70,592,185
New Berlin	24,570,000	100	24,570,000
Oconomowoc	65,260,000	100	65,260,000
Palmyra-Eagle	8,240,000	100	8,240,000
Pewaukee	39,325,000	100	39,325,000
Waukesha	16,468,564	100	16,468,564
Total All School Districts			<u>\$ 364,766,780</u>
TOTAL OVERLAPPING DEBT			<b>\$ 1,537,551,219</b>
TOTAL DIRECT AND OVERLAPPING DEBT			\$ 1,555,183,141

WCTC's boundaries comprise the boundaries of twelve K-12 school districts and the towns, villages, cities, and county property that are contained within those school districts. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses located within WCTC's boundaries. This process recognizes that, when considering WCTC's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be considered. This does not imply that every taxpayer is a resident and, therefore, responsible for repaying the debt of each overlapping government. The percentage of overlapping debt applicable to WCTC is the equalized property value of property of the overlapping government located within WCTC's boundaries as a percentage of total equalized value of all property for the overlapping government.

# Fiscal Year 2025 **BUDGET DOCUMENT**



Proprietary Funds



### PROPRIETARY FUNDS

Proprietary Funds are used to account for ongoing activities, which are similar to those often found in the private sector. The measurement focus is based on the determination of income. These funds are maintained on the accrual basis of accounting. Two types of Proprietary Funds exist. They are:

- Internal Service Fund
- Enterprise Fund

#### **Internal Service Fund**

The Internal Service Fund is used to account for the financing and related financial activities of goods and services provided by one department of WCTC to another department(s) of WCTC or to other governmental units on a cost-reimbursement basis. WCTC is self-insured for dental insurance coverage. Because of this, it utilizes an Internal Service Fund to track this activity.

### Internal Service Fund Budget Summary

						С	hange from	2023/24
	2022/23	202	3/24		2024/25		Modified Bu	ıdget
	Actual	Adopted	Ī	Modified	Budget		\$	%
Sales	\$ 623,804	\$ 625,000	\$	625,000	\$ 640,000	\$	15,000	2.4%
Federal	 -	-		-	-		-	100.0%
Total revenue	\$ 623,804	\$ 625,000	\$	625,000	\$ 640,000	\$	15,000	2.4%
Salary	\$ 27,955	\$ 40,484	\$	40,484	\$ 41,298	\$	814	2.0%
Benefits	12,424	18,892		18,892	19,076		184	1.0%
Operating expenses	18,530	30,124		30,124	30,006		(118)	-0.4%
Cost of goods sold	 540,059	567,000		567,000	575,000		8,000	1.4%
	 							_
Total expenditures	\$ 598,968	\$ 656,500	\$	656,500	\$ 665,380	\$	8,880	1.4%

Effective June 1, 2002, WCTC became self-insured for health and dental and created an Internal Service Fund to track this activity. Effective July 1, 2015, WCTC joined the Wisconsin Technical Colleges Employee Benefit Consortium for health insurance. This change left self-funded dental insurance as the only remaining internal service fund activity.

### **Enterprise Funds**

The Enterprise Funds are used to record revenues and expenses related to rendering services to students, faculty, staff, and the community. These funds are intended to be self-supporting and are operated in a manner similar to private business where the intent is that all costs, including depreciation expense, of providing goods and services to students and other aforementioned parties is recovered, primarily through user charges. These services complement the educational and general objectives of WCTC.

- Child Development Center
- Bookstore
- Classic Room Restaurant
- Customer Assistance Auto Shop
- Dental Hygiene Clinic
- Style and Class Salon
- Student Accident Insurance

## **Enterprise Fund Budget Summary**

	2022/23 2023/24		2024/25		Change from 2023/24 Modified Budget				
	Actual		Adopted	Modified		Budget		\$	%
Sales	\$ 3,130,516	\$	3,707,700	\$ 3,707,700	\$	3,539,000	\$	(168,700)	-4.5%
Federal	36,098		20,000	20,000		25,000		5,000	100.0%
Total revenue	\$ 3,166,614	\$	3,727,700	\$ 3,727,700	\$	3,564,000	\$	(163,700)	-4.4%
Salaries	\$ 744,160	\$	830,370	\$ 830,370	\$	876,220	\$	45,850	5.5%
Benefits	256,695		337,365	337,365		341,645		4,280	1.3%
Cost of goods sold	1,846,796		2,272,000	2,272,000		2,074,845		(197,155)	-8.7%
Operating expenditures	201,666		286,860	286,860		270,500		(16,360)	-5.7%
Total expenditures	\$ 3,049,317	\$	3,726,595	\$ 3,726,595	\$	3,563,210	\$	(163,385)	-4.4%

This budget is built on projected activity levels. It includes the individual Enterprise Fund budgets following.

### Child Development Center Budget Summary

	2022/23	202	3/24		2024/25	С	hange from Modified Bu	
	Actual	Adopted		Modified	Budget		\$	%
Sales	\$ 664,465	\$ 720,000	\$	720,000	\$ 753,000	\$	33,000	4.6%
Federal	 36,098	20,000		20,000	25,000		5,000	100.0%
Total revenue	\$ 700,563	\$ 740,000	\$	740,000	\$ 778,000	\$	38,000	5.1%
Salaries	\$ 459,185	\$ 481,370	\$	481,370	\$ 510,865	\$	29,495	6.1%
Benefits	167,359	207,305		207,305	205,135		(2,170)	-1.0%
Cost of goods sold	44,515	46,000		46,000	50,000		4,000	8.7%
Operating expenditures	1,953	4,860		4,860	11,500		6,640	136.6%
Total expenditures	\$ 673,012	\$ 739,535	\$	739,535	\$ 777,500	\$	37,965	5.1%

The Child Development Center is a childcare center operated by WCTC in order to give students in the Early Childhood Program on-the-job experience in a childcare setting and to give WCTC students, staff, and the community a quality childcare center. Students, staff, and the community may enroll their children in the Center. Staff at the Center constantly look for ways to improve the services and staffing patterns in order to break even. The Center has received the YoungStar accreditation for multiple years. The Center sets its rates to be affordable for WCTC students, but at the same time keeps up with the market rates of local childcare centers to avoid unfairly competing with private industry.

### Bookstore Budget Summary

						С	hange from 2	2023/24
	2022/23	202	3/2	4	2024/25		Modified Bu	ıdget
	Actual	Adopted		Modified	 Budget		\$	%
Sales	\$ 2,225,136	\$ 2,670,700	\$	2,670,700	\$ 2,485,500	\$	(185,200)	-6.9%
Total revenue	\$ 2,225,136	\$ 2,670,700	\$	2,670,700	\$ 2,485,500	\$	(185,200)	-6.9%
Salaries	\$ 280,668	\$ 319,000	\$	319,000	\$ 329,820	\$	10,820	3.4%
Benefits	89,007	109,860		109,860	120,390		10,530	9.6%
Cost of goods sold	1,687,934	2,054,000		2,054,000	1,869,000		(185,000)	-9.0%
Operating expenditures	140,335	187,200		187,200	166,000		(21,200)	-11.3%
Total expenditures	\$ 2,197,944	\$ 2,670,060	\$	2,670,060	\$ 2,485,210	\$	(184,850)	-6.9%

The Bookstore is available to students, staff, and the community, anyone who desires to purchase books for classes, supplies, and other items available from the Bookstore. The Bookstore budget was developed on a virtual break-even basis.

In March 2017, the Bookstore received approval to become an Apple store retailer beginning fall 2017. Staffing includes a Bookstore Technician position specific to this initiative. Sales of Apple products and related accessories have continued to increase each year. For fiscal year 2021 the Bookstore implemented a pilot rental program where students rent needed technological devices for the semester, and also have the option to buy out the lease at the end of the agreement.

WCTC determined an appropriate level of retained earnings for the Bookstore is between \$250,000 and \$750,000 plus an amount to cover net capital assets. As of June 30, 2022, the Bookstore had retained earnings of \$617,160, net of capital. The fund balance increased from \$296,324 in June 30, 2021 staying within the targeted threshold.

## Classic Room Restaurant Budget Summary

						C	hange from 2	2023/24
	2022/23	202	3/24	l de la companya de	2024/25		Modified Bu	dget
	Actual	Adopted		Modified	Budget		\$	%
Sales	\$ 54,256	\$ 50,000	\$	50,000	\$ 55,500	\$	5,500	11.0%
Total revenue	\$ 54,256	\$ 50,000	\$	50,000	\$ 55,500	\$	5,500	11.0%
Salaries	\$ 4,307	\$ -	\$	-	\$ 5,000	\$	5,000	0.0%
Benefits	329	-		-	400		400	0.0%
Cost of goods sold	36,598	44,000		44,000	42,100		(1,900)	-4.3%
Operating expenditures	4,996	6,000		6,000	8,000		2,000	33.3%
Total expenditures	\$ 46,230	\$ 50,000	\$	50,000	\$ 55,500	\$	100	11.0%

The Classic Room is a restaurant-type operation, which allows students in the Hospitality and Culinary Arts programs to get on-the-job experience running a food service operation. During the semester, the Classic Room is open a few days per week for lunch and dinner for staff, students, and the community to enjoy a fine-dining meal prepared by students while giving the students an opportunity to improve their skills through hands-on-learning.

Excess food made through the learning process is sold to staff, students, and others on campus through the Food Outlet Store in order to generate revenues to help offset the cost of the materials used to produce the foods made by students.

### Dental Hygiene Clinic Budget Summary

						С	hange from	2023/24
	2022/23	 202	3/24		2024/25		Modified B	udget
	Actual	Adopted		Modified	Budget		\$	%
Sales	\$ 23,220	\$ 25,000	\$	25,000	\$ 25,000	\$	-	0.0%
Total revenue	\$ 23,220	\$ 25,000	\$	25,000	\$ 25,000	\$	-	0.0%
Salaries	\$ -	\$ -	\$	-	\$ -	\$	-	0.0%
Benefits	-	-		-	-		-	0.0%
Cost of goods sold	17,463	22,000		22,000	22,000		-	0.0%
Operating expenditures	3,761	3,000		3,000	3,000		-	0.0%
Total expenditures	\$ 21,224	\$ 25,000	\$	25,000	\$ 25,000	\$	-	0.0%

The Dental Hygiene Clinic provides students on-the-job experience providing dental hygiene care to customers of the clinic. The clinic also provides an opportunity for the students to meet the requirements of a clinical experience as part of their program.

## **Customer Assistance Auto Shop Budget Summary**

		2022/23	202	3/24	ı		2024/25	С	hange from Modified B	
		Actual	Adopted	- 1	Modified	,	Budget		\$	%
Sales	\$	3,375	\$ 10,000	\$	10,000	\$	10,000	\$	-	0.0%
Total revenue	\$	3,375	\$ 10,000	\$	10,000	\$	10,000	\$	-	0.0%
Cost of goods sold	\$	2,157	\$ 6,000	\$	6,000	\$	6,000	\$	-	0.0%
Operating expenditures	_	226	4,000		4,000		4,000		-	0.0%
Total expenditures	\$	2,383	\$ 10,000	\$	10,000	\$	10,000	\$	-	0.0%

The Customer Assistance operation provides students on-the-job experience repairing customer cars that have been brought in to the Customer Assistance Auto Shop.

## Style and Class Salon Budget Summary

	2022/23	202	3/24		2024/25	С	hange from :	
	Actual	Adopted	I	Modified	Budget		\$	%
Sales	\$ 118,752	\$ 167,000	\$	167,000	\$ 145,000	\$	(22,000)	100.0%
Total revenue	\$ 118,752	\$ 167,000	\$	167,000	\$ 145,000	\$	(22,000)	100.0%
Salaries	\$ -	\$ 30,000	\$	30,000	\$ 30,535	\$	535	100.0%
Benefis	-	20,200		20,200	15,720		(4,480)	100.0%
Cost of goods sold	58,129	100,000		100,000	85,745		(14,255)	100.0%
Operating expenditures	9,083	16,800		16,800	13,000		(3,800)	100.0%
Total expenditures	\$ 67,212	\$ 167,000	\$	167,000	\$ 145,000	\$	(22,000)	100.0%

Students in the Cosmetology program are required to have hands-on experience with various salon services provided. During fiscal year 2018/19 WCTC launched a Master Aesthetician program, which also requires students to have hands on experience with related services provided. Beginning with the 2019/20 budget The Style and Class Salon provides the students an opportunity to gain this necessary on-the-job experience for both the Cosmetology and Aesthetician programs. During fiscal year 2022/23, the Style and Class Salon was expanded to accommodate additional students due to increased demand for skilled workers in this industry. This addition became fully operational in 2023/24 and accounts for the increase in the revenue and expenditure budgets.

## Student Accident Insurance Budget Summary

	2022/23	202	3/24	ı	2024/25	С	hange fro	om 2023/24 I Budget
	Actual	Adopted	I	Modified	Budget		\$	%
Sales	\$ 41,312	\$ 65,000	\$	65,000	\$ 65,000	\$	-	100.0%
Total revenue	\$ 41,312	\$ 65,000	\$	65,000	\$ 65,000	\$	-	100.0%
Operating expenditures	\$ 41,312	\$ 65,000	\$	65,000	\$ 65,000	\$	-	100.0%
Total expenditures	\$ 41,312	\$ 65,000	\$	65,000	\$ 65,000	\$	-	100.0%

Through the Wisconsin Technical College System's insurance company, Districts Mutual Insurance, students taking credit courses are able to obtain student accident insurance coverage at minimal cost per semester. The WTCS State Office has identified this coverage is to be processed as an Enterprise Fund activity. Fiscal Year 2020-21 lower figures are due to the impact of COVID-19 on in-person class enrollments.

# Fiscal Year 2025 **BUDGET DOCUMENT**



Fiduciary Fund



### FIDUCIARY FUND

The Fiduciary Fund is used to report assets held in a trustee or agency capacity for others and which, therefore, cannot be used to support WCTC's own programs.

### Other Post-Employment Benefits (OPEB) Trust Fund

The OPEB Trust Fund is used to record the transactions of the OPEB Trust that was established for post-employment benefit assets. WCTC has placed assets into this irrevocable trust to be used for the purpose of post-employment benefits for employees and retirees who have earned those benefits and will receive the benefits in a future year. A budget is not required for this trust, however, for internal purposes, WCTC has created a budget. Please note that this fund is not part of the legally adopted budget for WCTC.

## OPEB Trust Budget Summary

	2022/23		202	3/2	4		2024/25	Change fror Modified	
	Actual	,	Adopted		Modified	,	Budget	\$	%
Institutional Revenue	\$ 597,033	\$	750,000	\$	750,000	\$	1,500,000	\$ 750,000	100.0%
Total revenue	\$ 597,033	\$	750,000	\$	750,000	\$	1,500,000	\$ 750,000	100.0%
Operating Costs	\$ 2,908,769	\$	3,570,000	\$	3,570,000	\$	3,570,000	\$ -	0.0%
Total expenditures	\$ 2,908,769	\$	3,570,000	\$	3,570,000	\$	3,570,000	\$ -	0.0%

This budget is for information purposes only. The state does not require this fund to be part of WCTC's adopted budget.

During fiscal year 2006/07, WCTC created an irrevocable OPEB (Other Post-Employment Benefits) Trust to begin funding its post-employment benefits by placing \$21.5 million dollars into the trust from its fund balance.

In fiscal year 2007/08, WCTC implemented GASB 43/45, which required governmental entities to recognize this liability on its financial statements. The only way to reduce the liability was to either pay the benefit out on behalf of retirees or place assets into an irrevocable OPEB Trust.

Since that time and until fully funded, WCTC placed an amount equivalent to the annual required contribution (ARC) or higher into the trust each year. The trust pays the post-employment benefit costs for retirees when they become due.

As of June 30, 2020, WCTC was fully funded with 129% of planned expenditures placed in the trust based on healthcare claims experience plus a reduction in eligible members.

Due to this trust being fully funded, WCTC has not place any additional funds into the trust in any fiscal year since 2019/20. Likewise, no additional funds are budgeted to be place into this trust for fiscal year 2024/25. The plan status will be monitored annually to determine if additional funds need to be added to the trust in any future year.

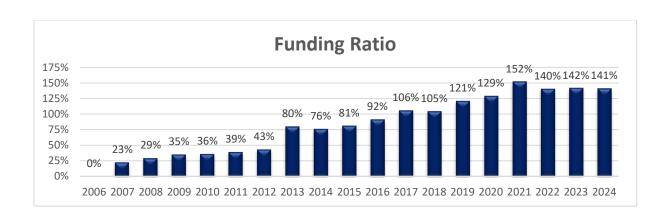
### **Other Post-Employment Benefit Liability Status**

WCTC has been very proactive in funding its liabilities. Below is information about WCTC's post-employment benefits liability and how quickly it became fully funded.

Fiscal	Total	Plan	Unfunded
Year	Liability	Assets	Liability
2008	89,430,527	28,367,939	61,062,588
2009	97,896,026	34,681,028	63,214,998
2010	110,418,346	40,041,887	70,376,459
2011	120,961,664	47,625,611	73,336,053
2012	129,726,932	56,315,619	73,411,313
2013	75,189,563	60,328,346	14,861,217
2014	80,102,451	61,163,399	18,243,282
2015	81,855,502	66,703,989	15,151,513
2016	78,182,383	71,677,999	6,504,384
2017	68,513,729	72,647,482	(4,133,753)
2018	65,794,021	68,799,358	(3,005,337)
2019	57,594,827	69,741,933	(12,147,106)
2020	55,528,092	71,682,246	(16,154,154)
2021	46,774,489	71,159,680	(24,385,191)
2022	45,400,869	63,731,610	(18,330,741)
2023	43,292,102	61,420,262	(18,128,160)
2024 est.	43,000,000	60,720,262	(15,480,000)
2025 proj.	42,250,000	58,650,262	(16,400,262)

<sup>\*</sup>Major changes to eligibility were made in FY 13, significantly decreasing the liability.





# Fiscal Year 2025 **BUDGET DOCUMENT**



**Appendix** 



# **DEGREES/DIPLOMAS**

Our programs cover a wide spectrum of post-secondary education from adult basic education to associate degree programs and many areas in between. We offer the following programs:

#### **Associate Degree of Applied Science**

Accounting

Architectural Drafting/Construction Technology

Artificial Intelligence Data Specialist

Automation Systems Technology (Robotics)

Automotive Technology - General Automotive Technology - GM ASEP Baking and Pastry Management

Biomedical Electronics Technology (shared with MATC)

**Business Management** 

**Construction Management Technology** 

Criminal Justice Studies Culinary Management Dental Hygienist

Diesel Equipment Technology Early Childhood Education

Electrical Engineering Technology Electronic Systems Technology

Fire Medic

Fire Protection Technician

Foundations of Teacher Education Front End Web Development

**Graphic Design** 

Health Information Technology

Hospitality Management Human Resources

Human Services Associate Individual Technical Studies

IT - Computer Support Specialist

IT – Cybersecurity Specialist

IT – Data and Analytics Specialist

IT – Network Specialist

IT – Web and Software Developer

Interior Design

Interior Design-Kitchen and Bath Design

Leadership Development Liberal Arts – Associate of Arts Liberal Arts – Associate of Science

LPN to RN Nursing Bridge Master Aesthetician

Manufacturing Engineering Technology

Marketing

Mechanical Design Technology Mechanical Engineering Technology Metal Fabrication/Welding Advanced

**Nursing** 

Paramedic Technician (Degree) Paramedic to Nursing Bridge

**Quality Management** 

Real Estate

Substance Use Disorder Counseling

Supply Chain Management Surgical Technology

Technical Studies – Journey worker

#### **Apprenticeships**

Concrete Finishing – ABC Electrical and Instrumentation

Electrician - ABC
Industrial Electrician

Injection Mold Setup (Plastic) Machinist Maintenance Mechanic/Millwright

Maintenance Technician Mechatronics Technician

Plumbing – ABC Tool and Die Welding

#### **Technical Diplomas**

Advanced EMT

Building Trades-Carpentry Central Service Technician

Cosmetology

**Customer Service Specialist** 

Dental Assistant Electricity

**Emergency Medical Technician** 

Industrial Maintenance Technician

Medical Assistant

Medical Interpreter for Healthcare

Nursing Assistant (CNA) Phlebotomy Technician

Refrigeration, Air Conditioning & Heating Technician

Tool and Die Making
Truck Driving (CDL Class A)

#### **Embedded Technical Diplomas**

**Accounting Assistant** 

Automotive Maintenance and Light Repair

Automotive Maintenance Technician

**Baking and Pastry Production** 

**CNC Setup Technician** 

Desktop Support Technician Diesel Maintenance Technician Diesel Equipment Mechanic Digital Marketing Promotions

Early Childhood Ed Preschool Food Service Production GM Service Technician Hospitality Specialist

**Human Resource Professional** 

**IT-Cloud Technical Solution Specialist** 

**IT-Mobile Programmer** 

IT-Software Development Specialist

Import/Export Specialist

Lean/Six Sigma

Machine Tool Operation
Medical Coding Specialist
Metal Fabrication/Welding

Network Enterprise Administrator

Organizational Leadership Paramedic Technician (diploma) Property Management Associate

**Supply Chain Professional** 

Welding Technician

#### **Technical Certificates**

Accounting in Healthcare

**Autism for Educators** 

Automation - Industrial PLCs Automation - Control and Interface

Business Systems Analyst CAE2Y Cyber Security Change Management

Child Care Administrator Credential (WI)

Cisco – CCNA CNC Operator Communication

Communication – Verbal Emphasis Communication – Writing Emphasis Compensation and Benefits Specialist Computerized Accounting Specialist

Database Developer
Data Warehouse Developer
Database Server Administrator
Developmental Disabilities
Digital Photography
Digital Production/DTP

Digital Video Production Enterprise Support Technician

Entrepreneurship Foundations of AI

**Foundations of Data Analytics** 

Global Marketing Global Trade Finance GMAW/Fabricator

Inclusion

Industrial Laser Operator Infant Toddler Credential

**Instructional Strategies** 

Introduction to Health Careers IT Network Support Specialist IT Security Administrator IT Security Manager

IT Support Technician IT Systems Specialist Java Programming Lean Enterprise

Maintenance Technician 1 Maintenance Technician 2 Maintenance Technician 3

Marketing Leadership and Innovation

Marketing Media Medication Assistant Mortgage Lending Nail Technician

Operational Effectiveness Pressroom/Prepress Technician

Property Assessment Python Programming Report Analyst Six Sigma Black Belt Six Sigma Green Belt Social Media Marketing

Storage and Visualization Administrator

Supply Chain Specialist
Talent Acquisition Specialist
Tax for the Non-Accountant

Web Design

Youth Care Counselor

# **Dual Enrollment Programs**

Automation Systems Technology Building Construction Trades Building Construction Trades (Electrical Apprenticeship) Criminal Justice Studies Early Childhood Ed Preschool (Registry Credential) Firefighter/EMT
IT Systems Specialist
Pre-Nursing
Tool and Die/CNC
Welding/Fabrication

## **Shared Programming**

Bio-Medical Electronics (shared with Milwaukee Area Technical College)

#### **Pretech Certificates**

Pretech for Business Pretech for CNC Machining Pretech for Education Pretech for Healthcare Pretech for IT Support

# **ENROLLMENT STATISTICS – Students Attending WCTC**

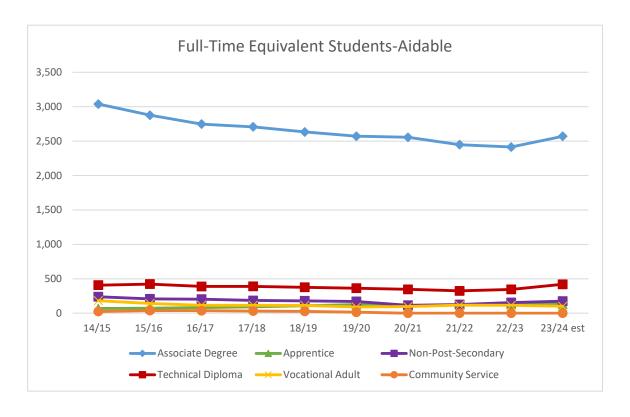
#### **Students Served**

	Associate	Technical		Vocational	Non-Post-	Community	
Year	Degree	Diploma	Apprentice	Adult	Secondary	Service	Total
15/16	6,450	1,351	371	8,094	1,179	1,761	19,206
16/17	6,321	1,201	419	6,904	1,260	1,938	18,043
17/18	6,056	1,171	482	6,579	1,067	1,536	16,891
18/19	6,153	1,147	566	6,445	930	1,306	16,547
19/20	6,018	1,073	656	5,236	829	690	14,502
20/21	5,783	1,108	632	4,995	514	80	13,112
21/22	5,632	1,056	653	5,787	683	194	14,005
22/23	5,562	1,070	695	6,034	799	0	14,250
23/24 est	5,645	1,240	690	5,640	965	0	14,180
24/25 prj.	5,640	1,150	700	5,700	950	0	14,140

#### **Full-time Equivalent Students**

Year	Associate Degree	Technical Diploma	Apprentice	Vocational Adult	Non-Post- Secondary	Community Service	Total
		•			•		
15/16	2,877	423	72	141	209	38	3,760
16/17	2,747	389	82	116	204	37	3,575
17/18	2,707	390	92	116	186	31	3,522
18/19	2,633	377	109	114	179	27	3,439
19/20	2,572	364	126	90	171	14	3,337
20/21	2,556	347	111	97	116	0	3,227
21/22	2,448	325	119	117	127	1	3,137
22/23	2,414	346	134	114	155	4	3,167
23/24 est	2,570	420	134	101	175	0	3,400
24/25 prj.	2,550	415	135	100	150	0	3,180

A full-time equivalent (FTE) is equal to 30 student credits. This chart shows only those credits taken by students at WCTC and does not include dual credits taken by high school students. This method of calculating student FTEs is used in the calculation of state aids



# **ENROLLMENT STATISTICS – Includes Dual Enrollment**

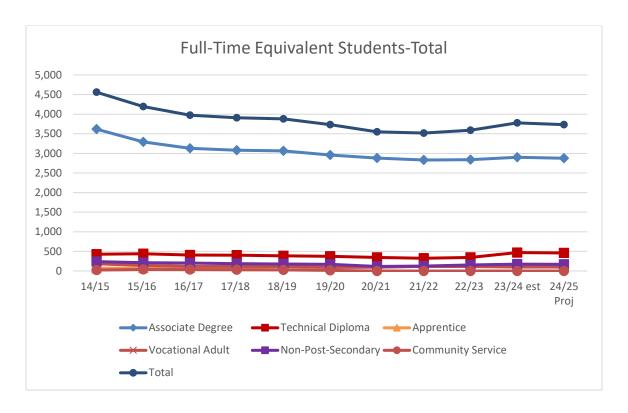
#### **Students Served**

	Associate	Technical		Vocational	Non-Post-	Community	Transcripted	
Year	Degree	Diploma	Apprentice	Adult	Secondary	Service	Credit	Total
15/16	6,450	1,351	371	8,094	1,179	1,761	3,536	22,742
16/17	6,321	1,201	419	6,904	1,260	1,938	3,258	21,301
17/18	6,056	1,171	482	6,579	1,067	1,536	3,207	20,098
18/19	6,153	1,147	566	6,445	930	1,306	3,599	20,146
19/20	6,018	1,073	656	5,236	829	690	3,333	17,835
20/21	5,783	1,108	632	4,995	514	80	2,719	15,831
21/22	5,632	1,056	653	5,787	683	194	3,337	17,342
22/23	5,562	1,070	695	6,034	799	0	3,864	18,024
23/24 est	5,645	1,240	690	5,640	965	0	3,715	17,895
24/25 prj.	5,640	1,150	700	5,700	950	0	3,725	17,865

#### **Full-time Equivalent Students**

Year	Associate Degree	Technical Diploma	Apprentice	Vocational Adult	Non-Post- Secondary	Community Service	Total
			• • • • • • • • • • • • • • • • • • • •		•		
15/16	3,293	441	72	142	209	38	4,195
16/17	3,128	406	82	116	204	37	3,973
17/18	3,081	401	92	116	185	31	3,907
18/19	3,065	387	109	114	179	27	3,880
19/20	2,957	373	126	90	171	14	3,731
20/21	2,880	347	111	97	116	0	3,551
21/22	2,831	325	119	117	127	1	3,519
22/23	2,839	347	134	114	155	0	3,589
23/24 est	2,901	470	133	101	175	0	3,780
24/25 prj.	2,875	460	130	100	170	0	3,600

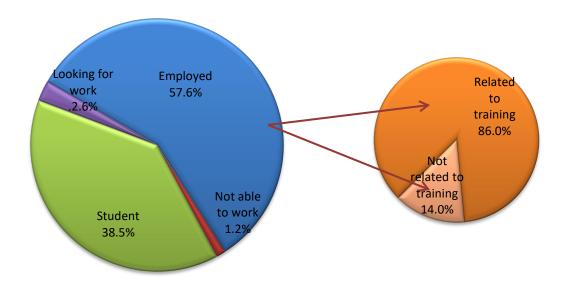
A full-time equivalent (FTE) is equal to 30 student credits. The table above includes transcripted credit/dual enrollment counts in FTEs.



# PROGRAM GRADUATES FOLLOW-UP STATISTICS

Year	Number of Degrees Awarded	Number of Follow-Up Respondents	Percent Employed In Related Occupations	Median Annual Salary	Percent Residing In District	Percent Employed In District	Percent Employed in Milwaukee Metro Area
12/13	1,786	825	76%	\$36,450	69%	56%	90%
13/14	1,814	1,044	79%	\$37,440	67%	56%	88%
14/15	1,894	1,142	80%	\$36,372	68%	51%	88%
15/16	1,918	895	83%	\$38,508	66%	53%	87%
16/17	2,136*	982	80%	\$42,088	65%	58%	87%
17/18	2,039	939	81%	\$42,000	68%	55%	89%
18/19	1,800	829	84%	\$47,803	63%	56%	86%
19/20	1,858	859	81%	\$50,000	65%	50%	88%
20/21	1,996	883	79%	\$50,000	63%	52%	87%
21/22	1,997	839	86%	\$51,960	64%	47%	82%

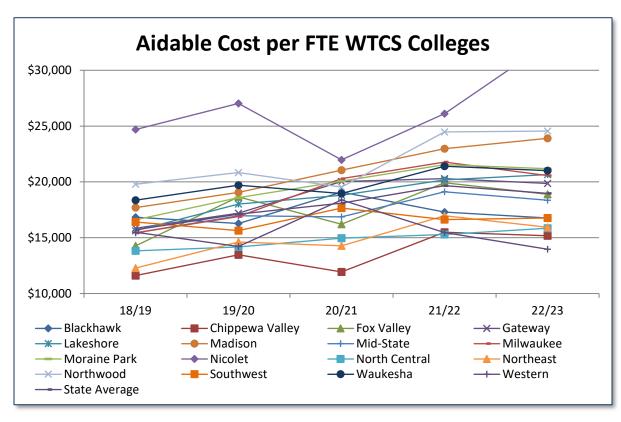
<sup>\*</sup>Statistics are based on a survey of WCTC's Associate Degree and Technical Diploma graduates conducted approximately six months after graduation. 2021/22 graduate statistics are the most recent available.



#### AIDABLE COST PER FTE WTCS COLLEGES

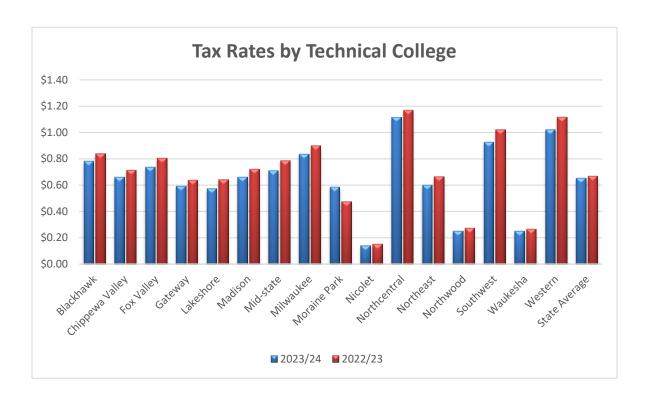
						Percent Change	Percent Change
						from	from
College	2018/19	2019/20	2020/21	2021/22	2022/23	2021/22	2018/19
Blackhawk	\$16,839	\$16,273	\$19,088	\$17,302	\$16,768	(3.1%)	(0.4%)
Chippewa Valley	\$11,609	\$13,466	\$11,937	\$15,491	\$15,181	(2.0%)	30.8%
Fox Valley	\$14,271	\$18,659	\$16,215	\$19,924	\$18,884	(5.2%)	32.3%
Gateway	\$15,849	\$17,201	\$20,042	\$20,292	\$19,857	(2.1%)	25.3%
Lakeshore	\$15,626	\$18,008	\$18,809	\$20,172	\$20,656	2.4%	32.2%
Madison Area	\$17,697	\$19,054	\$21,056	\$22,967	\$23,905	4.1%	35.1%
Mid-State	\$15,437	\$16,967	\$16,867	\$19,113	\$18,363	(3.9%)	19.0%
Milwaukee Area	\$15,432	\$16,903	\$20,294	\$21,777	\$20,566	(5.6%)	33.3%
Moraine Park	\$16,601	\$18,588	\$20,070	\$21,546	\$21,188	(1.7%)	27.6%
Nicolet	\$24,691	\$27,035	\$21,977	\$26,109	\$32,413	24.1%	31.3%
Northcentral	\$13,824	\$14,177	\$14,962	\$15,289	\$15,851	3.7%	14.7%
Northeast	\$13,280	\$14,618	\$14,273	\$16,970	\$15,932	(6.1%)	20.0%
Northwood	\$19,785	\$20,840	\$19,537	\$24,480	\$24,554	0.3%	24.1%
Southwest	\$16,404	\$15,637	\$17,654	\$16,628	\$16,769	0.8%	2.2%
Waukesha Area	\$18,362	\$19,712	\$18,961	\$21,404	\$21,006	(1.9%)	14.4%
Western	\$15,488	\$14,209	\$18,386	\$15,465	\$13,970	(9.7%)	(9.8%)
Statewide Average	\$15,381	\$15,715	\$17,115	\$19,665	\$18,969	(3.5%)	23.3%

NOTE: Aidable Cost per FTE is a function of aidable operational costs (from General Fund and Special Revenue Fund – Operating only) divided by aidable FTE's



## **TAX RATE COMPARISONS**

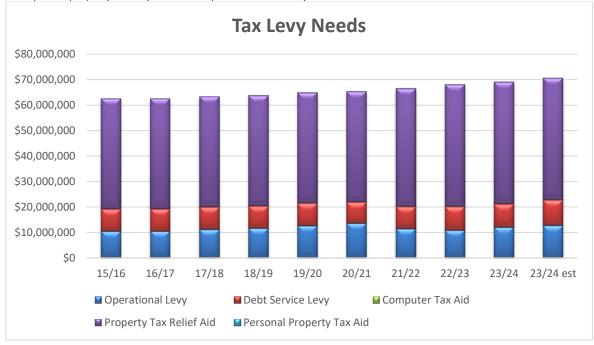
	2	2023/24 Ta	x Rates		2	022/23 Tax	Rates	
	Operating	Debt	Total		Operating	Debt	Total	
	Mill	Mill	Mill		Mill	Mill	Mill	
College	Rate	Rate	Rate	Rank	Rate	Rate	Rate	Rank
Blackhawk	0.35005	0.43224	0.78230	12	0.37801	0.46079	0.83880	12
Chippewa								
Valley	0.39721	0.26570	0.66291	9	0.43177	0.28025	0.71202	8
Fox Valley	0.43344	0.30475	0.73819	11	0.47388	0.33017	0.80405	11
Gateway	0.36137	0.23017	0.59154	6	0.38744	0.25007	0.63751	6
Lakeshore	0.31151	0.26230	0.57380	4	0.34405	0.29961	0.64366	5
Madison	0.36869	0.29308	0.66178	8	0.39201	0.32951	0.72152	9
Mid-state	0.35556	0.35511	0.71067	10	0.38992	0.39780	0.78772	10
Milwaukee	0.45480	0.38189	0.83670	13	0.48175	0.41804	0.89979	13
Moraine Park	0.28590	0.29763	0.58353	5	0.30887	0.16766	0.47653	4
Nicolet	0.12348	0.01576	0.13924	1	0.13654	0.01677	0.15331	1
Northcentral	0.46549	0.65000	1.11549	16	0.50436	0.66551	1.16987	16
Northeast	0.25765	0.34294	0.60059	7	0.27842	0.38486	0.66328	7
Northwood	0.10249	0.14907	0.25156	3	0.10671	0.16643	0.27314	3
Southwest	0.40655	0.51964	0.92619	14	0.44533	0.57790	1.02323	14
Waukesha	0.14177	0.10869	0.25045	2	0.14539	0.12227	0.26766	2
Western	0.41202	0.60945	1.02148	15	0.44185	0.67741	1.11926	15
State Average	0.32675	0.32615	0.65290		0.35018	0.31766	0.66784	



#### **SCHEDULE OF BUDGETARY LEVY NEEDS**

	Operational	Debt Service	State Aid In Lieu of Computer	Property Tax Relief	State Aid in Lieu of Personal	Total
Year	Tax Levy	Tax Levy	Taxes	Aid	Property Tax	Needs
15/16	\$10,418,941	\$8,792,794	\$102,665	\$43,219,314	\$0	\$62,533,714
16/17	\$10,418,941	\$8,792,794	\$108,626	\$43,219,314	\$0	\$62,539,675
17/18	\$11,182,407	\$8,792,794	\$110,223	\$43,219,314	\$0	\$63,304,738
18/19	\$11,658,767	\$8,792,794	\$112,889	\$43,219,314	\$138,768	\$63,922,532
19/20	\$12,713,771	\$8,792,794	\$112,889	\$43,219,314	\$138,768	\$64,977,536
20/21	\$13,635,615	\$8,350,000	\$112,889	\$43,219,314	\$122,776	\$65,440,594
21/22	\$11,417,497	\$8,700,000	\$112,889	\$46,306,408	\$140,251	\$66,677,045
22/23	\$10,939,719	\$9,200,000	\$112,889	\$47,796,729	\$134,159	\$68,183,496
23/24	\$11,709,719	\$9,200,000	\$112,648	\$47,796,729	\$134,159	\$68,953,255
24/25	\$12,758,900	\$9,900,000	\$112,648	\$47,796,729	\$134,158	70,702,435

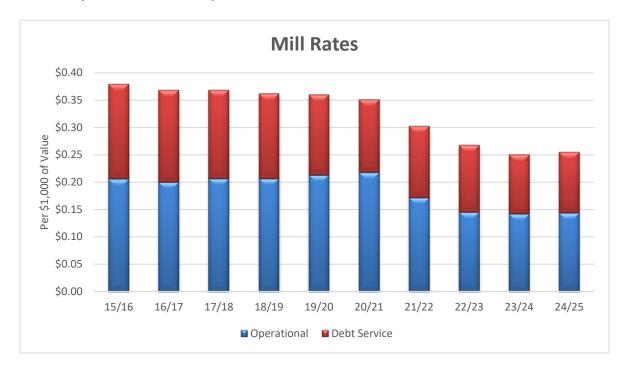
For the 2014 property tax bills, the State Legislature replaced \$406 million of property tax levy with state funds in the form of property tax relief aid. Because of this shift, the state now pays state aids in lieu of computer taxes as a static figure. Effective 2018, personal property tax will be replaced with state aids. All amounts in blue, at one time or another, were part of property tax levy and make up WCTC's 'total levy needs'.



# SCHEDULE OF EQUALIZED VALUATIONS, TAX LEVIES, AND MILL RATES

		Tax Le	evies	Per \$1,00	Mill Rates O of Property	/ Value
Year	Equalized Valuation	Operational	Debt Service	Operational	Debt Service	Total
2015/16	\$50,592,374,084	\$10,418,941	\$8,792,794	\$0.20594	\$0.17380	\$0.37974
2016/17	\$52,151,418,030	\$10,418,941	\$8,792,794	\$0.19978	\$0.16860	\$0.36838
2017/18	\$54,199,833,643	\$11,182,407	\$8,792,794	\$0.20632	\$0.16223	\$0.36855
2018/19	\$56,491,051,260	\$11,658,767	\$8,792,794	\$0.20638	\$0.15565	\$0.36203
2019/20	\$59,714,493,716	\$12,713,771	\$8,792,794	\$0.21291	\$0.14725	\$0.36016
2020/21	\$62,576,844,569	\$13,635,615	\$8,350,000	\$0.21790	\$0.13344	\$0.35134
2021/22	\$66,571,913,441	\$11,417,497	\$8,700,000	\$0.17151	\$0.13069	\$0.30220
2022/23	\$75,242,236,296	\$10,939,719	\$9,200,000	\$0.14539	\$0.12227	\$0.26766
2023/24	\$84,647,465,341	\$11,709,719	\$9,200,000	\$0.14177	\$0.10869	\$0.25046
2024/25 est.	\$88,879,838,600	\$12,758,900	\$9,900,000	\$0.14355	\$0.11139	\$0.25494

2024/25 mill rate may change based on final property tax valuations within the WCTC District, obtained from the Wisconsin Department of Revenue in September or October of 2024.



# PROPERTY TAX RATES – DIRECT AND OVERLAPPING GOVERNMENTS - HISTORICAL COMPARISONS

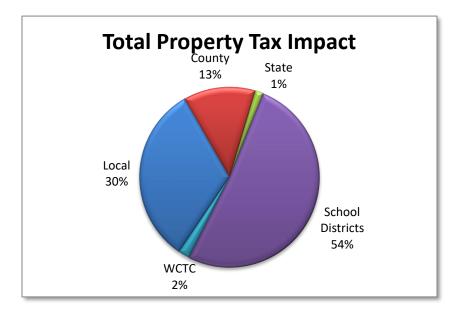
(Per \$1,000 of Equalized Value of Taxable Property)

	1	NCTC		Other					State	
		Debt		School			<b>.</b> .	Gross	Tax	Net
Year	Operational	Service	Total	Districts	Local	County	State	Total	Relief	Total
13/14	\$1.13	\$0.19	\$1.32	\$10.19	\$5.31	\$2.38	\$0.20	\$19.40	(\$1.81)	\$17.59
14/15	\$0.21	\$0.18	\$0.39	\$10.00	\$5.22	\$2.35	\$0.20	\$18.16	(\$1.74)	\$16.42
15/16	\$0.21	\$0.17	\$0.38	\$10.18	\$5.05	\$2.37	\$0.20	\$18.18	(\$1.96)	\$16.22
16/17	\$0.20	\$0.17	\$0.37	\$9.63	\$5.21	\$2.25	\$0.20	\$17.66	(\$1.82)	\$15.84
17/18	\$0.21	\$0.16	\$0.37	\$9.29	\$5.04	\$2.17	\$0.20	\$17.07	(\$1.91)	\$15.16
18/19	\$0.21	\$0.15	\$0.36	\$8.92	\$4.92	\$2.11	\$0.20	\$16.54	(\$1.82)	\$14.72
19/20	\$0.21	\$0.15	\$0.36	\$8.74	\$4.78	\$2.04	\$0.20	\$16.12	(\$1.73)	\$14.39
20/21	\$0.22	\$0.13	\$0.35	\$8.49	\$4.74	\$1.97	\$0.20	\$15.75	(\$1.64)	\$14.11
21/22	\$0.17	\$0.13	\$0.30	\$7.81	\$4.63	\$1.91	\$0.20	\$14.85	(\$1.53)	\$13.32
22/23	\$0.15	\$0.12	\$0.27	\$6.82	\$4.29	\$1.71	\$0.20	\$13.29	(\$1.22)	\$12.07

Source—Wisconsin Department of Revenue Division of State and Local Finance Bureau of Local Financial Assistance. The rates shown represent tax rates based on full equalized values.

Local includes cities, towns, villages, and other special taxing districts (i.e. sewer districts).

Fiscal year 23/24 data is not available at this time.



## **LARGEST EMPLOYERS and TAXPAYERS**

		Number of
Employer	Type of Business	Employees
Pro Health Care	Health Services	4,996
Froedtert	Health Services	4,265
Kohl's Department Stores	Retail/Headquarters	4,000
Quad Graphics, Inc.	Printing/Headquarters	3,601
Roundy's (subsidiary of Kroger)	Food Wholesale/Retail	3,400
Advocate Aurora Health (1)	Health Services	2,800
GE Healthcare (2)	Medical Equipment/Training	2,397
Milwaukee Electric Tool/Empire Level	Manufacturing/Headquarters	2,282
Generac	Manufacturing	2,190
Target Corporation	Retail/Distribution Center	1,565

Source—Waukesha County Department of Administration, 2023 employer inquiry updates

<sup>(2)</sup> Includes GE Power/Water and Capital Operations

_		2022 Equalized
Taxpayer	Type of Business	Valuation
Wimmer Brothers	Rental Properties/Construction	\$305,943,623
The Corners of Brookfield	Retail/Residential	\$224,281,900
Pro Health Care	Health Care	\$200,506,489
Individual	Mixed Use Real Estate	\$197,520,986
Brookfield Square	Retail	\$171,484,400
Advocate Aurora Health	Health Care	\$158,165,666
Irgens	Real Estate Development	\$150,679,912
Fiduciary Real Estate Development	Rental Properties	\$141,479,700
Target Corporation	Retail/Distribution Center	\$119,964,919
Kohl's Department Stores	Retail/Headquarters	\$113,455,914

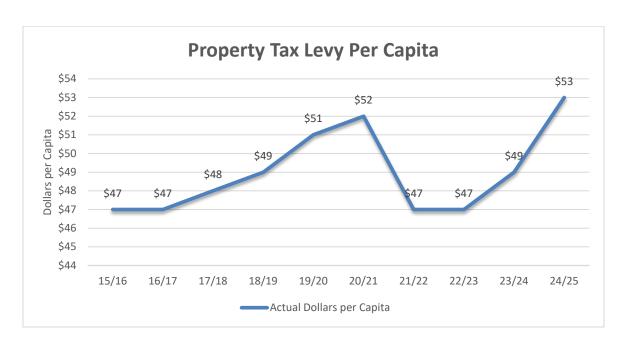
Source—Waukesha County Department of Administration

<sup>(1)</sup> No survey response in 2023. Latest response available (2021) is used.

## PROPERTY TAX LEVY PER CAPITA

Property taxes per capita reflect changes relative to changes in population.

Year	Property Tax Levy	Population	Property Tax levy per Capita
2015/16	\$19,211,735	408,359	\$47
2016/17	\$19,211,735	410,919	\$47
2017/18	\$19,975,201	412,747	\$48
2018/19	\$20,451,561	416,057	\$49
2019/20	\$21,506,565	420,620	\$51
2020/21	\$21,985,615	421,445	\$52
2021/22	\$20,117,497	426,063	\$47
2022/23	\$20,139,719	426,201	\$47
2023/24	\$20,909,719	426,300	\$49
2024/25	\$22,658,900	426,300	\$53

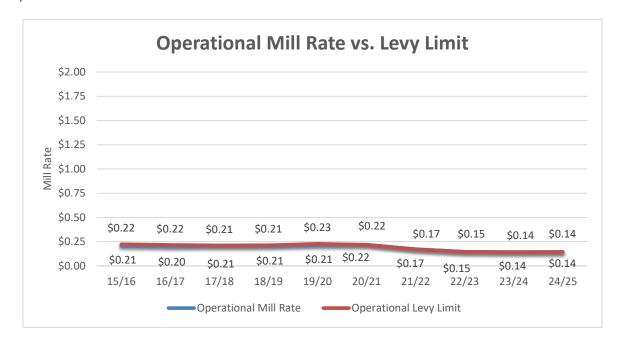


#### **OPERATIONAL MILL RATE VS. LEVY CAP**

Wisconsin statutes limit the technical colleges' operational levy amount to the growth in net new construction effective 2013/14. Prior to that, the operational mill rate could not be more than \$1.50 per \$1,000 of equalized valuation. This chart and graph shows where WCTC's operational mill rate is in relation to the levy limit.

	WCTC's Operational	Operational Mill Rate
Year	Mill Rate	Сар
2015/16	\$0.20594	\$0.22240
2016/17	\$0.19978	\$0.21652
2017/18	\$0.20632	\$0.21043
2018/19	\$0.20638	\$0.21292
2019/20	\$0.21291	\$0.22755
2020/21	\$0.21790	\$0.21790
2021/22	\$0.17151	\$0.17151
2022/23	\$0.14539	\$0.14539
2023/24	\$0.14177	\$0.14177
2024/25 est.	\$0.14355	\$0.14355

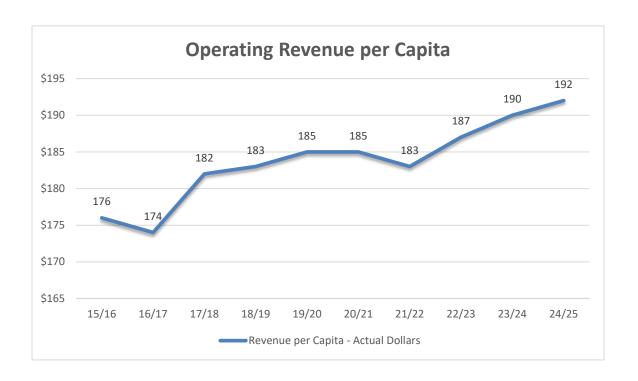
Levy amount can only increase by percent of net new construction. One-half of one percent carryover of unused levy from the prior year is allowed.



#### **OPERATING REVENUE PER CAPITA**

Operating revenue per capita reflect how much revenue is received per population to offset operational costs of WCTC in the General Fund. This trend information should be analyzed in conjunction with operating expenditures per capita before decisions can be made on the fiscal health of WCTC.

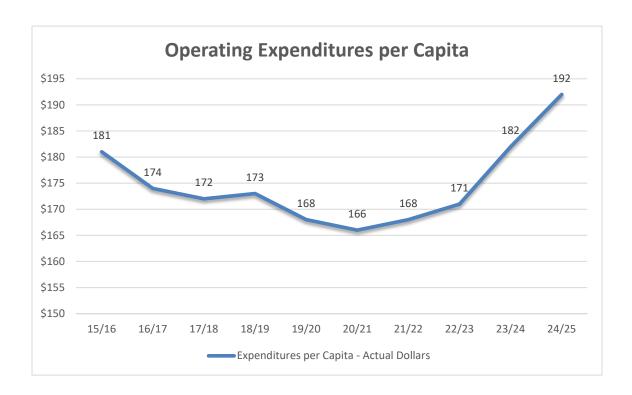
			Operating
	Operating		Revenue per
Year	Revenue	Population	Capita
2015/16	\$72,164,521	408,359	\$176
2016/17	\$71,703,088	410,919	\$174
2017/18	\$75,109,305	412,747	\$182
2018/19	\$76,249,024	413,300	\$183
2019/20	\$77,074,481	416,057	\$185
2020/21	\$77,933,059	420,620	\$185
2021/22	\$77,925,490	426,063	\$183
2022/23	\$79,910,046	426,201	\$187
2023/24 est.	\$81,159,307	426,300	\$190
2024/25 prj.	\$81,799,375	426,300	\$192



#### **OPERATING EXPENDITURES PER CAPITA**

Operating expenditures per capita reflect how much is spent per population for operational costs in the General Fund by WCTC. This trend information should be analyzed in conjunction with operating revenue per capita before decisions can be made on the fiscal health of WCTC.

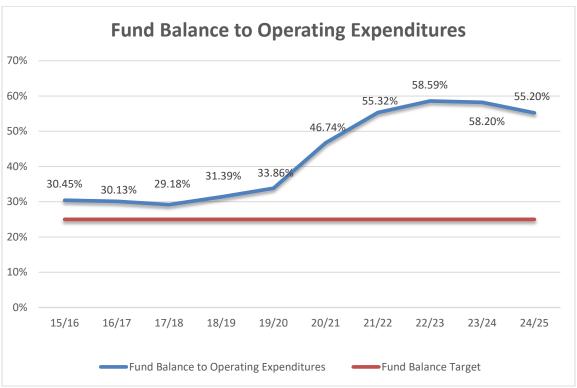
			Operating
	Operating		Expenditures
Year	Expenditures	Population	per Capita
2015/16	\$73,828,243	408,359	\$181
2016/17	\$71,518,889	410,919	\$174
2017/18	\$71,050,806	412,747	\$172
2018/19	\$71,536,125	413,300	\$173
2019/20	\$70,072,023	416,057	\$168
2020/21	\$69,655,901	420,620	\$166
2021/22	\$71,612,212	426,063	\$168
2022/23	\$72,836,142	426,201	\$171
2023/24 est.	\$77,730,000	426,300	\$182
2024/25 prj.	\$81,949,375	426,300	\$192



#### **FUND BALANCE TO OPERATING EXPENDITURES**

This indicator compares the portion of fund balance available for cash flow purposes to the total expenditures in the General Fund. This analysis looks at the ratio based on actual expenditures as of June 30. WCTC's policy is based on the next year's budgeted expenditures. This portion of WCTC's General Fund is the portion titled Designated for Operations and Designated for Subsequent Year(s). This indicator measures WCTC's ability to withstand financial emergencies and meets its cash flow needs. The current goal is to have a balance at or above 25% of operating costs, which WCTC has met.

Year	Unreserved Fund Balance	Operating Expenditures
2015/16	\$22,483,841	\$73,828,243
2016/17	\$21,550,857	\$71,518,889
2017/18	\$21,901,384	\$75,050,806
2018/19	\$22,457,900	\$71,536,125
2019/20	\$23,723,284	\$70,072,023
2020/21	\$32,556,156	\$69,655,901
2021/22	\$39,612,862	\$71,612,212
2022/23	\$42,675,938	\$72,836,142
2023/24 est.	\$45,237,776	\$77,730,000
2024/25 prj.	\$45,237,776	\$81,949,375



<sup>\*</sup> The increase in FY 21-23 relates to lost revenue claimed for FY 20- 23 under the Higher Education Emergency Relief Fund.

## **LIQUIDITY**

This indicator measures the ability to pay debts when they come due. This indicator compares total cash and investments on a budgetary basis to total liabilities on a budgetary basis.

	Cash and	Total
Year	Investments	Liabilities
2015/16	\$46,558,711	\$16,038,386
2016/17	\$45,700,588	\$15,480,367
2017/18	\$50,191,360	\$16,097,253
2018/19	\$55,240,437	\$14,762,846
2019/20	\$54,234,140	\$16,259,116
2020/21	\$58,431,622	\$16,855,675
2021/22	\$67,251,693	\$16,092,257
2022/23	\$75,300,503	\$13,819,810
2023/24 est.	\$67,796,309	\$10,000,015
2024/25 prj.	\$68,105,449	\$11,540,805

WCTC built up its Designated for Operations account as it drew down its Reserve for Post-employment Benefits account in order to maintain adequate liquidity. When WCTC exceeds its fund balance target of 25%, it provides the opportunity to utilize this excess during the next fiscal year for one-time expenditures.



# 2023 EQUALIZED VALUATION FOR 2023/24 BUDGET

	2023			
	Equalized	Percent	2023/24	
	Valuation	Of Total	Tax Levy	
Waukesha County				
Town of:				
Brookfield	\$ 1,344,469,600	0.0158831643%	\$ 336,724.94	
Delafield	2,429,161,100	0.02869738734%	608,387.97	
Eagle	803,590,500	0.00949337936%	201,260.75	
Genesee	1,450,843,200	0.0171398304%	363,366.41	
Merton	2,680,122,200	0.03166216719%	671,241.65	
Mukwonago	1,408,313,700	0.01663739953%	352,714.82	
Oconomowoc	2,724,331,900	0.03218444745%	682,314.05	
Ottawa	793,889,200	0.00937877108%	198,831.04	
Village of:				
Big Bend	246,875,700	0.00291651615%	61,830.48	
Butler	342,945,300	0.00405145386%	85,891.30	
Chenequa	682,173,500	0.008058995%	170,851.64	
Dousman	300,115,000	0.00354546942%	75,164.37	
Eagle	310,325,400	0.00366609205%	77,721.58	
Elm Grove	1,551,074,200	0.01832392965%	388,469.45	
Hartland	1,978,416,400	0.0233724234%	495,498.11	
LacLaBelle	172,683,300	0.00204002919%	43,248.86	
Lannon	192,684,100	0.0022763127%	48,258.10	
Lisbon	1,993,104,100	0.02354593953%	499,176.67	
Menomonee Falls	7,307,647,500	0.08633037588%	1,830,214.07	
Merton	717,836,600	0.00848030827%	179,783.53	
Mukwonago	1,243,022,000	0.01468469251%	311,317.20	
Nashotah	308,695,000	0.00364683099%	77,313.24	
North Prairie	363,326,000	0.00429222539%	90,995.68	
Oconomowoc Lake	535,525,400	0.00632653793%	134,123.34	
Pewaukee	1,343,776,000	0.01587497032%	336,551.23	
Summit	1,818,609,600	0.02148451336%	455,474.20	
Sussex	2,131,342,400	0.02517904572%	533,798.71	
Vernon	1,331,536,500	0.0157303765%	333,485.82	
Wales	581,291,000	0.00686719913%	145,585.43	
Waukesha	1,581,097,200	0.01867861245%	395,988.77	
City of:	0 696 072 200	0.114420011099/	2 426 420 42	
Brookfield	9,686,972,300	0.11443901198%	2,426,120.42	
Delafield	2,296,608,200	0.02713144677%	575,189.85	
Muskego	4,659,476,300	0.0550456683%	1,166,974.61	
New Berlin	7,329,217,184	0.08658519371%	1,835,616.24	
Oconomowoc	3,576,119,500	0.04224721302%	895,645.86	
Pewaukee	4,856,403,000	0.05737210182%	1,216,295.27	
Waukesha	9,081,877,900	0.10729060656%	2,274,573.42	

	2023		
	Equalized	Percent	2023/24
	Valuation	Of Total	Tax Levy
<b>Dodge County</b>			,
Town of:			
Ashippun	\$ 284,423,002	0.00336008882%	\$ 71,234.28
Lebanon	6,641,948	0.000078466%	1,663.49
Jefferson County			
Town of:	400.045		45.04
Cold Spring	183,045	0.00000216244%	45.84
Concord	94,552,657	0.00111701699%	23,680.89
Ixonia	620,785,813	0.00733377911%	155,476.98
Palmyra	337,371,240	0.00398560357%	84,495.26
Sullivan	154,431,010	0.00182440206%	38,677.54
Village of:			
LacLaBelle	656,400	0.00000775451%	164.40
Palmyra	176,027,000	0.00207953067%	44,086.29
Racine County			
Town of: Norway	816,895,242	0.00965055762%	204,592.95
Total	\$84,647,465,341	100.000000000%	\$21,200,117.00

# FINANCIAL PROJECTIONS

General Fund					
	2023/24	2024/25	2025/26	2026/27	2027/28
Tax levy	11,091,217	11,850,000	12,350,000	12,850,000	13,350,000
Other revenues	70,068,090	69,949,375	69,949,375	69,949,375	69,949,375
Total revenues	81,159,307	81,799,375	82,299,375	82,799,375	83,299,375
Transfers In	150,000	150,000	=	=	=
Total funds available	81,309,307	81,949,375	82,299,375	82,799,375	83,299,375
Expenditures	77,730,000	81,949,375	82,299,375	82,799,375	83,299,375
Transfers out					
Total funds used	77,730,000	81,949,375	82,299,375	82,799,375	83,299,375
Addition to fund balance or (Net					
needs)	3,579,307	-	-	-	-

#### **Assumptions**

- During 2022/23 WCTC was able to stabilize enrollment, with increasing enrollment for 2023/24.
   For 2024/25, WCTC has budgeted for Full-Time Equivalent (FTE) student enrollment to remain flat.
   Small sustainable growth of enrollment is the goal as the college expands new programs focusing on high school enrollment and the Associate of Arts & Sciences degrees.
- WCTC will continue to make decisions and investments necessary to continue to move the college forward, yet stay within its limited revenues. This means adding or expanding instructional programs, reducing or suspending programs when appropriate, and looking at new and innovative ways of doing this to transform and move the college forward. It also means making sure the right staff are in the right positions at the right time, and relying on data to make decisions.

Capital Projects Fund					
	2023/24	2024/25	2025/26	2026/27	2027/28
Other revenue	900,000	6,359,930	150,000	150,000	150,000
Debt proceeds	11,500,000	11,500,000	11,500,000	11,500,000	11,500,000
Transfer in		<u> </u>	<u> </u>	<u> </u>	-
Total revenues	12,400,000	17,859,930	11,650,000	11,650,000	11,650,000
Expenditures	16,587,800	18,944,200	14,325,000	13,975,000	13,775,000
Net needs	(4,187,800)	(1,084,270)	(2,675,000)	(2,325,000)	(2,125,000)
Planned use of fund balance	<u>-</u>	1,084,270	2,675,000	2,325,000	2,125,000
Funding excess	(4,187,800)	-	-	-	-

#### **Assumptions**

- Annually, if the college exceeds its fund balance target in the General Fund, some of the excess funds can be transferred to the Capital Projects Fund to further help fund capital needs.
- Capital spending will be limited to available resources. WCTC plans on issuing \$11. 5 million of
  debt per year with the remaining funding coming from other sources, such as planned use of fund
  balance and investment earnings.
- Fiscal year 2024/25 includes projects which are planned to be budgeted through state grants and donations. This is expected to be a one time occurrence.

	Debt Service Fund				
	2023/24	2024/25	2025/26	2026/27	2027/28
Other revenue	300,000	175,000	175,000	175,000	175,000
Debt proceeds	9,200,000	9,900,000	11,500,000	12,500,000	12,500,000
Total revenues	9,500,000	10,075,000	11,675,000	12,675,000	12,675,000
Expenditures	9,303,095	10,227,000	11,675,000	12,675,000	12,675,000
Addition to fund balance or (Net needs)	196,905	(152,000)	-	-	-

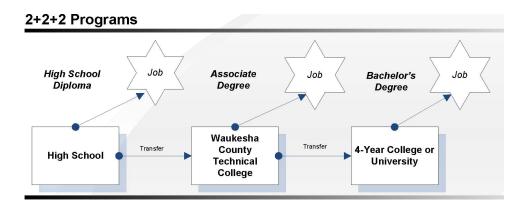
#### **Assumptions**

• WCTC is increased borrowing in FY 24. Gradual increases in debt service levy over the next 3 years are projected based on repayment schedules.

# **GLOSSARY**

**2+2 program**: A transfer articulation agreement between an area high school and WCTC whereby the student receives college credit while at high school and then attends WCTC for two years and receives his/her associate degree or an agreement between WCTC and a four-year college or university whereby the student attends WCTC for two years and the four-year college for an additional two years and earns his/her bachelor's degree.

**2+2+2 program**: A transfer articulation agreement between an area high school, WCTC, and a four-year college or university whereby the student receives college credit while at high school, attends WCTC for two years, and attends a four-year college, with junior standing, for two years and earns his/her bachelor's degree.



**38.14 contracts**: Wisconsin state statute 38.14 allows the college to contract with business and industry to provide customized training to meet the company's training needs.

**AAS**: Associate of applied science

ABE: Adult Basic Education

ACA: Affordable Care Act

ACFR: Annual Comprehensive Financial Report

**ACT**: American college testing

ADA: Americans with Disability Act

**AEFL**: Adult Education/Family Literacy Act

**Agency fund**: An agency fund is used to record resources received, held and disbursed as custodial or fiscal agent for others rather than as an owner. Revenues and expenditures of agency funds are not institutional revenues and expenditures and should be reported separately.

**AODA**: Alcohol and other drug abuse

**Appropriations**: An authorization, granted by a legislative body (i.e. WCTC Board), to make expenditures and to incur obligations for specified purposes. WCTC controls expenditures at the functional level within a fund.

**AQIP**: Academic quality improvement project

**Articulation agreement**: An agreement between WCTC and a four-year college or university that identifies the credit transferability rules between the two institutions.

**ASSET**: ASSET is an assessment tool used by the Admission's Department to help assess whether the student needs any remedial training before taking program courses.

**Assets**: Property and resources owned or held that have monetary value.

ATC: Advanced technical certificate

ATC: Applied technology center

**Auxiliary services**: The expenditure function used to record costs for all activities of a commercial enterprise or of a proprietary nature such as the bookstore, childcare, and Classic Room operations.

**Balance sheet**: A statement that discloses the assets, liabilities, reserves, and equities of a fund or account group at a specific date to exhibit financial position.

**Banner**: The College's integrated operational software system.

**Benefits**: Compensation in addition to regular salary or wages provided to an employee. This includes health insurance, life insurance, dental insurance, Social Security, Wisconsin Retirement System pension plan, and disability insurance.

**Blended Options**: Short, manageable segments of a program that meet once per week to accommodate students' work and family schedules that lead to a credential. The format offers technology-proficient students who have prior academic and work experience the chance to earn an Associate of Applied Science degree in two years or less while maintaining their current work and family life.

**Bond**: A written promise to pay a specified sum of money, called the face value or principal amount, at a specified date or dates in the future, called the maturity date(s), together with periodic interest at a specified rate.

**Bond rating**: A level of risk assigned to general obligation promissory notes assessed by Moody's Investor Service or one of the other rating agencies. The higher the rating, the less risky the notes are. WCTC has a Aaa bond rating from Moody's Investor Service, which represents the highest rating it is possible to obtain. The higher the rating, the lower the risk, the lower the interest rate charged on bonds issued.

**Bonded debt**: The portion of outstanding indebtedness that includes general obligation bonds that are backed by approved, irrevocable future tax levies for debt service. General obligation promissory notes are not included in the calculation of bonded debt.

**Budget**: A plan of financial operation embodying an estimate of proposed expenditures for a given period and the proposed means of financing them.

**Budgetary control**: The control or management of a governmental unit in accordance with an approved budget for the purpose of keeping expenditures within the limitations of authorization. WCTC controls at the function level within a fund.

**CAPE:** Center for Academic Performance Excellence - This is a place where instructors can go to get resources and practice on new technology that can be used in the classroom.

**CAPP**: Curriculum advising and program planning

CBO: Community-based organization

CBRF: Community-based residential facility

**Classic Room**: In order to properly train the hospitality and culinary arts students in the proper way to operate a restaurant, WCTC created its own restaurant called the Classic Room. During the semester, the students will cook the entrees on that day's menu and serve them to the patrons who have made reservations for that day.

**CLS**: Critical life skills

**CNA**: Certified nursing assistant

**COMPASS**: COMPASS is an assessment tool used by the Admission's Department to help assess whether the student needs any remedial training before taking program courses.

**Contingency funds**: Assets or other resources set aside to provide for unforeseen expenditures or for anticipated expenditures of uncertain amounts.

**College**: Waukesha County Technical College

**Co-op**: Co-op is similar to an internship for a four-year college. This is an opportunity for students to work in a business setting in their field of study while earning college credit. The employer evaluates the student in this setting and provides feedback.

CTC: Corporate Training Center

**DACUM**: Developing a curriculum.

**Debt**: An obligation resulting from borrowing money. Debts of school systems include bonds, time warrants, notes, and floating debt.

**Debt limit**: The maximum amount of gross or net debt legally permitted.

**Debt service**: Expenditures for the retirement of debt as well as the interest payment on that debt.

**Deficiency**: A general term indicating the amount by which actual levels of activities fall short of budget or expectation. The term should not be used without qualification.

**Deficit**: The excess of expenditures/uses over revenues/resources.

**Designated for subsequent year(s)**: A portion of this year's unreserved fund balance to provide for the excess of expenditure and other financial uses over revenues and other financial sources budgeted in the next year(s).

**District**: Waukesha County Technical College

**DMI**: Districts Mutual Insurance – This is the insurance company formed by the 16 technical colleges in order to reduce overall property and casualty insurance costs for the colleges.

**DNR**: Wisconsin Department of Natural Resources

**DOA**: Wisconsin Department of Administration

**DOR**: Wisconsin Department of Revenue

**Dual Enrollment Academy**: Allows high school students to be dual enrolled at the high school and WCTC in their senior year whereby the student earns high school credit and a WCTC one-year certificate in the area of study and can graduate with both at the same time.

EMS: Emergency Medical Services

EMT: Emergency Medical Technician

WCTC Collaboration – Youth
Options, Youth Apprenticeship, and
Dual Credit Programs that meet
manufacturing requirements

K-12 School
Districts support
WCTC 1-year
certificates

Student's Choice

Transfer to four-year college

Continue on at WCTC in fulltime program

**Encumbrances**: Obligations in the form of purchase orders, contracts, or salary commitments that is chargeable to an appropriation and for which a part of the appropriation is reserved. They cease to be encumbrances when paid or when an actual liability is established.

**Equalized valuation**: The full value of the taxable property in a district as determined by the Wisconsin Department of Revenue. Full value less the value of tax incremental financing districts (TIF) is used for allocation of tax levy to municipalities in a taxing district.

**Equity**: The excess of assets over liabilities generally referred to as fund balance.

ESL: English as a second language

FAM: Financial Accounting Manual

FAFSA: Free application for federal student aid

**Financial Accounting Manual**: Accounting regulations that technical colleges within Wisconsin must follow.

**Fiscal year**: A twelve-month period to which the annual operating budget applies and at the end of which a governmental unit determines its financial position and the results of its operations. WCTC uses a July 1 to June 30 fiscal year.

FTE: Full-time equivalent

**Function**: A group of related activities aimed at accomplishing a major service or activity for which a governmental unit is responsible, such as instruction or student services.

**Fund**: An independent fiscal and accounting entity with a self-balancing set of accounts, including assets, liabilities, and fund balances, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

**Fund balance**: The excess of assets over liabilities. They may be:

• **Reserved**: A portion of fund balance that is not available for other expenditures and is legally segregated for a specific future use.

#### Unreserved:

- ✓ **Designated**: A portion of fund balance established to indicate tentative plans for financial resource utilization in a future period. Such plans are subject to change and may never be legally authorized or result in expenditures such as designation for operations and for subsequently budgeted expenditures.
- ✓ **Undesignated**: The remainder of fund balance that is neither reserved nor designated. By statute, WCTC cannot have any unreserved and undesignated reserves.

**GAAP**: Generally accepted accounting principles

**GED**: General Education Diploma

**GPR**: General-purpose revenues

**HEAB**: Higher Education Accreditation Board

**HLC**: Higher Learning Commission of North Central Accreditation

**HSED**: High School Equivalency Degree

**HVAC**: Heating, ventilation and air conditioning

**IROC**: Instructor Responsibility Under Open Campus

**K** − **12**: Kindergarten through twelfth grade

**Levy**: The total amount of taxes or special assessments imposed by a governmental unit.

**Liabilities**: Debt or other legal obligations arising out of transactions for goods or services received in the past, which are owed but not necessarily due.

**Learning Place**: The Learning Place is a lab where students can go to receive remedial training to assist them in basic education type courses, such as reading and math, so that they can be successful in their program courses.

LPN: Licensed Practical Nurse

**Mill rate**: Tax rate (taxation) in mills (\$.001) per dollar of valuation. Mill rates are usually expressed in mills per \$1,000 of valuation. WCTC has two components to its mill rate—operation and debt service. By statute, the operational component cannot exceed the increase in net new construction.

**MSOE**: Milwaukee School of Engineering

**Obligations**: Amounts which a governmental unit may be required to legally meet out of its resources, including both liabilities and unliquidated encumbrances.

**Operating budget**: Plans of current expenditures and the proposed means of financing them. The annual operating budget is the primary means by which most of the financing, acquisition, spending, and service delivery activities of a government are controlled. State laws generally require annual operating budgets. Even when not required by law, annual operating budgets are essential for sound financial management and should be adopted by every government.

**Operating transfers**: All transfers between funds other than residual equity transfers (e.g. legally authorized transfers from a fund receiving revenue to the fund through which the resources are to be expended).

**Other financing sources**: Funds received from general long-term debt proceeds, transfers in, and reserves re-appropriated from fund balance. Such amounts are classified separately from revenues.

**Other financing uses**: Funds used for operating transfers out. Such amounts are classified separately from expenditures.

**Overlapping debt**: The proportionate share of the debts of local governments located wholly or in part within the limits of the reporting government, which must be borne by property within each government.

**Portal**: A web-based information interface that provides secure and customizable access based on a user's identity.

**Pro forma balance sheet**: A statement that projects the college's balance sheet for a future period.

**QRP**: Quality review process

**Reserve**: An account used to earmark a specific portion of fund balance to indicate that it is not available for other expenditures, but is designated for a specific purpose.

**Retained earnings**: An equity account reflecting the accumulated earnings of a proprietary (enterprise) fund.

RN: Registered nurse

**SLE**: Student Learning Evidence

**SOA**: Student Outcomes Assessment

**Special populations**: Includes the following customer base: academically disadvantaged, economically disadvantaged, single parents, displaced homemakers, students with disabilities, limited English proficient, and non-traditional students.

**State aid**: Funds made available by the legislature for distribution to each technical college based on a prescribed formula of distribution to offset some of the college's operational expenses.

**Statements**: Presentation of financial data that shows the financial position and the results of financial operations of a fund, a group of accounts, or an entire entity for a particular accounting period.

**Statute**: A written law enacted by a duly organized and constituted legislative body.

**Student Assistance Program**: This program assists students recovering from alcohol or other drug abuse, are experiencing problems with someone else's abuse, or have other personal problems they need assistance with.

**Student Outcomes Assessment**: This is a system of assessing student's program pre, post, and during their time at WCTC.

**TABE**: Tests of adult basic education

**Tax incremental financing district (TIF)**: Property within a municipality whose incremental growth in equalized valuation is excluded from the equalized valuation calculation when determining the amount of taxes to assess a municipality. Special statutes govern the creation of TIF districts.

**Tax rate**: The amount of tax stated in terms of the unit of the tax base (mill rates).

**Tax rate limit**: The maximum rate at which a governmental unit may levy a tax.

**Taxes**: Compulsory charges levied by a governmental unit for the purpose of financing services performed for the common benefit.

**TBD**: To be determined

**UW**: University of Wisconsin

WCTC: Waukesha County Technical College, Waukesha County Area Technical College District

**WFDC**: Workforce Development Center

WIA: Workforce Investment Act

**WIDS**: Worldwide instructional design system

**WISPALS**: Wisconsin project for automated library systems

WTCS: Wisconsin Technical College System